

**CITY OF LINWOOD**

**ATLANTIC COUNTY**

**NEW JERSEY**

**AUDIT REPORT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2019**



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**CITY OF LINWOOD**

**PART I**

**REPORT ON AUDIT OF FINANCIAL STATEMENTS**

**AND SUPPLEMENTARY DATA**

**YEAR ENDED DECEMBER 31, 2019**

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# FORD - SCOTT

& ASSOCIATES, L.L.C.

CERTIFIED PUBLIC ACCOUNTANTS

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## Independent Auditor's Report

The Honorable Mayor and  
Members of City Council  
City of Linwood, New Jersey

### **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the City of Linwood, as of December 31, 2019 and 2018, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.***

As described in Note 1 of the financial statements, the financial statements are prepared by the City of Linwood on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles” paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the City of Linwood as of December 31, 2019 and 2018, or changes in financial position for the years then ended.

***Basis for Qualified Opinion on Regulatory Basis of Accounting***

As described in Note 20 of the financial statements, the City participates in a Length of Service Award Program (LOSAP) for its volunteer fire and rescue personnel. The amount reflected in the trust fund statements of \$182,229.18 and \$184,816.93 for 2019 and 2018 respectively were not audited and, therefore, we express no opinion on the LOSAP program.

***Qualified Opinion on Regulatory Basis of Accounting***

In our opinion, except for the effects of the matter described in the “Basis for Qualified Opinion on Regulatory Basis of Accounting” paragraph, the financial statements referred to above present fairly, in all material respects, the regulatory basis balance sheets and account group as of December 31, 2019 and 2018, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2019 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

***Other Matters***

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Linwood’s basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic

financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2020 on our consideration of the City of Linwood's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Linwood's internal control over financial reporting and compliance.

Very truly yours,

*Ford, Scott & Associates, L.L.C.*  
**FORD, SCOTT & ASSOCIATES, L.L.C.**  
**CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*  
**Leon P. Costello**  
**Certified Public Accountant**  
**Registered Municipal Accountant**  
**No. 393**

June 19, 2020

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**EXHIBIT A - CURRENT FUND**

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**CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>ASSETS</u>	<u>2019</u>	<u>2018</u>
Regular Fund:		
Cash:		
Treasurer	\$ 2,285,642.91	1,822,307.48
Clerk	785.79	1,342.79
Change Fund	300.00	300.00
Petty Cash	100.00	100.00
Total Cash	2,286,828.70	1,824,050.27
Receivables and Other Assets with Full Reserves:		
Delinquent Property Taxes Receivable	230,141.75	334,365.41
Tax Title and Other Liens	49,839.31	42,051.07
Property Acquired for Taxes - at Assessed Valuation	28,147.00	28,147.00
Sewer Rents Receivable	23,815.00	24,722.79
Revenue Accounts Receivable	10,106.98	6,487.02
Interfund Receivable:		
Animal Control	11,339.21	10,995.92
Grant Fund	212,625.92	207,625.92
Total Receivables and Other Assets	566,015.17	654,395.13
Deferred Charges:		
Overexpenditure of Appropriations	-	18,860.57
Total Deferred Charges	-	18,860.57
Total Regular Fund	2,852,843.87	2,497,305.97
Federal and State Grant Fund:		
Cash	224,624.95	433,960.95
Federal and State Grants Receivable	444,272.79	347,145.89
Total Federal and State Grant Fund	668,897.74	781,106.84
Total Current Fund	\$ 3,521,741.61	3,278,412.81

**CURRENT FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>LIABILITIES, RESERVES AND FUND BALANCE</u>	<u>2019</u>	<u>2018</u>
Regular Fund:		
Liabilities:		
Appropriation Reserves	\$ 232,662.59	135,701.91
Reserve for Encumbrances/Accounts Payable	168,195.28	148,036.60
Prepaid Taxes	390,380.29	258,284.38
Prepaid Sewer Rents	440,411.73	298,535.97
Overpaid Taxes	-	6,665.16
Overpaid Sewer Rents	575.00	8,668.14
Local School Tax Payable	205.52	-
County Added Tax Payable	6,549.15	9,821.89
Due to State:		
Marriage Licenses	100.00	150.00
Construction Training Fees	1,742.00	2,188.00
Veterans and Senior Citizens	5,296.13	4,587.91
Interfund Payable:		
Due from Other Trusts	2,795.62	2,795.62
	<u>1,248,913.31</u>	<u>875,435.58</u>
Reserve for Receivables and Other Assets	566,015.17	654,395.13
Fund Balance	1,037,915.39	967,475.26
Total Regular Fund	<u>2,852,843.87</u>	<u>2,497,305.97</u>
Federal and State Grant Fund:		
Unappropriated Reserves	1,600.00	166,650.17
Appropriated Reserves	404,459.80	168,676.60
Due to Current Fund	212,625.92	207,625.92
Reserve for Encumbrances	50,212.02	238,154.15
Total Federal and State Grant Fund	<u>668,897.74</u>	<u>781,106.84</u>
Total Current Fund	<u>\$ 3,521,741.61</u>	<u>3,278,412.81</u>

**CURRENT FUND  
COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES  
IN FUND BALANCE - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	2019	2018
Revenue and Other Income Realized		
Fund Balance	\$ 560,000.00	460,000.00
Miscellaneous Revenue Anticipated	2,896,980.78	2,541,774.42
Receipts from Delinquent Taxes	333,167.77	402,315.85
Receipts from Current Taxes	32,137,827.69	31,579,466.69
Non Budget Revenue	26,977.79	71,179.35
Other Credits to Income:		
Unexpended Balance of Appropriation Res.	129,166.35	233,040.43
Cancellation of Prior Year Liabilities	5,000.00	44,707.50
Total Income	<u>36,089,120.38</u>	<u>35,332,484.24</u>
Expenditures		
Budget and Emergency Appropriations:		
Appropriations Within "CAPS"		
Operations:		
Salaries and Wages	3,268,481.00	3,140,655.00
Other Expenses	3,658,830.00	3,788,033.67
Deferred Charges & Statutory Expenditures	962,303.57	911,370.00
Appropriations Excluded from "CAPS"		
Operations:		
Other Expenses	1,746,864.94	1,584,047.97
Capital Improvements	299,000.00	297,526.00
Municipal Debt Service	1,871,200.28	1,776,150.01
Local District School Debt Service	430,840.00	602,950.31
Local District School Tax	12,123,298.00	11,420,464.00
Regional District High School Tax	6,677,810.00	6,714,882.00
County Tax	4,408,503.31	4,594,669.30
County Share of Added Tax	6,549.15	9,821.89
Interfund Created	5,000.00	44,707.50
Refund of Prior Year's Revenue	-	1,802.74
Total Expenditures	<u>35,458,680.25</u>	<u>34,887,080.39</u>
Excess in Revenue	<u>630,440.13</u>	<u>445,403.85</u>

**CURRENT FUND  
 COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES  
 IN FUND BALANCE - REGULATORY BASIS  
 FOR THE YEAR ENDED DECEMBER 31,**

	2019	2018
Adjustments to Income before Fund Balance:		
Expenditures included above which are by Statute Deferred Charges to Budgets of Succeeding Year		
Overexpenditure of Appropriations	-	18,860.57
Total Adjustments	-	18,860.57
Statutory Excess to Fund Balance	630,440.13	464,264.42
Fund Balance January 1	967,475.26	963,210.84
	1,597,915.39	1,427,475.26
Decreased by:		
Utilization as Anticipated Revenue	560,000.00	460,000.00
Fund Balance December 31	\$ 1,037,915.39	967,475.26

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Anticipated		Realized	Excess or (Deficit)
	Budget	N.J.S. 40A:4-87		
Fund Balance Anticipated	\$ 560,000.00		560,000.00	
Total Fund Balance Anticipated	<u>560,000.00</u>	<u>-</u>	<u>560,000.00</u>	<u>-</u>
Miscellaneous Revenues:				
Section A: Local Revenues				
Licenses:				
Other	49,000.00		50,225.08	1,225.08
Fines and Costs:				
Municipal Court	89,500.00		108,159.33	18,659.33
Interest and Costs on Taxes	85,000.00		84,734.15	(265.85)
Interest Earned on Investments and Deposits	28,000.00		27,570.14	(429.86)
Sewer Use Charges	1,172,000.00		1,192,366.79	20,366.79
Parking Permits	8,500.00		7,395.00	(1,105.00)
Planning and Zoning Fees and Permits	2,400.00		5,800.00	3,400.00
Total Section A: Local Revenues	<u>1,434,400.00</u>	<u>-</u>	<u>1,476,250.49</u>	<u>41,850.49</u>
Section B: State Aid Without Offsetting Appropriations				
Energy Receipts Tax	571,608.00		571,608.00	-
Type 1 School Debt Service Aid	28,000.00		29,337.00	1,337.00
Total Section B: State Aid Without Offsetting Appropriations	<u>599,608.00</u>	<u>-</u>	<u>600,945.00</u>	<u>1,337.00</u>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Anticipated		Realized	Excess or (Deficit)
	Budget	N.J.S. 40A:4-87		
Section C: Uniform Construction Code Fees	150,000.00		196,119.00	46,119.00
Uniform Construction Code Fees				
<b>Total Section C: Uniform Construction Code Fees</b>	<b>150,000.00</b>	<b>-</b>	<b>196,119.00</b>	<b>46,119.00</b>
Section F: Special Items - Public and Private Programs				
Off-Set with Appropriations				
Frank H. Stewart Trust Seaview Open Space	166,000.00		166,000.00	-
Municipal Alliance on Alcoholism and Drug Abuse	9,007.00		9,007.00	-
Recycling Tonnage	8,491.09		8,491.09	-
Recycling Tonnage - Unappropriated Reserve	18.37		18.37	-
Body Armor Grant	2,137.98		2,137.98	-
Clean Communities		18,952.70	18,952.70	-
Community Development Block Grant				
Walkway at Recreation Fields	45,000.00		45,000.00	-
Clara Glen Pet Cemetery Grant	631.80		631.80	-
NJ Department of Transportation Trust Fund		290,000.00	290,000.00	-
<b>Total Section F: Special Items - Public and Private Programs Off-Set with Appropriations</b>	<b>231,286.24</b>	<b>308,952.70</b>	<b>540,238.94</b>	<b>-</b>
Section G: Other Special Items				
Uniform Fire Safety Act	21,446.00		25,724.83	4,278.83
Bell NYNEX Tower	56,000.00		57,702.52	1,702.52
<b>Total Section G: Other Special Items</b>	<b>77,446.00</b>	<b>-</b>	<b>83,427.35</b>	<b>5,981.35</b>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
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**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Anticipated			Excess or
	Budget	N.J.S. 40A:4-87	Realized	(Deficit)
Total Miscellaneous Revenues:	2,492,740.24	308,952.70	2,896,980.78	95,287.84
Receipts from Delinquent Taxes	365,000.00		333,167.77	(31,832.23)
Amount to be Raised by Taxes for Support of Municipal Budget				
Local Tax for Municipal Purposes	8,734,376.57		9,030,068.23	295,691.66
Amount for Local District Tax	402,840.00		402,840.00	-
Library Tax	298,759.00		298,759.00	-
Total Amount to be Raised by Taxes for Support of Municipal Budget	9,435,975.57	-	9,731,667.23	295,691.66
Budget Totals	12,853,715.81	308,952.70	13,521,815.78	359,147.27
Non- Budget Revenues:				
Other Non- Budget Revenues:			26,977.79	26,977.79
\$	12,853,715.81	308,952.70	13,548,793.57	386,125.06

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF REVENUES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

Analysis of Realized Revenues

Allocation of Current Tax Collections:

Revenue from Collections	\$	32,137,827.69
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Allocated to:

School, County and Other Taxes		23,216,160.46
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Balance for Support of Municipal Budget Appropriations		8,921,667.23
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Increased by:

Appropriation "Reserved for Uncollected Taxes"		810,000.00
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Amount for Support of Municipal Budget Appropriations		9,731,667.23
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Receipts from Delinquent Taxes:

Delinquent Tax Collection	333,167.77	
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Tax Title Lien Collections	-	
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Total Receipts from Delinquent Taxes		333,167.77
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Analysis of Non-Budget Revenue:

Clerk:

Clerk Copies	609.15	
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Other Miscellaneous:

Accident Reports and Gun Permits	797.63	
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Administration Fees - Senior Citizens & Veterans	1,169.16	
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Foreclosure Fees	22,200.00	
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Other Refunds	109.38	
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Restitution	1,482.47	
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Tax Searches	110.00	
--------------	--------	--

Towing Licenses	500.00	
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		26,977.79
--	--	-----------

Total Miscellaneous Revenue Not Anticipated:	\$	26,977.79
----------------------------------------------	----	-----------

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations			Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	
<b>\$</b>	<b>3,600.00</b>	<b>3,600.00</b>	<b>2,203.00</b>	<b>330.81</b>	<b>1,066.19</b>	
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT:						
General Administration						
Other Expenses						
Mayor and Council						
Salaries and Wages	65,935.00	65,935.00	65,935.00	-	-	
Municipal Clerk						
Salaries and Wages	141,392.00	141,392.00	140,030.38	-	1,361.62	
Other Expenses	40,350.00	45,350.00	37,823.43	5,390.67	2,135.90	
Elections						
Other Expenses	6,500.00	6,500.00	6,500.00	-	-	
Financial Administration						
Salaries and Wages	76,177.00	76,177.00	76,176.68	-	0.32	
Other Expenses	34,500.00	49,500.00	34,187.26	13,918.03	1,394.71	
Audit Services						
Other Expenses	28,500.00	28,500.00	28,500.00	-	-	
Assessment of Taxes						
Salaries and Wages	32,420.00	32,421.00	32,420.04	-	0.96	
Other Expenses	15,490.00	15,490.00	11,400.00	3,881.35	208.65	
Tax Collector						
Salaries and Wages	85,207.00	84,207.00	77,597.20	-	1,609.80	5,000.00
Other Expenses	14,000.00	14,000.00	11,157.58	1,780.18	1,062.24	
Paying Agent Fees	5.00	5.00	-	-	5.00	
Legal Services						
Other Expenses	145,000.00	145,000.00	115,581.13	-	9,418.87	20,000.00
Engineering & Planning Services						
Other Expenses	30,000.00	30,000.00	14,239.75	2,139.18	13,621.07	
Public Buildings and Grounds						
Other Expenses	273,250.00	283,250.00	260,262.99	20,179.28	2,807.73	
Shade Tree						
Other Expenses	400.00	400.00	95.00	-	305.00	
INSURANCE						
General Liability	108,438.00	108,438.00	106,601.90	-	1,836.10	15,000.00
Workers Compensation	341,739.00	341,739.00	325,178.00	-	1,561.00	30,000.00
Employee Group Health	1,104,923.00	1,028,922.00	986,405.07	-	12,516.93	
Employee Group Health Waiver	5.00	5.00	-	-	5.00	

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
<b>LAND USE ADMINISTRATION</b>						
Planning Board						
Salaries and Wages	9,560.00	9,560.00	9,559.94	-	0.06	
Other Expenses	35,000.00	35,000.00	20,982.04	7,761.61	6,256.35	
Zoning Board of Adjustment						
Salaries and Wages	2,000.00	2,000.00	359.73	-	1,640.27	
Other Expenses	840.00	840.00	279.90	-	560.10	
<b>PUBLIC SAFETY</b>						
Uniform Fire Safety Act						
Salaries and Wages	11,000.00	12,100.00	12,047.32	-	52.68	
Other Expenses	10,447.00	9,347.00	4,854.01	1,745.18	2,747.81	
Fire						
Salaries and Wages	353,893.00	353,893.00	350,555.78	-	3,337.22	
Other Expenses						
Lease of Fire House	20.00	20.00	-	-	20.00	
Misc. Other Expenses	75,500.00	75,500.00	30,589.24	44,477.01	433.75	
Aid to Volunteer Fire Company						
Operation and Maintenance	6,000.00	6,000.00	6,000.00	-	-	
Police						
Salaries and Wages	1,939,831.00	1,939,831.00	1,857,699.64	-	42,131.36	40,000.00
Other Expenses	137,865.00	137,865.00	82,454.47	51,926.77	3,483.76	
Emergency Management Services						
Salaries and Wages	1,033.00	1,033.00	1,032.00	-	1.00	
Other Expenses	19,692.00	19,692.00	8,651.03	268.07	10,772.90	
<b>SANITATION</b>						
Road Repairs and Maintenance						
Salaries and Wages	431,790.00	436,790.00	430,134.36		6,655.64	
Other Expenses	139,700.00	149,700.00	141,884.65	6,961.46	853.89	
Sewer System						

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Budget After Modifications	Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications			Encumbered	Reserved	
Other Expenses							
Finance and Administration	9,000.00	9,000.00		3,516.00	-	5,484.00	
Operations and Maintenance	30,000.00	30,000.00		7,733.04	-	22,266.96	
Miscellaneous Other Expenses	176,568.00	176,568.00		175,842.21	-	725.79	
Landfill-Tipping Fees	440,000.00	440,000.00		425,917.73	2,752.37	11,329.90	
Municipal Services Act - Condos	48,229.00	48,229.00		48,228.89	-	0.11	
HEALTH AND HUMAN SERVICES							
Dog Warden							
Contractual	9,600.00	9,600.00		8,800.00	800.00	-	
Senior Citizens Center							
Other Expenses	100.00	100.00		-	-	100.00	
PARKS AND RECREATION FUNCTIONS							
Parks and Play Grounds							
Salaries and Wages	7,000.00	8,000.00		7,627.00	-	373.00	
Other Expenses	31,850.00	31,850.00		17,837.96	-	14,012.04	
Historian							
Other Expenses	500.00	500.00		480.00	-	20.00	
UNIFORM CONSTRUCTION CODE							
State Uniform Construction Code							
Construction Official							
Salaries and Wages	120,137.00	150,137.00		146,934.90	-	3,202.10	
Other Expenses	4,820.00	5,820.00		4,643.30	1,088.71	87.99	
UNCLASSIFIED							
Utilities							
Gasoline	50,000.00	50,000.00		42,341.32	-	7,658.68	
Electric	105,000.00	105,000.00		92,880.56	5.60	12,113.84	
Telephone	48,000.00	48,000.00		45,400.89	-	2,599.11	
Natural Gas	30,000.00	30,000.00		29,345.85	-	654.15	
Street Lighting	125,000.00	125,000.00		124,124.92	875.00	0.08	
Fire Hydrant Services	71,000.00	71,000.00		69,477.85	-	1,522.15	
Water and Sewer	6,500.00	6,500.00		6,180.57	-	319.43	
Public Access Channel 2	1,500.00	1,500.00		1,500.00	-	-	
Accumulated Leave							
Salaries and Wages	5.00	5.00		-	-	5.00	
TOTAL OPERATIONS WITHIN "CAPS"	<u>7,036,811.00</u>	<u>7,036,811.00</u>		<u>6,548,191.51</u>	<u>166,281.28</u>	<u>212,338.21</u>	<u>110,000.00</u>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
Contingent	500.00	500.00	-	-	500.00	
<b>TOTAL OPERATIONS INCLUDING CONTINGENT WITHIN "CAPS"</b>	<b>7,037,311.00</b>	<b>7,037,311.00</b>	<b>6,548,191.51</b>	<b>166,281.28</b>	<b>212,838.21</b>	<b>110,000.00</b>
Detail:						
Salaries and Wages	3,277,380.00	3,313,481.00	3,208,109.97	-	60,371.03	45,000.00
Other Expenses	3,759,931.00	3,723,830.00	3,340,081.54	166,281.28	152,467.18	65,000.00
<b>DEFERRED CHARGES AND STATUTORY EXPENDITURES:</b>						
Deferred Charges:						
Overexpenditure of Appropriations	18,860.57	18,860.57	18,860.57	-	-	
Statutory Expenditures:						
Contributions to:						
Public Employees' Retirement System	167,082.00	167,082.00	166,999.00	-	83.00	
Public Employees' Retirement System ERI	33,616.00	33,616.00	33,616.00	-	-	
Social Security System (O.A.S.I.)	240,000.00	240,000.00	228,166.13	-	6,833.87	5,000.00
Police and Firemen's Retirement System	437,028.00	437,028.00	437,028.00	-	-	
Police and Firemen's Retirement System ERI	52,717.00	52,717.00	52,717.00	-	-	
Unemployment Compensation Insurance	14,000.00	14,000.00	11,351.40	-	2,648.60	
Defined Contribution Retirement Program	4,000.00	4,000.00	3,190.79	-	809.21	
<b>TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:</b>	<b>967,303.57</b>	<b>967,303.57</b>	<b>951,928.89</b>	<b>-</b>	<b>10,374.68</b>	<b>5,000.00</b>
<b>TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"</b>	<b>8,004,614.57</b>	<b>8,004,614.57</b>	<b>7,500,120.40</b>	<b>166,281.28</b>	<b>223,212.89</b>	<b>115,000.00</b>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
OPERATIONS - EXCLUDED FROM "CAPS"						
(A) Operations - Excluded from "CAPS"						
Maintenance of Free Public Library						
Other Expenses						
Atlantic County Sewerage Authority	298,759.00	298,759.00	298,759.00	-	-	-
Share of Costs	497,805.00	497,805.00	497,805.00	-	-	-
City of Northfield's Share of Sewer Rents	11,160.00	11,160.00	11,160.00	-	-	-
Recycling Tax	8,500.00	8,500.00	8,237.40	-	262.60	-
Length of Service Award Program	6,900.00	6,900.00	6,900.00	-	-	-
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc)	15,000.00	15,000.00	6,398.90	-	8,601.10	-
Streets & Roads O/E	2,500.00	2,500.00	2,000.00	-	500.00	-
NJPDES Landfill Discharge NJSA 40A:4-45.3(cc)	500.00	500.00	-	414.00	86.00	-
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc)						
Municipal Clerk O/E						
Interlocal Municipal Service Agreements						
Dispatch Shared Services	355,098.00	355,098.00	355,098.00	-	-	-
Emergency Medical Services	18,000.00	18,000.00	16,500.00	1,500.00	-	-
Municipal Court Shared Services	137,021.00	137,021.00	137,021.00	-	-	-
Sewer System Services	142,380.00	142,380.00	142,380.00	-	-	-
	<u>1,493,623.00</u>	<u>1,493,623.00</u>	<u>1,482,259.30</u>	<u>1,914.00</u>	<u>9,449.70</u>	<u>-</u>
(A) Public and Private Programs Off-Set by Revenues						
Municipal Alliance-Alcoholism and Drug Abuse						
County Share	9,007.00	9,007.00	9,007.00	-	-	-
Local Share	3,003.00	3,003.00	3,003.00	-	-	-
Body Armor Grant	2,137.98	2,137.98	2,137.98	-	-	-
Frank H. Stewart Trust Seaview Open Space	166,000.00	166,000.00	166,000.00	-	-	-
Clean Communities Program						
Recycling Tonnage Grant	8,491.09	18,952.70	18,952.70	-	-	-
Recycling Tonnage Grant-Unappropriated Reserve	18.37	8,491.09	8,491.09	-	-	-
Community Development Block Grant						
Walkway at Recreation Fields	45,000.00	45,000.00	45,000.00	-	-	-
Clara Glen Pet Cemetery Grant	631.80	631.80	631.80	-	-	-
Total Public and Private Programs Off-Set by Revenues	<u>234,289.24</u>	<u>253,241.94</u>	<u>253,241.94</u>	<u>-</u>	<u>-</u>	<u>-</u>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
Total Operations - Excluded from "CAPS"	1,727,912.24	1,746,864.94	1,735,501.24	1,914.00	9,449.70	-
Detail:						
Salaries and Wages	45,000.00					
Other Expenses	1,682,912.24	1,746,864.94	1,735,501.24	1,914.00	9,449.70	-
(C) Capital Improvements						
Capital Improvement Fund	9,000.00	9,000.00	9,000.00	-	-	-
(C) Public and Private Programs Off-Set by Revenues						
Resurfacing of the Brighton Drive Development Area		290,000.00	290,000.00	-	-	-
Total Public and Private Programs Off-Set by Revenues	-	290,000.00	290,000.00	-	-	-
Total Capital Improvements	9,000.00	299,000.00	299,000.00	-	-	-
(D) Debt Service						
Payment of Bond Principal	1,220,000.00	1,220,000.00	1,220,000.00	-	-	-
Payment of Bond Anticipation Notes	257,400.00	257,400.00	257,400.00	-	-	-
Interest on Bonds	160,392.00	160,392.00	160,391.26	-	-	0.74
Interest on Notes	137,816.00	137,816.00	137,802.43	-	-	13.57
Green Trust Loan Program:						
Loan Repayments for Principal and Interest	9,741.00	9,741.00	9,740.42	-	-	0.58
NJEIT Loans & Bonds	86,000.00	86,000.00	85,866.17	-	-	133.83
Total Debt Service	1,871,349.00	1,871,349.00	1,871,200.28	-	-	148.72
(E) Deferred Charges						
None	-	-	-	-	-	-
Total Deferred Charges	-	-	-	-	-	-
(N) Transferred to Board of Education for Use of Local Schools (NJSA 40:48-17.1 & 17.3)	-	-	-	-	-	-

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**CURRENT FUND  
STATEMENT OF EXPENDITURES - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Appropriations		Paid or Charged	Expended		(Over expended) Unexpended Balance Cancelled
	Budget	Budget After Modifications		Encumbered	Reserved	
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	3,608,261.24	3,917,213.94	3,905,701.52	1,914.00	9,449.70	148.72
FOR LOCAL DISTRICT SCHOOL PURPOSES - EXCLUDED FROM "CAPS"						
Type 1 District School Debt Service	375,000.00	375,000.00	375,000.00	-	-	-
Payment of Bond Principal	55,840.00	55,840.00	55,840.00	-	-	-
Interest on Bonds						
TOTAL TYPE 1 DISTRICT SCHOOL DEBT SERVICE	430,840.00	430,840.00	430,840.00	-	-	-
SUBTOTAL GENERAL APPROPRIATIONS	12,043,715.81	12,352,668.51	11,836,661.92	168,195.28	232,662.59	115,148.72
(M) Reserve for Uncollected Taxes	810,000.00	810,000.00	810,000.00	-	-	-
TOTAL GENERAL APPROPRIATIONS	\$ 12,853,715.81	13,162,668.51	12,646,661.92	168,195.28	232,662.59	115,148.72
Budget		12,853,715.81				115,148.72
Appropriations by 40A:4-87		308,952.70				-
Emergency Appropriations		-				-
		<u>13,162,668.51</u>				<u>115,148.72</u>
Reserve for Uncollected Taxes		810,000.00				
Federal and State Grants		540,238.94				
Deferred Charges		18,860.57				
Disbursements		11,277,562.41				
		<u>12,646,661.92</u>				<u>115,148.72</u>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

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**EXHIBIT B - TRUST FUNDS**

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**TRUST FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	2019	2018
<u>ASSETS</u>		
Animal Control Fund:		
Cash - Treasurer	\$ 26,386.30	26,099.41
	26,386.30	26,099.41
LOSAP (unaudited)		
Investment	182,229.18	184,816.93
	182,229.18	184,816.93
Other Funds		
Cash - Treasurer	471,637.93	339,858.54
Due from Current Fund		
Public Defender Fees	989.00	989.00
Payroll Trust	1,806.62	1,806.62
	474,433.55	342,654.16
	683,049.03	553,570.50
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Animal Control Fund		
Reserve for:		
Dog Expenditures	3,352.40	3,406.80
Cat Expenditures	11,694.69	11,696.69
Due to Current Fund	11,339.21	10,995.92
	26,386.30	26,099.41
LOSAP (unaudited)		
Reserve for LOSAP	182,229.18	184,816.93
	\$ 182,229.18	184,816.93

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
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**TRUST FUND  
 COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
 FOR THE YEAR ENDED DECEMBER 31,**

	2019	2018
Other Funds		
Payroll Taxes Payable	\$ 35,520.23	1,510.95
Tax Title Lien Redemptions and Premiums	254,732.44	159,467.07
Reserves for Miscellaneous Trusts	184,180.88	181,676.14
	474,433.55	342,654.16
	\$ 683,049.03	553,570.50

**EXHIBIT C - GENERAL CAPITAL FUND**

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**GENERAL CAPITAL FUND  
COMPARATIVE BALANCE SHEET - REGULATORY BASIS  
AS OF DECEMBER 31,**

<u>ASSETS</u>	<u>2019</u>	<u>2018</u>
Cash	\$ 1,057,027.09	1,915,484.03
Deferred Charges to Future Taxation -		
Funded	5,540,469.08	7,218,375.72
Unfunded	<u>6,132,761.00</u>	<u>6,219,161.00</u>
	<u>12,730,257.17</u>	<u>15,353,020.75</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Encumbrances Payable	104,666.30	447,529.87
Bond Anticipation Notes Payable	4,935,465.00	5,021,865.00
Serial Bonds Payable	3,270,623.00	4,490,713.00
Green Trust Loan Payable	23,637.23	32,767.72
Environmental Infrastructure Trust Loans Payable	921,831.85	995,608.00
School Serial Bonds	1,324,377.00	1,699,287.00
Reserve for Payment Bonds and Notes	144,621.71	125,025.71
Reserve for Improvements to Sewer System	25,000.00	25,000.00
Improvement Authorizations:		
Funded	691,566.82	693,016.82
Unfunded	1,169,022.50	1,702,761.87
Capital Improvement Fund	118,155.00	118,155.00
Fund Balance	1,290.76	1,290.76
	<u>\$ 12,730,257.17</u>	<u>15,353,020.75</u>

There were bonds and notes authorized but not issued at December 31,

2018	1,197,296.00
2019	1,197,296.00

**GENERAL CAPITAL FUND  
COMPARATIVE STATEMENT OF FUND BALANCE -  
REGULATORY BASIS  
FOR THE YEAR ENDED DECEMBER 31,**

	<u>2019</u>	<u>2018</u>
Beginning Balance January 1	\$ 1,290.76	1,290.76
No Activity		
Ending Balance December 31	<u>\$ 1,290.76</u>	<u>1,290.76</u>

**EXHIBIT G - GENERAL FIXED ASSETS**

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**GENERAL FIXED ASSETS ACCOUNT GROUP**  
**STATEMENT OF GENERAL FIXED ASSETS - REGULATORY BASIS**  
**AS OF DECEMBER 31,**

	<u>2019</u>	<u>2018</u>
General Fixed Assets:		
Land	\$ 2,815,882.21	2,663,681.92
Buildings	5,552,836.82	5,542,081.82
Machinery and Equipment	3,159,348.39	2,893,388.65
Vehicles	<u>3,453,437.57</u>	<u>3,375,114.57</u>
Total General Fixed Assets	<u>14,981,504.99</u>	<u>14,474,266.96</u>
Investment in General Fixed Assets	\$ <u>14,981,504.99</u>	<u>14,474,266.96</u>

THE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS ARE AN  
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**NOTES TO FINANCIAL STATEMENTS**

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

Except as noted below, the financial statements of the City of Linwood include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the City of Linwood, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The Linwood Public Library, 301 Davis Avenue, Linwood, NJ 08221 is a component unit. However, under the regulatory basis of accounting in New Jersey, component units are neither blended nor shown in a discrete presentation in the financial statements of the City. The Linwood Public Library has an independent audit performed and a copy is available at the Library. Effective November 9, 2016, the Linwood Board of Education became a Type II school district however the City continues to be obligated to budget Type I school debt service through 12/31/2024. The Board of Education does have an independent audit performed and a copy is available at the Board's offices.

**B. Description of Funds**

The accounting policies of the City of Linwood conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the City of Linwood accounts for its financial transactions through the following separate funds:

Current Fund -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

Trust Funds -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

General Capital Fund -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

General Fixed Assets Account Group -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

**C. Basis of Accounting**

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the City budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

City's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the City which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are treated on a pay as you go basis with no amount charged to operations in the year incurred.

Foreclosed Property -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

Interfunds -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Inventories of Supplies - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

General Fixed Assets -- The City has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from accounting principles generally accepted in the United States of America.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$500 are capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

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**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

The following schedule is a summarization of the changes in general fixed assets for the calendar year ended December 31, 2019 and 2018.

	Balance as of 12/31/2018	Adjustments/ Additions	Adjustments/ Deletions	Balance as of 12/31/2019
Land	\$ 2,663,681.92	152,200.29		2,815,882.21
Buildings and Improvements	5,542,081.82	10,755.00		5,552,836.82
Furniture, Fixtures & Equip.	2,893,388.65	278,709.74	12,750.00	3,159,348.39
Vehicles	3,375,114.57	107,623.22	29,300.22	3,453,437.57
<b>Total</b>	<b>14,474,266.96</b>	<b>549,288.25</b>	<b>42,050.22</b>	<b>14,981,504.99</b>

	Balance as of 12/31/2017	Adjustments/ Additions	Adjustments/ Deletions	Balance as of 12/31/2018
Land	2,663,681.92			2,663,681.92
Buildings and Improvements	5,542,081.82			5,542,081.82
Furniture, Fixtures & Equip.	2,575,592.15	321,203.50	3,407.00	2,893,388.65
Vehicles	2,873,228.81	619,858.76	117,973.00	3,375,114.57
<b>Total</b>	<b>\$ 13,654,584.70</b>	<b>941,062.26</b>	<b>121,380.00</b>	<b>14,474,266.96</b>

Levy of Taxes -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by the 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

Interest on Delinquent Taxes – It is the policy of the City to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500.00 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500 becoming delinquent after due date and if a delinquency is in excess of \$10,000.00 and remains in arrears beyond December 31<sup>st</sup>, an additional penalty of six percent (6%) shall be charged against the delinquency. There is a ten day grace period.

Capitalization of Interest -- It is the policy of the City to treat interest on projects as a current expense and the interest is included in the current operating budget.

Use of Estimates -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Compensated Absences – Compensated absences are those absences for which employees will be paid, such as vacation, sick leave, and sabbatical leave. New Jersey municipalities are permitted to accrue a compensated absences liability. The City has begun to accumulate funds for accrued absences. See Note 15 for additional information on the City's compensated absences policy.

## **NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2019 AND 2018**

### **D. Required Financial Statements**

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

### **E. Comparative Data**

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the City's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenues-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

### **E. Recent Accounting Pronouncements Not Yet Effective**

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87 "Leases". This statement, which is effective for fiscal periods beginning after December 15, 2019, may have an effect on the City's financial reporting.

In April 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 88 "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements". This statement, which is effective for fiscal periods beginning after June 15, 2019, will not have an effect on the City's financial reporting.

In June 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 89, "Accounting for Interest Costs Incurred Before the End of a Construction Period". This statement, which is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the City's financial reporting.

In August 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 90, "Majority Equity Interest – an amendment of GASB Statements No. 14 and No. 61". This statement, which is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the City's financial reporting.

In May 2019, the Governmental Accounting Standards Board (GASB) issued Statement No. 91, "Conduit Debt Obligations". This statement, which is effective for periods beginning after December 15, 2020, will not have any effect on the City's financial reporting.

In March 2020, the Governmental Accounting Standards Board (GASB) issued Statement No. 93, "Replacement of Interbank Offered Rates". This statement, which is effective for periods ending December 31, 2021, will not have any effect on the City's financial reporting.

In March 2020, the Governmental Accounting Standards Board (GASB) issued Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements". This statement, which is effective for periods beginning after June 15, 2022, and all reporting periods thereafter, will not have any effect on the City's financial reporting.

In May 2020, the Governmental Accounting Standards Board (GASB) issued Statement No. 96, "Subscription-Based Information Technology Arrangements". This statement, which is effective for periods beginning after June 15, 2022, and all reporting periods thereafter, will not have any effect on the City's financial reporting.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 2: BUDGETARY INFORMATION**

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2019 and 2018 statutory budgets included a reserve for uncollected taxes in the amount of \$810,000.00 and \$800,000.00, respectively. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2019 and 2018 statutory budgets was \$560,000.00 and \$460,000, respectively.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by City Council. The following significant budget transfers were approved in the 2019 and 2018 calendar years:

	<u>2019</u>	<u>2018</u>
Financial Administration - Other Expenses	15,000.00	-
Public Buildings & Grounds - Other Expenses	-	13,000.00
Road Repairs & Maintenance - Salaries & Wages	-	22,000.00
Road Repairs & Maintenance - Other Expenses	-	18,000.00
Construction Official - Salaries and Wages	30,000.00	-
Health Insurance - Other Expenses	(76,001.00)	(75,000.00)
Sanitation Miscellaneous - Other Expenses	-	19,500.00

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2019 calendar year, City Council approved budget insertions for Clean Communities and NJ Department of Transportation in the amounts of \$18,952.70 and \$290,000.00, respectively. During the 2018 calendar year, City Council approved a budget insertion for Clean Communities in the amount of \$16,979.65.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. During the 2019 and 2018 calendar years, no emergency appropriations or special emergencies were approved by City Council.

In addition, NJSA 40A:4-60 permits the Governing Body to cancel, by resolution, any unexpended balances of appropriations prior to year end. The following significant cancellations were approved in the 2019 and 2018 calendar years:

	<u>2019</u>	<u>2018</u>
Insurance		
Workers Comp	\$ 15,000.00	15,000.00
Employee Group Health	30,000.00	40,000.00
Legal Services		
Other Expenses	20,000.00	-
Police		
Salaries and Wages	40,000.00	-

**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 3: INVESTMENTS**

As of December 31, 2019, and 2018, the municipality had no investments.

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk.** New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

**Concentration of Credit Risk.** The municipality places no limit on the amount the City may invest in any one issuer.

**Unaudited Investments**

As more fully described in Note 20, the City has created a Length of Service Award Program (LOSAP) for emergency service volunteers. The LOSAP investments are similar to those allowed in a deferred compensation program as specified in NJSA 43:15B-1 et. seq. except that all investments are retained in the name of the City. All investments are valued at contract value. In accordance with NJAC 5:30-14.37 the investments are maintained by Mass Mutual Financial Group. Mass Mutual Financial Group is an authorized provider approved by the Division of Local Government Services.

The balance in the account on December 31, 2019 and 2018 amounted to \$182,229.18 and \$184,816.93, respectively. The information on 5% or more invested with Mass Mutual Financial Group is not yet available.

**Note 4: CASH**

**Custodial Credit Risk – Deposits.** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or funds that may pass to the municipality relative to the happening of a future condition. As of December 31, 2019, and 2018, \$0 of the municipality's bank balance of \$4,125,256.78 and \$4,465,596.99 was exposed to custodial credit risk.

**Note 5: LONG TERM DEBT**

Long-term debt as of December 31, 2019 and 2018 consisted of the following:

**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

	Balance 12/31/2018	Additions	Payments	Ending 12/31/2019	Due in One Year
General	\$ 5,519,088.72		1,302,996.64	4,216,092.08	1,318,713.16
School	1,699,287.00		374,910.00	1,324,377.00	384,377.00
Comp. Absences	636,162.71	259,234.07	274,673.19	620,723.59	36,318.40
Total	<u>7,854,538.43</u>	<u>259,234.07</u>	<u>1,952,579.83</u>	<u>6,161,192.67</u>	<u>1,739,408.56</u>

  

	Balance 12/31/2017	Additions	Payments	Ending 12/31/2018	Due in One Year
General	6,772,716.32		1,253,627.60	5,519,088.72	1,302,996.64
School	2,057,864.00		358,577.00	1,699,287.00	374,910.00
Comp. Absences	582,936.26	249,638.86	196,412.41	636,162.71	18,589.00
Total	<u>\$ 9,413,516.58</u>	<u>249,638.86</u>	<u>1,808,617.01</u>	<u>7,854,538.43</u>	<u>1,696,495.64</u>

As of December 31, 2019, all outstanding bonds are included in the general capital fund and interest and principal reductions are included in the current operating budget of the City.

The regulatory basis of accounting in New Jersey does not recognize accumulated absences as long-term debt. Accumulated absence liabilities are more fully described in Note 16.

**Summary of Municipal Debt**

**At December 31, 2019, bonds and loans payable in the General Capital Fund consisted of the following individual issues:**

\$4,099,222.00 General Obligation Bonds dated September 1, 2010 for various improvements in the City with a balance due on December 31, 2019 of \$610,623.00. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$5,960,000.00 General Obligation Refunding Bonds dated February 7, 2012 payable in annual installments through July 15, 2023. Interest is paid semiannually at varying rates ranging from 2.00% to 4.00% per annum. The total savings to the City was \$505,852.00, or 6.24% as a result of refunding the 2003 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2019 was \$ 2,660,000.00.

\$150,000.00 Green Trust Loan dated July 9, 2002 for Lighting at All Wars Memorial Park in the City. This is a direct reduction loan payable semiannually with interest and principal with a balance due on December 31, 2019 of \$ 23,637.23. The bonds are payable semiannually on January 15 and July 15. Interest is calculated at 2%. The final payment is due January 15, 2022.

\$360,000.00 New Jersey Environmental Infrastructure Trust Loan dated May 3, 2012 for the Southwest Drainage Improvement Project. Principal payments on this loan are payable annually on August 1, with a balance due on December 31, 2019 of \$255,000.00, with interest paid semi-annually on February 1 and August 1. Interest rates vary from 2.00% to 5.00%. The final payment is due on August 1, 2031.

\$1,155,931.00 New Jersey Environmental Infrastructure Trust Loan dated May 3, 2012 for the Southwest Drainage Improvement Project. Semiannual principal payments were due on February 1 and August 1, with a balance due on December 31, 2019 of \$ 666,831.85. Based on the agreement with the State, this loan is interest free. The final payment is due August 1, 2031.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**At December 31, 2019, bonds payable for Type 1 Schools consisted of the following individual issues:**

\$230,778.00 School Bonds dated September 1, 2010 for construction and various improvements to the two elementary schools located within the City with a balance due on December 31, 2019 of \$34,377.00. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$1,280,000.00 School Refunding Bonds dated February 7, 2012 payable in annual installments through July 15, 2023. Interest is paid semiannually at varying rates ranging from 2.00% to 4.00% per annum. As indicated above, the total savings to the City was \$505,852.00, or 6.24% as a result of refunding the 2003 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2019 was \$355,000.00.

\$1,615,000.00 School Refunding Bonds dated December 3, 2014 payable in annual installments through August 1, 2024. Interest is paid semiannually at 3% per annum. The total savings to the City was \$47,073.58, or 3.03% as a result of refunding the 2005 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2019 was \$935,000.00

Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

Year Ending December 31,	Principal	Interest	Total
2020	1,703,090.16	176,675.40	1,879,765.56
2021	1,098,277.38	122,363.19	1,220,640.57
2022	948,598.14	82,672.22	1,031,270.36
2023	978,776.15	48,872.00	1,027,648.15
2024	273,776.15	13,824.00	287,600.15
2025-2029	408,880.75	25,620.00	434,500.75
2030-2031	129,070.35	4,584.00	133,654.35
Total	\$ 5,540,469.08	474,610.81	6,015,079.89

As of December 31, 2019, the carrying value of the above bonds approximates the fair value of the bonds. The debt service for the School Bonds is included in the municipal budget as a component of the Amount to be Raised by Taxation but is levied as a component of the school tax levy. During the calendar years 2019 and 2018, the City's total amount to be raised by taxation included \$402,840.00 and \$567,642.00 respectively, for Local District School Tax.

Summary of Municipal Debt

	Year 2019	Year 2018	Year 2017
<b>Bonds &amp; Notes Issued:</b>			
General	\$ 9,151,557.08	10,540,953.72	9,348,481.32
School	1,324,377.00	1,699,287.00	5,419,864.00
Net Bonds & Notes Issued	10,475,934.08	12,240,240.72	14,768,345.32
<b>Bonds &amp; Notes Authorized But Not Issued:</b>			
General	1,197,296.00	1,197,296.00	1,945,796.00
School	-	-	350,000.00
Net Bonds & Notes Authorized But Not Issued	1,197,296.00	1,197,296.00	2,295,796.00
<b>Net Bonds &amp; Notes Issued and Authorized But Not Issued</b>	<b>\$ 11,673,230.08</b>	<b>13,437,536.72</b>	<b>17,064,141.32</b>

**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 1.142%.

	<u>Gross Debt</u>	<u>Deductions</u>	<u>Net Debt</u>
Local School Debt	\$ 3,744,377.00	3,744,377.00	-
Regional School District Debt	8,632,635.63	8,632,635.63	-
General Debt	10,348,853.08	-	10,348,853.08
	<u>\$ 22,725,865.71</u>	<u>12,377,012.63</u>	<u>10,348,853.08</u>

Net Debt \$10,348,853.08 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$906,371,908.33 = 1.142%. The above information is not in agreement with the Annual Debt Statement filed by the City. An amended Debt Statement will be filed by the City.

Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2% of Equalized Valuation Basis (Municipal)	\$ 31,723,016.79
Net Debt	<u>10,348,853.08</u>
Remaining Borrowing Power	<u>\$ 21,374,163.71</u>

**Note 6: SHORT TERM OBLIGATIONS**

	<u>Balance</u> <u>12/31/2018</u>	<u>Issued</u>	<u>Paid</u>	<u>Balance</u> <u>12/31/2019</u>
General Capital Note	\$ 5,021,865.00	171,000.00	257,400.00	4,935,465.00
School Note	-			-
	<u>5,021,865.00</u>	<u>171,000.00</u>	<u>257,400.00</u>	<u>4,935,465.00</u>

	<u>Balance</u> <u>12/31/2017</u>	<u>Issued</u>	<u>Paid</u>	<u>Balance</u> <u>12/31/2018</u>
General Capital Note	2,575,765.00	2,703,500.00	257,400.00	5,021,865.00
School Note	3,362,000.00		3,362,000.00	-
	<u>\$ 5,937,765.00</u>	<u>2,703,500.00</u>	<u>3,619,400.00</u>	<u>5,021,865.00</u>

As of December 31, 2019, the City had the following bond anticipation notes outstanding:

<u>Bank</u>	<u>2019</u> <u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Date of</u> <u>Maturity</u>
General Capital			
Jefferies, LLC	4,935,465.00	2.00%	7/21/2020
Total Special Emergency and Bond Anticipation Notes	<u>\$ 4,935,465.00</u>		

The principal amount of the bond anticipation notes will be paid off through the June 2020 General Obligation Bond issue.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 7: LEASES OBLIGATIONS**

Operating Leases

In October 2015, the City entered into agreements to lease three (3) copy machines for City Hall and the Police Department under operating leases. The term for the three leases is 48 months and they expired on October 26, 2019. The total monthly payment for the leases was \$442.00. The City had the option to purchase this equipment at the termination of the lease for the fair market value. This option was not exercised.

In January 2017, the City entered into an agreement to lease one (1) copy machine for the Public Works Department under an operating lease. The term for the lease is 60 months and it will expire on December 31, 2021. The monthly payment for the lease is \$104.00.

In November 2019, the City entered into an agreement to lease three (3) copy machines for City Hall and the Police Department under an operating lease. The term for the lease is 48 months and it will expire on November 30, 2023. The total monthly payment for the leases is \$399.00. The City has the option to purchase this equipment at the termination of the lease for the fair market value.

The total operating lease payments in 2019 and 2018 were \$6,024.59 and \$6,552.00 respectively.

Capital Leases

The City was leasing three (3) 2016 police vehicles and equipment totaling \$92,710.00 under capital leases. Annual lease payments were made to Ford Motor Credit Company and included interest at a rate of 5.95% per annum. The final lease payment was made in March 2019.

The City is leasing one (1) 2017 police vehicle totaling \$32,130.54 under a capital lease. Annual lease payments are made to Ford Motor Credit Company and include interest at a rate of 5.95% per annum. The final lease payment will be due March 27, 2021.

The City is leasing one (1) 2018 police vehicle totaling \$29,300.22 under a capital lease. Annual lease payments are made to Ford Motor Credit Company and include interest at a rate of 6.95% per annum. The final lease payment will be due March 16, 2022.

The City is leasing one (1) 2018 dump truck with spreader and plow totaling \$73,895.00 under a capital lease. Quarterly lease payments are made to Ford Motor Credit Company and include interest at a rate of 4.95% per annum. The final lease payment will be due September 14, 2022.

The following is a schedule of the future minimum lease payments under this capital lease and the net minimum lease payments at December 31, 2019.

<u>Year</u>	<u>Operating</u>	<u>Capital</u>
2020	6,036.00	33,810.65
2021	6,036.00	24,920.52
2022	4,788.00	4,418.43
2023	4,788.00	0.00
Total minimum lease payments	21,648.00	71,249.60
Less amount representing interest	0	5,301.93
Present value of minimum lease payments	\$ 21,648.00	65,947.67

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2019 and 2018 which were appropriated and included as anticipated revenue in the current operating budget for the year ending December 31, 2020 and 2019 were as follows:

		2020	2019
Current Fund	\$	589,000.00	560,000.00

Municipalities are permitted to appropriate the full amount of fund balance, net of any amounts due from the State of NJ for Senior Citizens and Veterans deductions, deferred charges, and cash deficit. The total amount of fund balance available to the City to appropriate in the 2020 budget is \$1,037,915.39.

**Note 9: SCHOOL TAXES**

Local District and Regional High School Taxes have been raised and remitted, or established as a payable, to the respective district in the following amounts:

		2019	2018
Local School District	\$	12,123,298.00	11,420,464.00
Regional High School District		6,677,810.00	6,714,882.00

Since the school districts operate on a July 1 to June 30 fiscal year the school tax levy is determined by taking 50% of the prior year and 50% of the current year requirements, plus the actual amount needed for debt service.

**Note 10: TAXES COLLECTED IN ADVANCE**

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

		Balance 12/31/2019	Balance 12/31/2018
Prepaid Taxes	\$	390,380.29	258,284.38
Cash Liability for Taxes Collected in Advance	\$	390,380.29	258,284.38

**Note 11: PENSION FUNDS**

Description of Plans

Substantially all of the City's employees are covered by the Public Employees' Retirement System cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet at – <http://www.state.nj.us/treasury/pensions/annrpts.shtml>.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2019 AND 2018

### Public Employees' Retirement System

The Public Employees' Retirement System was established in January 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system.

### Police and Fireman's Retirement System

The contribution policy for the Police and Fireman's Retirement System (PFRS) is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee contributions of 10.0% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate.

### Defined Contribution Retirement Program (DCRP)

The Defined Contribution Retirement Program (DCRP) was established as of July 1, 2008 under the provisions of Chapter 92, P.L. 2008 and Chapter 103, P.L. 2008 (NJSA 43:15:c-1 et seq). The DCRP is a cost-sharing multiple-employer defined contribution pension fund. The DCRP provides eligible members, and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting and benefit provisions are established by NJSA 43:15C-1 et seq.

### Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. Effective July 1, 2018, PERS provided for employee contributions of 7.50% of the employees' annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The current PERS rate is 14.5% of covered payroll. The City's contributions to PERS for the years ended December 31, 2019, 2018, and 2017 were \$216,758.00, \$177,746.00, and \$180,511.00.

The contribution policy for the PFRS is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee contributions of 10.0% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate. The current PFRS rate is 28.7% of covered payroll. The City's contributions to PFRS for the years ended December 31, 2019, 2018, and 2017 were \$489,745.00, \$411,090.00, and \$358,177.00.

The total payroll for the years ended December 31, 2019, 2018, and 2017 was \$3,500,877.63, \$3,049,547.46, and \$3,270,971.81. Payroll covered by PERS was \$1,024,458.00, \$1,112,998.00, and \$1,227,469.00, respectively. Payroll covered by PFRS was \$1,705,938.00, \$1,598,350.00, and \$1,527,724.00, respectively.

### Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) and the Police and Firemen's Retirement System (PFRS) operate and to the benefit provisions of those systems.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2019 AND 2018

Chapter 78's provisions impacting employee pension and health benefits include:

- New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of  $\frac{1}{4}$  of 1% for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60% instead of 65% of the member's final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PFRS active member rate increase from 8.5% to 10%. For fiscal year 2012, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PERS members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.
- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS, special retirement under the PFRS, and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to  $\frac{1}{60}$  from  $\frac{1}{55}$ , and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. For new members of the PFRS, the law capped the maximum compensation that can be used to calculate a pension from these plans at the annual wage contribution base for social security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a  $\frac{1}{7}$  of the required amount, beginning in fiscal years 2012.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

**NOTE 12: PENSION LIABILITIES**

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the municipality's pension liabilities. However, due to the fact that the municipality reports on the regulatory basis of accounting, no financial statement impact will be recognized.

The following represents the municipality's pension liabilities as June 30, 2019:

**Public Employees' Retirement System**

The City has a liability of \$2,799,657 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018 that was rolled forward to June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion would be 0.01553769460%, which would be a decrease of 15.57% from its proportion measured as of June 30, 2018.

For the year ended December 31, 2019, the City would have recognized pension expense of (\$142,636). At December 31, 2019, the City would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected & actual experience	\$ 50,250	\$ (12,368)
Changes of assumptions	279,556	-971,752
Changes in proportion	64,235	(810,263)
Net difference between projected and actual earnings on pension plan investments		(44,194)
 Total	 \$ 394,041	 \$ (1,838,577)

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended June 30,		
2019	\$	(167,183)
2020		(542,337)
2021		(484,275)
2022		(227,392)
2023		(23,349)
 Total	 \$	 (1,444,536)

**NOTES TO FINANCIAL STATEMENTS  
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**Actuarial Assumptions**

The total pension liability for the June 30, 2019 measurement date was determined by an actuarial valuation as of July 1, 2018, which was rolled forward to June 30, 2019. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate	
Price	2.75%
Wage	3.25%
Salary increases:	
Through 2026	2.00% – 6.00% (based on years of service)
Thereafter	3.00% - 7.00% (based on years of service)
Investment rate of return:	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 200 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disable retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on generational basis. Mortality improvement is based on Scale MP-2019.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2019) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2019 are summarized in the following table:

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**NOTES TO FINANCIAL STATEMENTS**  
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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Risk mitigation strategies	3.00%	4.67%
Cash equivalents	5.00%	2.00%
U.S. Treasuries	5.00%	2.68%
Investment grade credit	10.00%	4.25%
High yield	2.00%	5.37%
Private credit	6.00%	7.92%
Real assets	2.50%	9.31%
Real estate	7.50%	8.33%
US equity	28.00%	8.26%
Non-U.S. developed markets equity	12.50%	9.00%
Emerging markets equity	6.50%	11.37%
Private equity	12.00%	10.85%

*Discount Rate*

The discount rate used to measure the total pension liability was 6.28% as of June 30, 2019. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.50% as of June 30, 2019, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on 70% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2057. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2057 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

*Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.*

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.28%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (5.28%) or 1-percentage point higher (7.28%) than the current rate:

	1% Decrease (5.28%)	Current Discount Rate (6.28%)	1% Increase (7.28%)
Municipality's proportionate share of the net pension liability	\$ 3,360,053	\$ 2,799,657	\$ 2,327,993

*Pension plan fiduciary net position.*

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Police and Firemen's Retirement System**

The City has a liability of \$5,862,315 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as July 1, 2018 that was rolled forward to June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2019, the City's proportion would be 0.04790326940%, which would be an increase of 7.16% from its proportion measured as of June 30, 2018.

For the year ended December 31, 2019, the City would have recognized pension expense of \$526,522. At December 31, 2019, the City would have reported deferred outflows of resources and deferred inflows of resources related to PFRS from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected & actual experience	\$ 49,485	\$ (37,115)
Changes of assumptions	200,875	-1894647
Changes in proportion	625,090	(458,166)
Net difference between projected and actual earnings on pension plan investments		(79,432)
Total	<u>\$ 875,450</u>	<u>\$ (2,469,360)</u>

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended <u>June 30,</u>		
2018	\$	(278,201)
2019		(583,987)
2020		(413,585)
2021		(203,869)
2022		(114,267)
Total	<u>\$</u>	<u>(1,593,910)</u>

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Actuarial Assumptions**

The total pension liability for the June 30, 2019 measurement date was determined by an actuarial valuation of July 1, 2018, which was rolled forward to June 30, 2019. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate	
Price	2.75%
Wage	3.25%
Salary increases:	
Through all future years	3.25% - 15.25% (based on years of service)
Investment rate of return:	7.00%

Pre-retirement mortality rates were based on the Pub-2010 Safety Employee mortality table with a 105.6% adjustment for males and 102.5% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 Safety Retiree Below-Median Income Weighted mortality table with a 96.7% adjustment for males and 96.0% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. For beneficiaries (contingent annuitants), the Pub-2010 General Retiree Below-Median Income Weighted mortality table was used, unadjusted, and with future improvement from the base year of 2010 on a generational basis. Disability rates were based on the Pub-2010 Safety Disabled Retiree mortality table with a 152% adjustment for males and 109/3% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2019.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2013 to June 30, 2018.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2019) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2019 are summarized in the following table:

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**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Risk mitigation strategies	3.00%	4.67%
Cash equivalents	5.00%	2.00%
U.S. Treasuries	5.00%	2.68%
Investment grade credit	10.00%	4.25%
High yield	2.00%	5.37%
Private credit	6.00%	7.92%
Real assets	2.50%	9.31%
Real estate	7.50%	8.33%
US equity	28.00%	8.26%
Non-U.S. developed markets equity	12.50%	9.00%
Emerging markets equity	6.50%	11.37%
Private equity	12.00%	10.85%

*Discount Rate*

The discount rate used to measure the total pension liability was 6.85% as of June 30, 2019. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.50% as of June 30, 2019, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the non-employer contributing entity will be made based 70% of the actuarially determine contributions for the State employer and 100% of actuarially determined contributions for local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2076. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2076, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

*Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.*

The following presents the collective net pension liability of the participating employers as of June 30, 2019, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (5.74%)	Current Discount Rate (6.85%)	1% Increase (7.85%)
District's proportionate share of the net pension liability	7,679,681.15	5,862,315.00	4,358,326.12

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2019 AND 2018

In addition to the PFRS liabilities listed above, a special funding situation exists for the Local employers of the Police and Fire Retirement System of New Jersey. The State of New Jersey, as a non-employer, is required to pay the additional costs incurred by Local employers under Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The June 30, 2019 State special funding situation net pension liability amount of \$1,932,374,825.00 is the accumulated differences between the annual actuarially determined State obligation under the special funding situation and the actual State contribution through the valuation date. The fiscal year ending June 30, 2019 State special funding situation pension expense of \$224,526,138.00 is the actuarially determined contribution amount that the State owes for the fiscal year ending June 30, 2019. The pension expense is deemed to be a State administrative expense due to the special funding situation.

The contribution policy for PFRS is set by N.J.S.A. 43:16A and required contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's contribution amount is based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. For fiscal year 2019, the State contributed an amount less than the actuarially determined amount.

Although the liabilities related to the special funding situation are the liabilities of the State of New Jersey, the proportionate share of the statewide liability allocated to the Municipality was 0.04790326940% for 2019. The net pension liability amount allocated to the Municipality was \$925,671. For the fiscal year ending June 30, 2019 State special funding situation pension expense of \$107,555.00 is allocated to the Municipality.

### *Pension plan fiduciary net position.*

Detailed information about the pension plan's fiduciary net position is available in the separately issued PFRS financial report.

### **Note 13: OTHER POST-RETIREMENT BENEFITS**

#### *General Information about the Plan:*

The City offers Other Post-Retirement Benefits (OPEB) to its employees through the State Health Benefit Local Government Retired Employees Plan (the Plan) a cost-sharing multiple employer defined benefit other postemployment benefit plan with a special funding situation. It covers employees of local government employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) Comprehensive Annual Financial Report (CAFR), which can be found at:

<https://www.state.nj.us/treasury/pensions/financial-reports.shtml>.

The Plan provides medical and prescription drugs to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may assume the cost of post-retirement medical coverage for employees and their dependents who:

- 1) retired on a disability pension;

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2019 AND 2018

or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;

or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;

or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A 52:14-17.32i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L.1989.

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

### *Allocation Methodology:*

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources, and collective OPEB expense, however under the Regulatory Basis of Accounting followed by the City these amounts are not accrued or recorded in the financial statements and the information listed in this note is for disclosure purposes only. Statewide across all member employers, the special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. For the special funding situation and the nonspecial funding situation, the Collective Total OPEB liabilities for the year ended June 30, 2019 were \$5,637,151,775 and \$8,182,092,807, respectively. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's non special funding situation during the measurement period July 1, 2018 through June 30, 2019. Employer and non-employer allocation percentages have been rounded for presentation purposes.

### *Special Funding Situation:*

Under Chapter 330, P.L. 1997, the State shall pay the premium or periodic charges for the qualified local police and firefighter retirees and dependents equal to 80 percent of the premium or periodic charge for the category of coverage elected by the qualified retiree under the State managed care plan or a health maintenance organization participating in the program providing the lowest premium or periodic charge. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L.1989.

Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 75 and the State is treated as a non-employer contributing entity. Since the local participating employers do not contribute under this legislation directly to the plan, there is no net OPEB liability, deferred

**NOTES TO FINANCIAL STATEMENTS  
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outflows of resources or deferred inflows of resources to report in the financial statements of the local participating employers related to this legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the non-employer contributing entities' total proportionate share of the collective net OPEB liability that is associated with the local participating employer.

*Net OPEB Liability:*

*Components of Net OPEB Liability*

The components of the collective net OPEB liability of the participating employers in the Plan as of June 30, 2019 is as follows:

	<b>June 30, 2019</b>	
	<b>Collective Total</b>	<b>Proportionate Share</b>
Total OPEB Liability	\$ 13,819,244,582	\$ 6,672,898
Plan Fiduciary Net Position	273,173,482	131,907
Net OPEB Liability	\$ 13,546,071,100	\$ 6,540,991
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	1.98%	1.98%

At June 30, 2019 the City's proportionate share of the Collective Net OPEB Liability was \$6,540,991. The State's proportionate share for the Special Funding Situation that is associated with the City is \$4,819,145. The City's proportion of the Collective Net OPEB Liability was 0.048287% which was a decrease from the prior year of 13.78%. The State's proportionate share attributable to the City of the Collective Net OPEB Liability for the Special Funding Situation was 0.087213% which was a decrease from the prior year of 0.87%.

City's Proportionate Share of Collective Net OPEB Liability	\$	6,540,991
State's proportionate share that is associated with the City		4,819,145
Total	\$	11,360,136

For the Year ended June 30, 2019 the City's Total OPEB Expense was (\$167,259) and the State of New Jersey realized Total OPEB Expense in the amount of \$6,389 for its proportionate share of Total OPEB Expense that is associated with the City.

The total OPEB liability as of June 30, 2019 was determined by an actuarial valuation as of June 30, 2018, which was rolled forward to June 30, 2019. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

**NOTES TO FINANCIAL STATEMENTS  
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Inflation rate	2.50%
Salary increases*:	
PERS Initial fiscal year applied	
Rate through 2026	2.00% to 6.00%
Rate thereafter	3.00% to 7.00%
PFRS	
Rate for all future years	3.25% to 15.25%

\* Salary increases are based on years of service within the respective plan.

Mortality:

PERS: Pub-2010 General classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2019

PFRS: Pub-2010 Safety classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2019

Actuarial assumptions used in the July 1, 2018 valuation were based on the results of the PFRS and PERS experience studies prepared for July 1, 2013 to June 30, 2018 and July 1, 2014 to June 30, 2018, respectively.

100% of active members are considered to participate in the Plan upon retirement.

*Health Care Trend Assumptions*

For pre-Medicare medical benefits, the trend is initially 5.7% and decreases to a 4.5% long-term trend rate after eight years. For post-65 medical benefits, the actual fully-insured Medicare Advantage trend rates for fiscal year 2020 are reflected. The assumed post-65 medical trend is 4.5% for all future years. For prescription drug benefits, the initial trend rate is 7.5% and decreases to a 4.5% long-term trend rate after eight years.

*Discount Rate*

The discount rate for June 30, 2019 was 3.50%. This represents the municipal bond return rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

*Sensitivity of Net OPEB Liability to Changes in the Discount Rate*

The following presents the Net OPEB liability as of June 30, 2019, calculated using the discount rate as disclosed above as well as what the Net OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage-point higher than the current rate:

**NOTES TO FINANCIAL STATEMENTS**  
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		<u>1% Decrease (2.50%)</u>		<u>Discount Rate (3.50%)</u>		<u>1% Increase (4.50%)</u>
Collective						
Net OPEB Liability	\$	15,662,704,137	\$	13,546,071,100	\$	11,826,026,995
Proportionate Share						
Net OPEB Liability	\$	7,563,050	\$	6,540,991	\$	5,710,433

*Sensitivity of Net OPEB Liability to Changes in the Healthcare Trend Rate*

The following presents the net OPEB liability as of June 30, 2019, calculated using the healthcare trend rate as disclosed above as well as what the net OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

		<u>1% Decrease</u>		<u>Healthcare Cost Trend Rate</u>		<u>1% Increase</u>
Collective						
Net OPEB Liability	\$	11,431,214,644	\$	13,546,071,100	\$	16,243,926,531
Proportionate Share						
Net OPEB Liability	\$	5,519,790	\$	6,540,991	\$	7,843,704

*Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB from the following sources:

	<u>Collective Totals</u>		<u>Proportionate Share</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$	\$	\$	\$
Changes of assumptions		(3,961,399,180)		(1,912,841)
Net difference between projected and actual earnings on OPEB plan investments		(4,800,426,301)		(2,317,982)
Changes in proportion and differences between contributions and proportionate share of contributions	11,158,226		5,388	(3,279,584)
Total	\$	\$	\$	\$
	11,158,226	(8,761,825,481)	5,388	(7,510,407)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB will be recognized in OPEB expense as follows:

**NOTES TO FINANCIAL STATEMENTS**  
**YEARS ENDED DECEMBER 31, 2019 AND 2018**

Year ended June 30,	Collective Totals	Proportionate Share
2020	\$ (1,425,201,517)	\$ (1,222,326)
2021	(1,425,201,517)	(1,222,326)
2022	(1,426,076,187)	(1,223,076)
2023	(1,427,489,995)	(1,224,288)
2024	(1,428,781,861)	(1,225,396)
Thereafter	(1,617,916,178)	(1,387,608)
Total	\$ <u>(8,750,667,255)</u>	\$ <u>(7,505,019)</u>

Detailed information about the plan's fiduciary net position is available in the separately issued OPEB financial report.

*Collective OPEB Expenses reported by the State of New Jersey*

The components of allocable OPEB Expense related to specific liabilities of individual employers for the year ending June 30, 2019 are as follows:

Service cost	\$ 666,574,660
Interest on Total OPEB Liability	636,082,461
Expected Investment Return	(11,286,267)
Administrative Expenses	9,478,435
Changes of Benefit Terms	(1,903,958)
Current Period Recognition (Amortization) of Deferred Inflow s/ Outflow s of Resources:	
Differences between Expected and Actual Experience	(619,405,071)
Changes in Assumptions	(809,376,790)
Differences between Projected and Actual Investment Earnings on OPEB Plan Investments	3,580,344
Total Collective OPEB Expense	\$ <u>(126,256,186)</u>

*Schedule of City's Share of Net OPEB Liability*

	<u>2018</u>	<u>2019</u>
City's Proportionate Share of Net OPEB Liability	0.056004%	0.048287%
City's Share of Net OPEB Liability	\$ 8,773,933	6,540,991
City's Covered Payroll	1,112,998	1,024,458
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered-Employee Payroll	788.32%	638.48%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	1.97%	1.98%

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 14: INTER-LOCAL AGREEMENT**

Effective March 13, 2013, the City entered into a one-year agreement with the Atlantic County Utilities Authority (ACUA) where the ACUA will provide solid waste and bulk waste collection services for the City. This contract automatically renewed for an additional one-year period and continued to renew automatically each year through March 17, 2018. After the fifth year, the City had the option to extend the agreement for an additional five-year term. This option was exercised by City Council at their February 13, 2018 meeting. The City was obligated to pay \$165,700.00 for these services during the initial term of the contract. Any increases in cost will not exceed the percentage increase in the CPI-U for the Philadelphia SMSA of August of the contract year over August of the preceding year. In addition, the ACUA will assume ownership of a 2012 CNG Freightliner trash truck at a value of \$171,500.00. The value of this truck will be recaptured over five years, or \$34,300.00 per year. This value will be deducted from the annual contract costs. Invoices will be provided to the City each month for collections made during the preceding month. The City paid \$285,097.73 and \$284,150.02 for these services during the 2019 and 2018 calendar years respectively.

**Note 15: ACCRUED SICK AND VACATION BENEFITS**

The City has permitted employees to accrue unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed upon rate. It is estimated that the cost for the most current calendar year of such unpaid compensation would approximate \$620,723.59 in 2019 and \$636,162.71 in 2018. This amount is not reported either as an expenditure or liability due to the likelihood of all employees terminating in one fiscal year being improbable. It is the City's policy to negotiate the final amount of each payment of accrued sick and vacation pay on an individual basis. The policy of not reflecting the accrued benefit is not in agreement with GASB Statement No. 12 but is required by the State of New Jersey. Effective January 1, 2002 the State of New Jersey is allowing municipalities to accrue a compensated liability. The City does not accrue the liability.

**Note 16: ECONOMIC DEPENDENCY**

The City of Linwood is not economically dependent on any one business or industry as a major source of tax revenue for the City.

**Note 17: LITIGATION**

During the normal course of operations, lawsuits are occasionally brought against the governmental unit. There are presently no outstanding lawsuits that would result in a contingent liability to the City.

**Note 18: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

**Property and Liability Insurance** – The City maintains commercial insurance coverage for property, liability and surety bonds. During the years ended December 31, 2019 and 2018 the City did not incur claims in excess of the coverage and the amount of coverage did not significantly decrease.

The City of Linwood is a member of the Atlantic County Municipal Joint Insurance Fund and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The City is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The City has a liability limit of \$10,000,000.00 under MEL. There has not been a reduction in coverage and there have not been any claims in excess of coverage.

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**New Jersey Unemployment Compensation Insurance** – The City has elected to fund its New Jersey Unemployment Compensation Insurance under the “Contributory Method”. Under this plan, the City is required to annually appropriate funds to pay the projected costs of contributions at a rate determined by the Commissioner of Labor. The expense for the years ended December 31, 2019 and 2018 was \$11,351.40 and \$11,038.65 respectively.

**Note 19: LENGTH OF SERVICE AWARDS PROGRAM (UNAUDITED)**

During the year 2003 the voters of the City of Linwood approved the establishment of a Length of Service Awards Program (LOSAP) Deferred Compensation Plan. This plan was approved by the voters of the City of Linwood by referendum at the general election in November of 2003. This plan is made available to all bona fide eligible volunteers who are performing qualified services which are defined as firefighting and prevention services, emergency medical services and ambulance services pursuant to Section 457 of the Internal Revenue Code of 1986, as amended, except for provisions added by reason of the LOSAP as enacted into federal law in 1997. The establishment of this LOSAP also complies with New Jersey Public Law 1997, Chapter 388 and the LOSAP Document. The balance is subject to the general creditors of the City. Contributions by the City for qualified participants were \$6,900.00 and \$10,000.00 for 2019 and 2018 respectively.

**Note 20: TAX ABATEMENT PROGRAM**

The tax abatement program was established to encourage commercial and industrial development in the City. It is a five-year program where real estate taxes on the approved buildings are abated and payments are made in lieu. Specific qualifications for properties are delineated in the Code Book of the City. Qualifying properties are tax exempt until the project is complete. Once completed, the taxpayer pays no tax in the first year after completion. Beginning in the second year, the taxpayer is assessed taxes on 20% of the assessed value, with annual increases of 20% until the end of five years. During the 2019 and 2018 calendar years, the tax abatement program generated \$0 in revenue for the City.

**Note 21: UNION CONTRACTS**

As of December 31, 2019, the City's employees are organized in five collective bargaining units.

<u>Bargaining Unit</u>	<u>Job Category</u>	<u>Members</u>	<u>Term</u>
PBA	Police	All uniformed police excluding Chief and Superior Officers	1/1/16-12/31/21
PBA	Police	Superior Officers	1/1/16-12/31/21
IAFF	Firefighters	All uniformed firefighters	1/1/15-12/31/19
Teamsters	Public Works	All public works employees excluding Superintendent, and police secretary	1/1/18-12/31/22

**Note 22: INTERFUND BALANCES**

As of December 31, 2019, the following interfunds were included on the balance sheets of the various funds of the City of Linwood:

**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

	Due From	Due To
Current Fund:		
Animal Control Fund	\$ 11,339.21	
Grant Fund	212,625.92	
Public Defender Trust		989.00
Payroll Trust		1,806.62
Grant Fund:		
Current Fund		212,625.92
Trust Fund:		
Current Fund -		
Public Defender Trust	989.00	
Payroll Trust	1,806.62	
Animal Control Fund		11,339.21
	\$ 226,760.75	226,760.75

The amounts due to the Current Fund from the Animal Control Fund is the result of excess funds in the reserve for dog expenditures. The amount due to the Public Defender Trust represents fees collected through the municipal court. The amount due to the Payroll Trust is to cover payroll liabilities. The amount due from the Grant Fund to the Current Fund is the result of grant expenditures that have not yet been reimbursed by the funding agencies.

**Note 23: DEFERRED COMPENSATION**

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the City has an obligation of due care in selecting the third party administrator. In the opinion of the City's legal counsel, the City has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

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**NOTES TO FINANCIAL STATEMENTS  
YEARS ENDED DECEMBER 31, 2019 AND 2018**

**Note 24: SUBSEQUENT EVENTS**

**Capital Ordinances**

On March 11, 2020, City Council adopted capital ordinance #3-2020 which authorized the following projects to be completed. This bond ordinance increases the City's authorized debt by \$4,539,100.

Project	Appropriation And Estimated Cost	Estimated Maximum Amount of Bonds & Notes
Construction of Various Recreation and Open Space Improvements	\$ 650,000.00	617,500.00
Construction of Library and Other Building Improvements	540,000.00	513,000.00
Various Municipal Roadway Improvements	1,010,750.00	960,213.00
Purchas of Vehicles, Alarm System and Security Cameras – Public Works Department	380,000.00	361,000.00
Various Improvements to the Municipal Sanitary Sewer System	2,002,250.00	1,902,137.00
Purchase of Vehicles, Body Camera, and Alcotest Equipment – Police Department	195,000.00	185,250.00
<b>Total</b>	<b>\$ <u>4,778,000.00</u></b>	<b><u>4,539,100.00</u></b>

**Other**

On May 27, 2020, City Council adopted a resolution authorizing the combination of certain issues of General Obligation Bonds or Notes of the City into a single issue of General Obligation Bonds, Series 2020, in the aggregate principal of \$9,380,000.00. This issue includes capital projects authorized during 2011 through 2020. As of the date of this audit report, general obligation bonds had not yet been issued.

The City has evaluated subsequent events through June 19, 2020, the date which the financial statements were available to be issued and no additional items were noted for disclosure or adjustment.

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**SUPPLEMENTARY INFORMATION**

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# FORD - SCOTT

& ASSOCIATES, L.L.C.

CERTIFIED PUBLIC ACCOUNTANTS

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## Independent Auditor's Report

The Honorable Mayor and  
Members of City Council  
City of Linwood, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated June 19, 2020, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

*Ford, Scott & Associates, L.L.C.*  
**FORD, SCOTT & ASSOCIATES, L.L.C.**  
**CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*  
**Leon P. Costello**  
**Certified Public Accountant**  
**Registered Municipal Accountant**  
**No. 393**

June 19, 2020

***Schedule of Financial Statement Findings***

**NONE**

***Schedule of Federal Awards and State Financial Assistance Findings  
and Questioned Costs***

**NONE**

***STATUS OF PRIOR RECOMMENDATIONS***

**Finding 18-1**

**Condition**

Overexpenditures totaling \$18,860.57 were noted in the areas of debt service and police other expenses as of December 31, 2018.

**Current Status**

The recommendation was cleared during the 2019 calendar year.

**CURRENT FUND  
SCHEDULE OF CASH - TREASURER**

		Current Fund	Grant Fund
Balance December 31, 2018	\$	1,822,307.48	433,960.95
Increased by Receipts:			
Taxes Receivable		32,190,719.63	
Tax Title Liens Receivable		-	
Prepaid Taxes		390,380.29	
Sewer Rents Receivable		885,737.68	
Prepaid Sewer		440,411.73	
Revenue Accounts Receivable		1,164,375.05	
State of New Jersey -			
Senior Citizens and Veterans		58,458.22	
Marriage License Fees		700.00	
DCA Construction Fees		6,691.00	
Miscellaneous Revenue		26,401.79	
Due from Current Fund			3,003.00
Grant - Unappropriated Reserves			1,600.00
Grant Receivables			254,461.87
		35,163,875.39	259,064.87
		36,986,182.87	693,025.82
Decreased by Disbursements:			
Current Year Appropriation		11,277,562.41	
Prior Year Appropriations		154,572.16	
County Taxes		4,408,503.31	
County Added Taxes		9,821.89	
Local District School Taxes		12,123,298.00	
Regional School Taxes		6,677,604.48	
State of New Jersey -			
Marriage License Fees		750.00	
DCA Construction Fees		7,137.00	
Refund of Prior Year Revenue		41,290.71	
Federal and State Disbursements			468,400.87
		34,700,539.96	468,400.87
Balance December 31, 2019	\$	2,285,642.91	224,624.95



**CURRENT FUND  
SCHEDULE OF RENTS**

Balance December 31, 2018		\$	24,722.79
Increased by:			
Sewer Charges Levied in 2019	1,180,590.00		
Penalty	10,869.00		
Overpayments Created	<u>575.00</u>		
			<u>1,192,034.00</u>
			1,216,756.79
Decreased by:			
Prepaid in 2018	298,535.97		
Cash	885,737.68		
Overpayments Applied	<u>8,668.14</u>		
	<u>1,192,941.79</u>		
Miscellaneous			<u>1,192,941.79</u>
Balance December 31, 2019		\$	<u><u>23,815.00</u></u>

**CURRENT FUND  
SCHEDULE OF TAX TITLE AND OTHER LIENS**

Balance December 31, 2018		\$	42,051.07
Increased by:			
Transfers from:			
Taxes Receivable	7,788.24		
Interest and Costs Accrued by Sale of April 11, 2019	-		
	-		7,788.24
Decreased by:			
Collection			
	-		-
Balance December 31, 2019		\$	49,839.31

**CURRENT FUND  
SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE**

	Balance Dec. 31, 2018	Accrued in 2019	Collected by		Balance Dec. 31, 2019
			Collector	Treasurer	
Licenses:					
Other		50,225.08		50,225.08	
Fines and Costs:					
Municipal Court	6,487.02	111,779.29		108,159.33	10,106.98
Interest and Costs on Taxes		84,734.15	84,734.15		
Interest Earned on Investments		27,570.14		27,570.14	
Parking Permits		7,395.00		7,395.00	
Planning and Zoning Permits		5,800.00		5,800.00	
Energy Receipts Tax		571,608.00		571,608.00	
Type 1 School Debt Service Aid		29,337.00		29,337.00	
Uniform Construction Code Fees		196,119.00		196,119.00	
Uniform Fire Safety Fees		25,724.83		25,724.83	
Bell Atlantic Nynex Tower		57,702.52		57,702.52	
	<u>6,487.02</u>	<u>1,167,995.01</u>	<u>84,734.15</u>	<u>1,079,640.90</u>	<u>10,106.98</u>

\$

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2018	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
OPERATIONS WITHIN "CAPS"					
GENERAL GOVERNMENT:					
General Administration	\$ 155.00	155.00		155.00	
Other Expenses					
Mayor and Council	812.00	812.00		812.00	
Salaries and Wages					
Municipal Clerk	836.48	836.48		836.48	
Salaries and Wages					
Other Expenses	3,239.73	3,239.73	2,552.75	686.98	
Elections					
Other Expenses	283.58	283.58		283.58	
Financial Administration					
Salaries and Wages	0.10	0.10		0.10	
Other Expenses	7,283.00	7,283.00	1,795.05	5,487.95	
Collection of Taxes					
Salaries and Wages	0.16	0.16		0.16	
Other Expenses	729.24	729.24	105.00	624.24	
Assessment of Taxes					
Salaries and Wages	-	-		-	
Other Expenses	2,655.00	2,655.00	1,535.80	1,119.20	
Paying Agent Fees	2,000.00	2,000.00		2,000.00	
Legal Services					
Other Expenses	9,024.15	9,024.15		9,024.15	
Engineering & Planning Services					
Other Expenses					
Professional Services	8,348.50	8,348.50	4,191.00	4,157.50	
Public Buildings and Grounds					
Other Expenses	13,769.52	13,769.52	12,357.86	1,411.66	
Shade Tree					
Other Expenses	305.00	305.00		305.00	
INSURANCE					
General Liability	1,132.63	1,132.63		1,132.63	
Worker's Compensation	260.25	260.25		260.25	
Employee Group Health	7,649.57	7,649.57	2,627.48	5,022.09	
LAND USE ADMINISTRATION:					
Planning Board					
Salaries and Wages	0.02	0.02		0.02	
Other Expenses	4,660.27	4,660.27	3,505.00	1,155.27	

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2018	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
Zoning Board of Adjustment Other Expenses	5,408.09	5,408.09	2,402.28	3,005.81	
<b>PUBLIC SAFETY:</b>					
Uniform Fire Safety Act					
Salaries and Wages	526.17	526.17		526.17	
Other Expenses	466.32	466.32	466.32	-	
<b>Fire</b>					
Salaries and Wages	5,427.16	5,427.16		5,427.16	
Other Expenses					
Lease of Fire House	20.00	20.00		20.00	
Misc. Other Expenses	35,415.34	35,415.34	34,760.85	654.49	
<b>Police</b>					
Salaries and Wages	11,889.54	11,889.54	2,662.49	9,227.05	
Other Expenses	36,205.88	36,205.88	32,328.76	3,877.12	
<b>Communication</b>					
Other Expenses	8,066.23	8,066.23	3,306.89	4,759.34	
<b>Emergency Management Services</b>					
Other Expenses	1,858.11	1,858.11	31.96	1,826.15	
<b>SANITATION:</b>					
Road Repair and Maintenance					
Salaries and Wages	23,606.33	23,606.33		23,606.33	
Other Expenses	12,629.12	12,629.12	11,363.60	1,265.52	
<b>Sewer System</b>					
Other Expenses					
Finance and Administration	5,484.00	5,484.00		5,484.00	
Operations and Maintenance	8,551.59	8,551.59	8,551.59	-	
Miscellaneous Other Expenses	24.25	24.25		24.25	
Landfill - Tipping Fees	4,611.77	4,611.77	3,825.24	786.53	
Municipal Services Act	312.11	312.11		312.11	
<b>HEALTH AND WELFARE:</b>					
Animal Control Service (Dog Regulation)					
Contractual	800.00	800.00	800.00	-	
Senior Citizens Center					
Other Expenses	100.00	100.00		100.00	

See Accompanying Auditor's Report

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2018	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
<b>RECREATION AND EDUCATION:</b>					
Parks and Playgrounds					
Salaries and Wages	1,005.32	1,005.32		1,005.32	
Other Expenses	7,094.41	7,094.41	5,493.04	1,601.37	
Historian					
Other Expenses	20.00	20.00		20.00	
<b>STATE UNIFORM CONSTRUCTION CODE</b>					
Construction Official					
Salaries and Wages	8,422.10	8,422.10		8,422.10	
Other Expenses	1,851.48	1,851.48	774.21	1,077.27	
<b>UNCLASSIFIED:</b>					
Utilities					
Gasoline	3,947.29	3,947.29	3,809.33	137.96	
Electricity	653.93	653.93	146.81	507.12	
Telephone	3,823.34	3,823.34	1,845.00	1,978.34	
Natural Gas	787.45	787.45		787.45	
Street Lighting	310.60	310.60		310.60	
Fire Hydrant Services	12,488.20	12,488.20	11,100.60	1,387.60	
Water and Sewer	980.42	980.42	314.10	666.32	
Accumulated Leave					
Salaries and Wages	5.00	5.00		5.00	
Contingent	500.00	500.00		500.00	
Statutory Expenditures:					
Contributions to:					
Social Security System (O.A.S.I)	6,386.40	6,386.40		6,386.40	
Unemployment Compensation Insurance	2,961.00	2,961.00		2,961.00	
Defined Contribution Retirement Program	2,136.18	2,136.18		2,136.18	

**CURRENT FUND  
SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR**

	Balance Dec. 31, 2018	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
OPERATIONS EXCLUDED FROM "CAPS"					
GENERAL GOVERNMENT:					
Recycling Tax	264.19	264.19		264.19	
Length of Service Award Program					
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc)					
Streets and Roads O/E	3,054.99	3,054.99		3,054.99	
NJPDES Landfill Discharge NJSA 40A:4-45.3(cc)					
Landfill Tipping Fees	500.00	500.00		500.00	
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc)					
Municipal Clerk O/E	500.00	500.00	419.15	80.85	
Interlocal Municipal Service Agreements:					
Emergency Medical Services	1,500.00	1,500.00	1,500.00		
	<u>\$ 283,738.51</u>	<u>283,738.51</u>	<u>154,572.16</u>	<u>129,166.35</u>	<u>-</u>

**CURRENT FUND  
SCHEDULE OF LOCAL DISTRICT SCHOOL TAX**

Balance December 31, 2018	\$	-
Increased by:		
Levy - Calendar Year 2019		12,123,298.00
		12,123,298.00
Decreased by:		
Payments		12,123,298.00
Balance December 31, 2019	\$	-

**CURRENT FUND  
SCHEDULE OF REGIONAL SCHOOL TAX**

Balance December 31, 2018	\$	-
Increased by:		
Levy - Calendar Year 2019		6,677,810.00
		6,677,810.00
Decreased by:		
Payments		6,677,604.48
Balance December 31, 2019	\$	205.52

**CURRENT FUND  
SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE**

<u>Purpose</u>	Balance Dec. 31, 2018	Transferred From 2019 Revenues	Received	Cancel	Balance Dec. 31, 2019
<b>FEDERAL GRANTS:</b>					
Federal Emergency Management Assistance Hazard Mitigation Grant Program - Lifeline/ Life Safety Energy Resilience Program	\$ 75,000.00				75,000.00
Community Development Block Grant	11,314.00				11,314.00
Community Development Block Grant - 2019 Walkway at Recreation Fields		45,000.00			45,000.00
Total Federal	<u>86,314.00</u>	<u>45,000.00</u>	<u>-</u>	<u>-</u>	<u>131,314.00</u>
<b>STATE GRANTS:</b>					
New Jersey Transportation Trust Fund Reconstruction of Bartlett, Marie, Richards, and VanSant Avenues	219,526.00		219,526.00		-
Resurfacing of the Brighton Drive Development Area		290,000.00			290,000.00
Clean Communities Program		18,952.70	18,952.70		-
Recycling Tonnage Grant		8,509.46	8,509.46		(0.00)
Body Armor		2,137.98	2,137.98		-
Total State	<u>219,526.00</u>	<u>319,600.14</u>	<u>249,126.14</u>	<u>-</u>	<u>290,000.00</u>

**CURRENT FUND  
SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE**

<u>Purpose</u>	Balance Dec. 31, 2018	Transferred From 2019 Revenues	Received	Adjustments	Balance Dec. 31, 2019
<b>LOCAL GRANTS:</b>					
Atlantic County Drug Alliance	19,305.89	9,007.00	5,354.10		22,958.79
New Jersey Corporate Wetlands Restoration Partnership	17,000.00			17,000.00	-
Linwood Living Shoreline Restoration		166,000.00	166,000.00		-
Frank H. Stewart Trust - Seaview Open Space		631.80	631.80		-
Clara Glen Pet Cemetery Grant					-
The Sustainable Institute of the College of NJ	5,000.00			5,000.00	-
Sustainable Jersey Grant					-
<b>Total Local</b>	<u>41,305.89</u>	<u>175,638.80</u>	<u>171,985.90</u>	<u>22,000.00</u>	<u>22,958.79</u>
\$	<u>347,145.89</u>	<u>540,238.94</u>	<u>421,112.04</u>	<u>22,000.00</u>	<u>444,272.79</u>
		Cash	254,461.87		
		Unappropriated Reserves	166,650.17		
			<u>421,112.04</u>		

**CURRENT FUND  
SCHEDULE OF APPROPRIATED RESERVES FOR FEDERAL AND STATE GRANTS**

	Balance December 31, 2018	Reserve for		2019		Adjustment/ Canceled	Balance Dec. 31, 2019
	Appropriated	Encumbrances	Appropriations	Disbursed	Encumbrances		
<b>FEDERAL GRANTS:</b>							
Federal Emergency Management Assistance							
Hazard Mitigation Grant Program - Lifeline/ Life Safety Energy Resilience Program	\$ 41,943.00			9,581.75	1,555.25		41,943.00
Community Development Block Grant	11,137.00						-
Community Development Block Grant-2019 Walkway at Recreation Fields			45,000.00	27,234.55			17,765.45
Total Federal	53,080.00	-	45,000.00	36,816.30	1,555.25		59,708.45
<b>STATE GRANTS:</b>							
New Jersey Transportation Trust Fund Reconstruction of Bartlett, Marie, Richards and VanSant Avenues Resurfacing of Brighton Drive Redevelopment Area		219,526.00		211,526.00			8,000.00
Clean Communities Program	8,017.23	5,979.16	290,000.00	18,486.06	31,000.00		259,000.00
Recycling Tonnage Grant	8,412.25	7,079.60	18,952.70	15,479.60	14,447.31		15.72
Body Armor	1,899.12	2,969.39	8,509.46		109.46		8,412.25
Drunk Driving Enforcement 2016	1,542.40		2,137.98		3,100.00		3,906.49
Drunk Driving Enforcement 2012	103.51						1,542.40
Total State	19,974.51	235,554.15	319,600.14	245,491.66	48,656.77		280,980.37
<b>LOCAL GRANTS:</b>							
Atlantic County Drug Alliance-County	11,474.98		9,007.00	5,866.73			14,615.25
Atlantic County Drug Alliance-Local	10,280.00		3,003.00	3,003.00			10,280.00
New Jersey Corporate Wetlands Restoration Partnership						17,000.00	-
Linwood Living Shoreline Restoration	17,000.00						
Clara Glen Pet Cemetery Grant	46,867.11	2,600.00	631.80	13,722.89			36,376.02
Frank H. Stewart Trust - Seaview Open Space			166,000.00	163,500.29			2,499.71
The Sustainable Institute of the College of NJ Sustainable Jersey Grant	10,000.00					10,000.00	-
Total Local	95,622.09	2,600.00	178,641.80	186,092.91	-	27,000.00	63,770.98
<b>Total</b>	\$ 168,676.60	238,154.15	543,241.94	468,400.87	50,212.02	27,000.00	404,459.80

**CURRENT FUND  
SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES**

<u>Purpose</u>	<u>Balance Dec. 31, 2018</u>	<u>Transferred To 2019 Appropriations</u>	<u>Received</u>	<u>Adjustments</u>	<u>Balance Dec. 31, 2019</u>
<b>FEDERAL GRANTS:</b>					
None	\$ -				-
Total Federal	-				-
<b>STATE GRANTS:</b>					
Drunk Driving Enforcement	-		1,600.00		1,600.00
Recycling Tonnage	18.37	18.37			(0.00)
Total State	18.37	18.37	1,600.00	-	1,600.00
<b>LOCAL GRANTS</b>					
Clara Glen Pet Cemetery Grant	631.80	631.80			-
Frank H. Stewart Trust Fund	166,000.00	166,000.00			-
Acquisition of Land	166,631.80	166,631.80			-
Total Local	166,650.17	166,650.17	1,600.00	-	1,600.00

**TRUST FUND  
SCHEDULE OF CASH - TREASURER**

	<u>Dog License</u>	<u>Other</u>
Balance December 31, 2018	\$ 26,099.41	339,858.54
Increased By:		
Dog License Fees	1,625.20	
Cat License Fees	144.00	
Dog License Fees - State Share	331.80	
Bike Path Beautification		3,201.45
Law Enforcement Trust		1.30
Tax Premiums and Redemptions		456,064.19
Municipal Drug Alliance		1,901.90
NJ Water Street Openings		32,799.04
Street Openings		8,999.66
Uniform Fire Safety Fees		0.43
Traffic Control		0.72
Trust Other		933.08
SPZ Trust		11,936.01
Developer's Escrow		96,520.34
Individual Developer's Escrow		6,832.68
Parking Offenses Adjudication Act		12.00
Payroll Deposits		3,489,313.90
Payroll Withholdings		1,532,771.01
Police K-9 Donations		356.04
Accumulated Absences		10.59
	<u>2,101.00</u>	<u>5,641,654.34</u>
	28,200.41	5,981,512.88
Decreased By:		
Due to State of New Jersey	331.80	
Animal Control Expenditures	1,482.31	
Bike Path Beautification		711.77
Law Enforcement Trust		5,746.33
Tax Premiums and Redemptions		360,798.82
Municipal Drug Alliance		3,366.78
NJ Water Street Openings		23,391.50
Street Openings		5,100.00
Uniform Fire Safety Fees		-
Traffic Control		-
Trust Other		-
SPZ Trust		22,015.92
Developer's Escrow		96,157.04
Individual Developer's Escrow		3,567.50
Accumulated Absences		-
Police K-9 Donations		943.66
Payroll Deposits		3,489,313.90
Payroll Withholdings		1,498,761.73
	<u>1,814.11</u>	<u>5,509,874.95</u>
Balance December 31, 2019	\$ <u>26,386.30</u>	<u>471,637.93</u>

See Accompanying Auditor's Report

**TRUST FUND  
 SCHEDULE OF CASH - TREASURER**

<u>Analysis of Balance @ Dec. 31, 2019</u>	<u>Other</u>
Payroll Agency	33,081.33
Payroll Trust	617.28
Other Miscellaneous Trusts:	
Accumulated Absenses	35,379.13
Bike Path Beautification	6,312.33
Green Trust	0.01
Law Enforcement	611.17
Municipal Drug Alliance	1,612.46
NJ American Water Street Openings	12,195.72
Other Trust Disbursement Account	144.54
Parking Offenses Adjudication Act	102.01
Police K-9 Donations	444.29
Public Defender	50.01
Recycling	4,438.86
SPZ Trust Fund	11,945.15
Street Openings	29,312.39
Tax Title Lien Redemption	254,732.44
Traffic Control	2,438.13
Uniform Fire Safety	1,402.89
Developer's Trusts:	
Developer's Escrow Disbursement Account	57,198.93
Cornerstone Commerce Center, LLC	14.12
GLB Management LLC	7,221.59
Peter P. Pindale II	5,321.46
South Jersey Gas Escrow	6,238.63
URS Corporation	823.06
	471,637.93

**TRUST FUND  
SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES**

Balance December 31, 2018	\$	3,406.80
Increased by:		
Dog License Fees Collected		1,625.20
		5,032.00
Decreased by:		
Expenditures Under N.J.S.A. 4:19-15.11	1,336.31	
Statutory Excess Due Current Fund	343.29	
		1,679.60
Balance December 31, 2019	\$	3,352.40

License Fees Collected	<u>Year</u>	<u>Amount</u>
	2018	1,706.80
	2017	1,645.60
	\$	3,352.40

**TRUST FUND  
SCHEDULE OF AMOUNT DUE TO CURRENT FUND -  
ANIMAL CONTROL FUND**

Balance December 31, 2018	\$	10,995.92
Increased by		
Statutory Excess in Reserve for Dog Fund Expenditures		343.29
		<u>343.29</u>
Balance December 31, 2019	\$	<u><u>11,339.21</u></u>

**TRUST FUND  
SCHEDULE OF AMOUNT DUE TO/(FROM) STATE OF NEW JERSEY -  
DEPARTMENT OF HEALTH**

Balance December 31, 2018	\$	-
Increased by:		
2019 State License Fee	239.00	
2019 Pilot Clinic Fee	47.80	
2019 Animal Population Control Fee	45.00	
		331.80
		331.80
Decreased By:		
Payments	331.80	
		331.80
Balance December 31, 2019	\$	-

**TRUST FUND  
SCHEDULE OF RESERVE FOR CAT REGISTRATIONS**

Balance December 31, 2018	\$	11,696.69
Increased by:		
Cat License Fees Collected		144.00
Decreased by:		
Disbursements		146.00
Balance December 31, 2019	\$	11,694.69

**TRUST FUND**  
**SCHEDULE OF RESERVE FOR TAX TITLE LIEN REDEMPTIONS**

Balance December 31, 2018	\$	159,467.07
Increased by:		
Premium Received at Tax Sale	247,900.00	
Tax Title Lien Redemptions Deposited	206,532.31	
Interest Earned	<u>1,631.88</u>	
		<u>456,064.19</u>
		615,531.26
Decreased by Disbursements:		
Refund Upon Redemption	206,932.31	
Premiums Returned	151,600.00	
Interest Paid to Current Fund	<u>2,266.51</u>	
		<u>360,798.82</u>
Balance December 31, 2019	\$	<u><u>254,732.44</u></u>

**TRUST FUND**  
**SCHEDULE OF MISCELLANEOUS TRUST FUND RESERVES**

	Balance Dec. 31, 2018	Miscellaneous	Disbursements	Balance Dec. 31, 2019
Reserves for:				
Other Miscellaneous Trusts:				
Public Defender	\$ 1,039.01			1,039.01
Parking Offenses Adjudication Act	90.01	12.00		102.01
SPZ Trust	22,025.06	11,936.01	22,015.92	11,945.15
Other Trust Disbursement Account	129.19	77,414.21	77,398.86	144.54
Bike Path Maint	3,822.65	3,201.45	711.77	6,312.33
NJ Water Street Openings	2,788.18	32,799.04	23,391.50	12,195.72
Street Openings	25,412.73	8,999.66	5,100.00	29,312.39
Recycling	3,490.78	933.08		4,423.86
Drug Alliance	3,077.34	1,901.90	3,366.78	1,612.46
Law Enforcement	6,356.20	1.30	5,746.33	611.17
Accumulated Absences	35,368.54	10.59		35,379.13
Uniform Fire Safety Fees	1,402.46	0.43		1,402.89
Traffic Control	2,437.41	0.72		2,438.13
Green Trust	0.01			0.01
Police K-9 Donations	1,031.91	356.04	943.66	444.29
Developer's Escrow Trusts:				
Developer's Disbursement Account	686.98	18,768.14	18,758.18	696.94
Development Fees Account	56,164.00	337.99		56,501.99
Cornerstone Commerce Center, LLC	14.12			14.12
GLB Management LLC	613.09	6,728.50	120.00	7,221.59
Peter P. Pindale III	5,319.84	1.62		5,321.46
South Jersey Gas Escrow	9,583.81	102.32	3,447.50	6,238.63
URS Corporation	822.82	0.24		823.06
	<u>\$ 181,676.14</u>	<u>163,505.24</u>	<u>161,000.50</u>	<u>184,180.88</u>

**GENERAL CAPITAL FUND  
SCHEDULE OF CASH - TREASURER**

Balance December 31, 2018		\$ 1,915,484.03
Increased by:		
2019 Budget Appropriation		
Capital Improvement Fund	9,000.00	
Bond Anticipation Notes	171,000.00	
Reserve for Payments of Bonds and Notes	19,596.00	
		199,596.00
		2,115,080.03
Decreased by:		
Improvement Authorizations	1,058,052.94	1,058,052.94
Balance December 31, 2019		\$ 1,057,027.09

**GENERAL CAPITAL FUND  
ANALYSIS OF CASH**

	Balance		Receipts		Budget		Disbursements		Transfers		Balance	
	Dec. 31, 2018		Miscellaneous		Appropriation	Debt Issued	Improvement Authorizations	Miscellaneous	From	To	Dec. 31, 2019	
Fund Balance	\$ 1,290.76											1,290.76
Capital Improvement Fund	118,155.00				9,000.00				9,000.00			118,155.00
Encumbrances Payable	447,529.87								447,529.87			104,666.30
Reserve for payments of Bonds and Notes	125,025.71		19,596.00									144,621.71
Reserve for Improvements to Sewer System	25,000.00											25,000.00
<b>Improvement Authorizations:</b>												
14-07 Various General Improvements	1,167.40											1,167.40
14-08 Various General Improvements	1,260.39											1,260.39
11-09 Various General Improvements	2,979.28											2,979.28
8-10 Clean Water Project - NJEIF	182,691.19											182,691.19
9-10 Purchase of Police Vehicle	413.00											413.00
10-10 Various General Improvements	5,763.56											5,763.56
10-11 Various General Improvements	3,916.53											3,916.53
13-12 Various General Improvements	24,069.84											24,069.84
12-14 Demolition of Poplar Avenue School	3,299.47								18,451.15	18,451.15		3,299.47
14-14 Various General Improvements	-								1,595.00	1,595.00		-
6-15 Various General Improvements	127,813.85						78,621.85		26,130.00	36,624.00		59,686.00
7-16 Various General Improvements	22,115.22									22,115.22		22,115.22
4-18 Various General Improvements	704,892.96						480,935.90		13,788.56	36,581.22		246,749.72
9-18 Various Roadway Improvements	118,100.00					171,000.00	371,642.96		622.75	354,278.50		100,112.79
9-19 Various General Improvements							126,852.23		44,078.84	9,000.00		9,068.93
	\$ 1,915,484.03		19,596.00		9,000.00	171,000.00	1,058,052.94		561,196.17	561,196.17		1,057,027.09

**GENERAL CAPITAL FUND  
SCHEDULE OF CAPITAL IMPROVEMENT FUND**

Balance December 31, 2018	\$	118,155.00
Increased by:		
2019 Budget Appropriation		9,000.00
		127,155.00
Decreased by:		
Improvement Authorization Funding		9,000.00
Balance December 31, 2019	\$	118,155.00

**GENERAL CAPITAL FUND  
SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED**

Balance December 31, 2018		\$ 7,218,375.72
Decreased by:		
2019 Budget Appropriation to Pay Bonds:		
Municipal Bonds	1,220,090.00	
Green Trust Loan Principal Paid	9,130.49	
NJEIT Bonds & Loans	73,776.15	
School Bonds	374,910.00	
		1,677,906.64
Balance December 31, 2019		\$ 5,540,469.08

**GENERAL CAPITAL FUND  
SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED**

Ord #	Improvement Description	Balance Dec. 31, 2018	2019 Authorizations	Raised in 2019 Budget	Cancelled	Balance Dec. 31, 2019	Analysis of Balance		Unexpended Improvement Authorizations
							Bond Anticipation Notes	Expenditures	
11-2009	Various Improvements (a) Improvements to Roads & Drainage	\$ 223.00				223.00		223.00	
8-2010	Property Acquisition	494,069.00				494,069.00		494,069.00	
10-2010	Various General Improvements (a) Improvements to Roads & Drainage	3,000.00				3,000.00		3,000.00	
10-2011	Various General Improvements	172,301.00		7,400.00		164,901.00	164,900.00	1.00	
15-2011	Refunding Bond Issue	700,000.00				700,000.00			700,000.00
13-2012	Various General Improvements	180,568.00		11,500.00		169,068.00	169,065.00	3.00	
12-2014	Demolition of Poplar Avenue School and Related Improvements	606,000.00		-		606,000.00	606,000.00		
14-2014	Various General Improvements	878,000.00		36,000.00		842,000.00	842,000.00		
6-2015	Various General Improvements	917,500.00		32,500.00		885,000.00	885,000.00		
7-2016	Tax Appeal Refunding Bonds	170,000.00		170,000.00		-	-		
6-2017	Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park	142,500.00				142,500.00	142,500.00		
4-2018	Various General Improvements	1,480,000.00				1,480,000.00	1,480,000.00		
9-2018	Roadway Improvements	475,000.00				475,000.00	475,000.00		
9-2019	Various General Improvements		171,000.00			171,000.00	171,000.00		
		\$ 6,219,161.00	171,000.00	257,400.00	-	6,132,761.00	4,935,465.00	497,296.00	700,000.00

Improvement Authorizations Unfunded	1,169,022.50
Less:	
Unexpended Proceeds of Bond Anticipation Notes Issued:	
Ord. Number	
10-2011	3,917.53
13-2012	24,072.84
12-2014	3,299.47
6-2015	59,686.00
7-2016	22,115.22
14-2018	246,749.72
9-2018	100,112.79
9-2019	9,068.93
	469,022.50
	\$ 700,000.00



**GENERAL CAPITAL FUND  
SCHEDULE OF GENERAL SERIAL BONDS**

Purpose	Date of Issue	Amount of Original Issue	Maturities of Bonds Outstanding		Interest Rate	Balance Dec. 31, 2018	Increased	Decreased	Balance Dec. 31, 2019
			Date	Amount					
General Improvement Bonds	9/1/2010	4,099,222.00	8/15/2020	610,623.00	2.500%	1,230,713.00		620,090.00	610,623.00
General Improvement Bonds (Refunding)	2/7/2012	5,960,000.00	7/15/2020	625,000.00	4.000%	3,260,000.00		600,000.00	2,660,000.00
			7/15/2021	650,000.00	4.000%				
			7/15/2022	680,000.00	4.000%				
			7/15/2023	705,000.00	4.000%				
						\$ 4,490,713.00	-	1,220,090.00	3,270,623.00

**GENERAL CAPITAL FUND  
SCHEDULE OF GREEN TRUST LOAN PAYABLE**

Purpose	Date of Issue	Amount of Original Issue	Maturities of Bonds Outstanding		Interest Rate	Balance Dec. 31, 2018	Increased	Decreased	Balance Dec. 31, 2019
			Date	Amount					
Lighting at All Wars Memorial Park	7/9/2003	150,000.00	01/15/20	4,633.84	2.000%	32,767.72	-	9,130.49	23,637.23
			07/15/20	4,680.17	2.000%				
			01/15/21	4,726.98	2.000%				
			07/15/21	4,774.25	2.000%				
			01/15/22	4,821.99	2.000%				
						\$ 32,767.72	9,130.49	23,637.23	

**GENERAL CAPITAL FUND  
SCHEDULE OF ENVIRONMENTAL INFRASTRUCTURE TRUST LOANS PAYABLE**

Purpose	Date of Issue	Amount of Original Issue	Maturities of Bonds Outstanding				Balance Dec. 31, 2018	Increased	Decreased	Balance Dec. 31, 2019
			Date	Amount	Interest Rate	Balance Dec. 31, 2018				
Infrastructure	5/3/12	1,155,931.00	2/1/20	39,184.10	-	\$	725,608.00	-	58,776.15	666,831.85
			8/1/20	19,592.05	-	-				
			2/1/21	39,184.10	-	-				
			8/1/21	19,592.05	-	-				
			2/1/22	39,184.10	-	-				
			8/1/22	19,592.05	-	-				
			2/1/23	39,184.10	-	-				
			8/1/23	19,592.05	-	-				
			2/1/24	39,184.10	-	-				
			8/1/24	19,592.05	-	-				
			2/1/25	39,184.10	-	-				
			8/1/25	19,592.05	-	-				
			2/1/26	39,184.10	-	-				
			8/1/26	19,592.05	-	-				
			2/1/27	39,184.10	-	-				
			8/1/27	19,592.05	-	-				
			2/1/28	39,184.10	-	-				
			8/1/28	19,592.05	-	-				
			2/1/29	39,184.10	-	-				
			8/1/29	19,592.05	-	-				
2/1/30	39,184.10	-	-							
8/1/30	19,592.05	-	-							
2/1/31	20,294.20	-	-							
Infrastructure	5/3/12	360,000.00	8/1/19-8/1/21	15,000.00	5.00%	-	270,000.00	-	15,000.00	255,000.00
			8/1/22-26	20,000.00	5.00%	-				
			8/1/27-28	25,000.00	3.00%	-				
			8/1/29	25,000.00	3.13%	-				
			8/1/30	25,000.00	3.20%	-				
			8/1/31	25,000.00	3.25%	-				
						\$			995,608.00	
									73,776.15	921,831.85

See Accompanying Auditor's Report



**GENERAL CAPITAL FUND  
SCHEDULE OF BOND ANTICIPATION NOTES**

Improvement Description	Ordinance Number	Date of Original Issue	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2018	Increased	Decreased	Cancellation	Balance Dec. 31, 2019
Various General Improvements	10-2011	9/8/2011	7/22/2019	7/21/2020	2.000% \$	172,300.00		7,400.00		164,900.00
Various General Improvements	13-2012	8/7/2012	7/22/2019	7/21/2020	2.000%	180,565.00		11,500.00		169,065.00
Demolition of Poplar Avenue School and Related Improvements	12-2014	7/24/2018	7/22/2019	7/21/2020	2.000%	606,000.00				606,000.00
Various General Improvements	14-2014	8/1/2014	7/22/2019	7/21/2020	2.000%	878,000.00		36,000.00		842,000.00
Various General Improvements	6-2015	7/30/2015	7/22/2019	7/21/2020	2.000%	917,500.00		32,500.00		885,000.00
Tax Appeal Refunding Bonds/Notes	7-2016	12/20/2016	12/14/2018	12/13/2019	2.800%	170,000.00		170,000.00		-
Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park	6-2017	7/24/2018	7/22/2019	7/21/2020	2.000%	142,500.00				142,500.00
Various General Improvements	4-2018	7/24/2018	7/22/2019	7/21/2020	2.000%	1,480,000.00				1,480,000.00
Roadway Improvements	9-2018	7/24/2018	7/22/2019	7/21/2020	2.000%	475,000.00				475,000.00
Various General Improvements	9-2019	7/22/2019	7/22/2019	7/21/2020	2.000%		171,000.00			171,000.00
						\$ 5,021,865.00	171,000.00	257,400.00	-	4,935,465.00

**GENERAL CAPITAL FUND  
SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED**

Ordinance Number	Improvement Description	Balance Dec. 31, 2018	2019 Authorizations	Debt Issued	Cancelled	Balance Dec. 31, 2019
11-2009	Various General Improvements	\$ 223.00				223.00
8-2010	Stormwater Drain System Improvements (Construction of Clean Water Project)	494,069.00				494,069.00
10-2010	Various General Improvements	3,000.00				3,000.00
10-2011	Various General Improvements	1.00				1.00
15-2011	Refunding Bond Ordinance General Obligation Refunding Bonds School Refunding Bonds	700,000.00 - -				700,000.00 - -
13-2012	Various General Improvements	3.00				3.00
9-2019	Various General Improvements	-	171,000.00	171,000.00		-
		<u>\$ 1,197,296.00</u>	<u>171,000.00</u>	<u>171,000.00</u>	<u>-</u>	<u>1,197,296.00</u>

**CITY OF LINWOOD**

**PART II**

**LETTER OF COMMENTS AND RECOMMENDATIONS**

**YEAR ENDED DECEMBER 31, 2019**

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## **GENERAL COMMENTS**

### **Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4**

N.J.S. 40A:11-4 states, "Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding the aggregate of \$17,500 except by contract or agreement".

The governing body of the City of Linwood has the responsibility of determining whether the expenditures in any category will exceed \$17,500 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the district counsel's opinion should be sought before a commitment is made.

The minutes indicate that bids were requested by public advertising for the following items:

- Janitorial Services
- Renovations to Baseball Building
- All-Wars Memorial Park Asphalt Walkway
- Lawn Maintenance and Snow Removal

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per NJS 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

Our examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$17,500 "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

### **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body, on January 3, 2019, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"WHEREAS, R.S. 54:4-67 permits the governing body of each municipality to fix the rate of interest to be charged for nonpayment of taxes or assessments; and

WHEREAS, R.S. 54:4-67 has been amended to permit the fixing of said rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount in excess of \$1,500;

NOW, THEREFORE, BE IT RESOLVED, by the Common Council of the City of Linwood, County of Atlantic, State of New Jersey as follows:

The Tax Collector is hereby authorized and directed to charge eight (8) percent per annum on the first \$1,500 of delinquency, and eighteen (18) percent per annum on any amount in excess of \$1,500, said amounts to be calculated from the date the tax is payable until the date of actual payment."

In addition, the governing body, on January 3, 2019, adopted the following resolution authorizing the allowance of a grace period before charging a penalty for late payment of taxes:

“WHEREAS, NJSA 54:4-67 allows the governing body to fix the rate of interest to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent, and may provide that no interest shall be charged if payment of any installment is made within the tenth calendar day following the date upon which the same became payable; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to allow such a grace period of taxes, assessments and sewer charges;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood City Tax Collector is hereby duly authorized, empower and directed to charge a penalty starting on February 11, 2019 for the first quarter, May 11, 2019 for the second quarter, August 11, 2019 for the third quarter and November 11, 2019 for the fourth quarter.”

Further, the governing body on January 3, 2019, adopted the following resolution to impose a penalty on tax delinquencies in excess of \$10,000:

“WHEREAS, NJSA 54:4-67 allows the governing body to charge a taxpayer having a tax delinquency in excess of \$10,000 at the end of the calendar year, an amount not to exceed 6% of said delinquency; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to assess such a penalty;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood Tax Collector be and is hereby duly authorized, empowered and directed to charge a penalty in the amount of 6% for all delinquent taxes, assessments, or other municipal liens or charges in excess of \$10,000 which have not been paid prior to the end of this calendar year.”

Our examination of interest collected on delinquent taxes did not reveal any charges that were not in agreement with the above resolution.

### **Delinquent Taxes and Tax Title Liens**

Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit. The last tax sale was held on April 11, 2019 and was complete,

The following comparison is made of the number of tax title liens receivable on December 31st of the last three years:

<u>Year</u>	<u>Tax</u>	<u>Sewer</u>
2019	5	0
2018	7	0
2017	5	0

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

## Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	<u>Number Mailed</u>
Payments of 2019 and 2020 Taxes	15
Delinquent Taxes	5
Payment of 2019 and 2018 Sewer Charges	15
Delinquent Sewer Charges	5
Tax Title Liens	2

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

## Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

<u>Year</u>	<u>Tax Levy</u>	<u>Cash Collections</u>	<u>Percentage of Collections</u>
2019	\$ 32,693,399.79	32,137,827.69	98.30%
2018	32,370,949.24	31,579,466.69	97.55%
2017	32,151,013.18	31,264,050.73	97.24%
2016	31,653,760.36	31,071,506.95	98.16%
2015	31,883,649.00	31,036,195.00	97.34%

## Comparative Schedule of Tax Rate Information

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Tax Rate	\$ 3.480	3.402	3.334	3.222	3.225
Apportionment of Tax Rate:					
Municipal	0.930	0.917	0.896	0.868	0.867
Municipal Library	0.031	0.031	0.032	0.033	0.035
County	0.471	0.484	0.491	0.465	0.472
Local School	1.336	1.262	1.231	1.211	1.203
Regional High School	0.712	0.708	0.684	0.645	0.648
Assessed Valuation	938,248,800	949,695,300	961,551,000	978,750,200	986,052,200

## Delinquent Taxes and Tax Title Liens

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

<u>Year</u>	<u>Amount of Tax Title Liens</u>	<u>Amount of Delinquent Taxes</u>	<u>Total Delinquent</u>	<u>Percentage Of Tax Levy</u>
2019	\$ 49,839.31	230,141.75	279,981.06	0.86%
2018	42,051.07	334,365.41	376,416.48	1.16%
2017	34,437.40	387,877.40	422,314.80	1.31%
2016	38,454.15	376,439.38	414,893.53	1.31%
2015	81,170.00	524,903.69	606,073.69	1.90%

**RECOMMENDATIONS**

NONE

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Very truly yours,

*Ford, Scott & Associates, L.L.C.*

**FORD, SCOTT & ASSOCIATES, L.L.C.  
CERTIFIED PUBLIC ACCOUNTANTS**

*Leon P. Costello*

**Leon P. Costello  
Certified Public Accountant  
Registered Municipal Accountant  
No. 393**

**June 19, 2020**