## CITY OF LINWOOD ATLANTIC COUNTY NEW JERSEY

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2010

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#### **CITY OF LINWOOD**

#### PART I

### REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2010



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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of City Council City of Linwood, New Jersey

We have audited the accompanying balance sheets – regulatory basis of the various funds and account groups of the City of Linwood, New Jersey, as of December 31, 2010 and 2009, the related statements of operations and changes in fund balance – regulatory basis for the years then ended, and the related statement of revenues – regulatory basis and statement of expenditures – regulatory basis of the various funds for the year ended December 31, 2010. These financial statements are the responsibility of the City of Linwood's management. Our responsibility is to express an opinion on these financial statements based on our audits.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Length of Service Awards Program of the City of Linwood has not been audited, and we were not engaged to audit the Length of Service Awards Program financial statements as part of our audit of the City's financial statements.

As described in Note 1, the City of Linwood, New Jersey prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, that demonstrates compliance with a modified accrual basis, with certain exceptions, and the budget laws of the State of New Jersey, which practices differ from accounting principles generally accepted in the United States of America. The affect on the financial statement of the variances between the prescribed basis of accounting and the accounting principles

generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the City's policy to prepare its financial statements on the basis of accounting discussed in the third paragraph of this report, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Linwood as of December 31, 2010 and 2009 or the results of its operations for the year then ended.

However, in our opinion, the financial statement referred to above, with the exception of the Length of Service Awards program, present fairly, in all material respects, the financial position – regulatory basis of the various funds and account groups of the City of Linwood, New Jersey as of December 31, 2010 and 2009, and the results of operations and changes in fund balance – regulatory basis of such funds for the year then ended and the statements of revenues – regulatory basis and statement of expenditures – regulatory basis of the various funds for the year ended December 31, 2010 on a modified accrual basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 25, 2011 on our consideration of the City of Linwood's internal control structure over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the financial statements of the City of Linwood, New Jersey taken as a whole. The supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC Certified Public Accountants

May 25, 2011

# **EXHIBIT A - CURRENT FUND**



### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

<u>Assets</u>	Ref.	2010	2009
Regular Fund:			
Cash: Treasurer	A-4	\$1,650,229	2,247,149
Clerk	71.1	363	1,915
Change Fund		350	350
Petty Cash		100	0
		1,651,042	2,249,414
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-5	372,862	269,751
Tax Title Liens Receivable	A-6	5,216	7,336
Property Acquired for Taxes-Assessed Valuation	7. 0	37,387	37,387
Sewer Rents Receivable	A-7	29,115	23,765
Sewer Liens Receivable		0	470
Revenue Accounts Receivable		_	_
Municipal Court	A-8	11,109	15,268
Due From:		•	,
Dog Fund	В	1,135	1,695
Other Trust Funds	В	101	101
Grant Fund	Α	127,864	153,684
		584,789	509,457
Deferred Charges:			
Emergency Authorization		0	250,000
		2,235,831	3,008,871
Federal and State Grant Fund:			
Cash		138,201	0
State Grants Receivable	A-10	366,365	534,285
		504,566	534,285
		\$2,740,397	3,543,156

### CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

Liabilities, Reserves and Fund Balance	Ref.	2010	2009
Regular Fund:			
Liabilities:			
Appropriation Reserves	A-3:A-9	\$294,310	275,083
Reserve for Encumbrances		234,596	386,560
Taxes Collected in Advance		223,437	271,784
Prepaid Sewer Rents		330,005	328,615
Tax Overpayments		8,955	3,214
Overpaid Sewer Rents		1,990	0
Due to State of New Jersey -			
Construction Training Fees		2,150	1,450
Veterans and Senior Citizens		7,162	5,869
Marriage License Fees		100	225
Burial Fee		0	10
Reserve for Building Aid Allowance-Schools		0	47,180
Emergency Note Payable		0	250,000
Local School District Taxes Payable		0	72,671
Due to County-Added Taxes	Α	6,135	18,510
		1,108,840	1,661,171
Reserves for Receivables		-0.4 -0.0	
and Other Assets	Α	584,789	509,457
Fund Balance	A-1	542,202	838,243
		2 225 921	2 000 071
		2,235,831	3,008,871
Federal and State Grant Fund:			
Reserve for Encumbrances		9,501	152,543
Due to Current Fund	Α	127,864	153,684
Reserve for State Grants	, ,	127,001	100,001
Appropriated	A-11	353,568	225,643
Unappropriated	A-12	13,633	2,415
		504,566	534,285
		<u></u>	0.540.450
		\$2,740,397	3,543,156

### CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS FOR THE YEARS ENDED DECEMBER 31,

	Ref.	2010	2009
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$475,000	455,363
Miscellaneous Revenue Anticipated	A-2	3,426,707	5,144,196
Receipts from Delinquent Taxes	A-2	272,094	237,542
Receipts from Current Taxes	A-2	28,062,608	26,768,111
Non Budget Revenue	A-2	14,001	23,491
Other Credits to Income:			
Interfund Returned		25,839	0
Cancellation of Prior Year Liabilities		1,092	6,132
Unexpended Balance of Approp Reserves	A-9	198,661	205,572
Total Income		32,476,002	32,840,407
Expenditures			
Budget and Emergency Appropriations:			
Operations:			
Salaries and Wages	A-3	3,975,246	4,095,183
Other Expenses	A-3	4,679,327	4,953,884
Deferred Charges and Statutory			
Expenditures	A-3	1,166,461	891,633
Capital Improvements	A-3	208,998	182,500
Municipal Debt Service	A-3	819,068	2,204,012
Local District School Debt Service	A-3	1,449,209	1,436,910
County Tax		3,718,007	3,402,369
County Share of Added Taxes		6,135	18,510
Local District School Tax		10,518,382	10,078,557
Regional School Tax		5,756,210	5,052,803
Cancellation of Prior Year Revenue		0	11,499
Interfund Created		0	142,403
Total Expenditures		32,297,043	32,470,263
Excess in Revenue		178,959	370,144

### CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS FOR THE YEARS ENDED DECEMBER 31, (CONTINUED)

	Ref.	2010	2009
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute deferred Charges to Budget of Succeeding Year		0	250,000
Succeeding Teal	-		230,000
Statutory Excess to Fund Balance		178,959	620,144
Fund Balance January 1	Α	838,243	673,462
Decreased by:		1,017,202	1,293,606
Utilization as Anticipated Revenue	A-1:A-2	475,000	455,363
Balance December 31	Α	\$542,202	838,243

See Accompanying Notes to Financial Statements

### CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

	Ref.	Anticipated Budget	Special NJSA 40A:4-87	Realized	Excess or (Deficit)
Fund Balance Anticipated	A-1	\$475,000		475,000	
Miscellaneous Revenues: Section A: Local Revenues Licenses:	•				C
Other Fines and Costs:	A-8	39,000		41,023	2,023
Municipal Court	A-8	215,000		219,157	4,157
Interest and Costs on Taxes	A-8	55,000		68,064	13,064
Interest on Investments and Deposits	A-8	32,000		41,163	9,163
Sewel Ose Criatges Parking Permits	A-8	8.200		7.055	(1.145)
Planning and Zoning Fees and Permits	A-8	8,000		11,150	3,150
Total Section A		1,432,100	0	1,470,331	38,231
Section B: State Aid Without Offsetting Appropriations Consolidated Municipal Property Tax Relief Act Energy Receipts Tax Building Aid Allowance for Schools - State Aid Reserve for 2008 Building Aid	A-8 A-8 A-8	46,459 525,149 213,968 47,180		46,459 525,149 211,763 47,180	
Total Section B		832,756	0	830,551	0
Section C: Dedicated Uniform Construction Code Fees Offset with Appropriations (NJS 40A:4-36 & NJAC 5:23-4.17) Uniform Construction Code Fees	A-8	156,150		131,320	(24,830)
Total Section C		156,150	0	131,320	(24,830)

See Accompanying Notes to Financial Statements

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010 (CONTINUED)	CURRENT FUND REVENUES - REC R ENDED DECEI (CONTINUED)	FUND - REGULATOR DECEMBER 31, JED)	Y BASIS 2010		5
	Ref.	Anticipated Budget	Special NJSA 40A:4-87	Realized	Excess or (Deficit)
Section F: Special Items of General Revenue Anticipated with Prior Written Consent of Dir. of Local Government Services - Public and Private Revenues offset with Appropriations: NJ Transportation Trust Fund Authority Act	A-10	190,000		190,000	
Drunk Driving Enforcement Fund Clean Communities Program	A-10 A-10	3,660 14,291		3,660 14,291	
Safe Routes to Schools Program Municipal Alliance on Alcohol and Drug Abuse Body Armor	A-10 A-10 A-10	608 11,470 1.013		608 11,470 1.013	
Community Development Block Grant FEMA Grant #1873 FEMA Grant #1889	A-10 A-10	22,500 21,324 28,187		22,500 21,324 28,187	
Garden State Historic Preservation Trust Clean Air Cool Planet	A-10 A-10	18,000	2,500	18,000 2,500	
Total Section F	ı	311,053	2,500	313,553	0
Section G: Special Items of General Revenue Anticipated with Prior Written Consent of Director of Local Government Services - Other Special Items: Uniform Fire Fees Tax Abatement Bell Atlantic Nynex Tower	A-8 A-8 A-8	14,707 471,200 51,500		13,043 498,951 53,090	(1,664) 27,751 1,590
Due from Alliance Trust Fund Total Section G	, ,	2,868	0	2,868	27,677

See Accompanying Notes to Financial Statements

s or it)	41,078	22,021	(306,523)	(306,523)	424)	14,001
Excess or (Deficit)	41,	22,	(306,	(306,	(243,424)	(229)
Realized	3,426,707	272,094	7,186,250 1,188,209	8,374,459	12,548,260	14,001
Special NJSA 40A:4-87	2,500			0	2,500	2,500
Anticipated Budget	3,385,334	250,073	7,492,773 1,188,209	8,680,982	12,791,389	\$12,791,389
Ref.	A-1	A-1:A-2	A-2		·	A-2
	Total Miscellaneous Revenues	Receipts from Delinquent Taxes	Amount to be Raised by Taxes for Support of Municipal Budget a) Local Tax for Municipal Purposes b) Addition to Local District School Tax	Total Amount to Be Raised by Taxes	Budget Totals	Non-Budget Revenues: Other Non-Budget Revenue

A-3

A-3

Ref.

Ref.

	<u>Rer.</u>	
Analysis of Realized Revenues		
Allocation of Current Tax Collections: Revenue from Collections	A-1:A-5	\$28,062,608
Allocated to: School, County Taxes		19,998,734
Balance for Support of Municipal Budget Appropriations	;	8,063,874
Increased by: Appropriation "Reserve for Uncollected Taxes"	A-3	310,585
Amount for Support of Municipal Budget Appropriations	A-2	8,374,459
Receipts from Delinquent Taxes: Delinquent Tax Collections Tax Title Lien Collections	A-5 A-6	269,751 2,343
		\$272,094

Ref.

#### Analysis of Non-Budget Revenue

Sewer Connection Fees 1,850
Miscellaneous Permits and Licenses 1,518
Auctions 1,613
Administration Fees - Senior Citizens & Veterans 1,866
Copies & Specs 2,107
Tax Lists and Costs 1,507
Miscellaneous 3,540

14,001

A-1:A-2 \$14,001

expended

Canceled Balance

Reserved

484

109

Over-

Unexpended

Expended

Paid or

**Budget After** 

Administrative & Executive **GENERAL GOVERNMENT:** 

Other Expenses

Appropriations

STATEMENT OF EXPENDITURES - REGULATORY BASIS

**CURRENT FUND** 

FOR THE YEAR ENDED DECEMBER 31, 2010

Encumbered 3,116 65,826 112,998 23,185 114,225 4,999 6,958 27,124 1,683 26,500 115,605 3,387 Charged 125,521 8,008 116,148 48,851 118,838 7,560 27,542 2,080 3,600 65,935 6,500 26,500 Modification 7,560 3,600 65,935 6,500 8,008 26,500 27,542 116,148 48,851 125,521 118,838 Budget

Financial Administration Salaries and Wages

Other Expenses

**Audit Service** 

Other Expenses

Elections

Salaries And Wages

Municipal Clerk

Other Expenses

Salaries and Wages Mayor and Council;

9,500

14,535

1,631

2,500

613

10,000

1,296 2,459

550

3,233

591

7

418 218

179

1,500

1,500

1,500

2,080

Salaries and Wages

Other Expenses

Paying Agent Fees

Assessment of Taxes

Salaries and Wages

Other Expenses

Collection of Taxes

See Accompanying Notes to Financial Statements

See Accompanying Notes to Financial Statements

	Approx	Appropriations	יל לינים	Expended		Unexpended	Š
	Budget	Budget Affer Modification	Paid or Charged	Encumpered	Reserved	Canceled	expended
	8,000	8,000	7,333		299		
	175,000	175,000	151,539	630	12,831	10,000	
	30,000	30,000	15,592		14,408		
	37,500	37,500	18,678	3,146	10,676	2,000	
Municipal Land Use Law (N.J.S.A. 40:55D-1) Planning Board Salaries and Wages Other Expenses	9,353 29,900	9,353 29,900	9,180	10,400	173 7,949		
	9,180 10,260	9,280 10,260	9,188 3,075	495	92 6,690		
	400	400	95		305		
	113,856 261,343 980,529	113,856 261,343 981,129	101,461 261,343 914,543	1,983	10,412		
	8,520 6,187	8,520 6,187	8,520 4,037	2,150			

See Accompanying Notes to Financial Statements

# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010 (CONTINUED)

Appropriations Expended Unexpended	Budget After Paid or Balance Budget Modification Charged Encumbered Reserved Canceled	272,137 273,712 1,425	20 20 39,670 39,670 21,692 17,634 344	6,000 6,000 6,000	2,190,567 2,179,817 2,032,019 47,798 100,000 91,500 91,500 56,400 28,572 6,528	1,794 1,794 1,794 14,076 9,501 4,568 7	2,997 3,047 3,007 40 1,700 1,700 542 1,158	60,526       60,526       58,082       2,444         14,350       14,350       8,345       5,706       299	1,600 1,600 480 1,120	
	   				2,0					000
Appropriations					2,1					003 524 803 524
1	Dong Bridge	səb	Orner Expenses: Lease of Fire House Miscellaneous Other Expense 39,	Aid to Volunteer fire Companies Operation and Maintenance	Police Salaries and Wages Other Expenses 91,	Communication Salaries and Wages Other Expenses	Emergency Management Service Salaries and Wages Other Expenses	Municipal Court Salaries and Wages Other Expenses	Public Defender Other Expenses	STREETS AND ROADS: Road Repairs and Maintenance

See Accompanying Notes to Financial Statements

	Appro	Appropriations		Expended		Unexpended	
	-	Budget After	Paid or	-		Balance	Over-
	Budget	Modification	Charged	Encumbered	Reserved	Canceled	expended
SANITATION: Sewer System Salaries and Wages Finance and Administration	4,861	4,861	4,861				
Other Expenses: Finance and Administration Operation and Maintenance	8,433 145,048	8,433 148,048	6,961 116,711	19,433	1,472 11,904		
Landfill- Tipping Fees	471,930	471,930	390,391	35,396	6,143	40,000	
Municipal Services Act	24,000	24,000	20,966		34	3,000	
HEALTH AND WELFARE: Animal Control Service (Dog Regulation) Contractual	10,000	10,000	8,800		1,200		
Senior Citizen's Center Other Expenses	200	200	480		20		
RECREATION AND EDUCATION: Parks and Playgrounds Salaries and Wages Other Expenses	7,816	7,816	7,656	4,118	160		
Historian Other Expenses	200	200	0		200		
STATE UNIFORM CONSTRUCTION CODE Construction Official Salaries and Wages Other Expenses	177,582 7,331	177,582	172,736 4,769	959	4,846 1,603		

	Approx	Appropriations		Expended		Unexpended	
		Budget After	Paid or			Balance	Over-
	Budget	Modification	Charged	Encumpered	Reserved	Canceled	expended
UNCLASSIFIED:							
Utilities							
Gasoline	85,000	85,000	58,457	4,871	21,672		
Electricity	104,000	104,000	97,426	3,876	2,698		
Telephone and Telegraph	34,000	34,000	31,765	1,679	556		
Natural Gas	55,000	55,000	36,784	120	18,096		
Street lighting	112,360	112,360	103,060	150	9,150		
Fire Hydrant Service	64,500	64,500	58,505		5,995		
Water and Sewer	6,500	6,500	5,946		554		
Public Access Channel 2	200	200	200				
Accumulated Leave							
Salaries and Wages	5	5	5				
TOTAL OBERATIONS WITHIN "CAPS"	7 318 988	7 314 988	6 646 553	234 205	254.230	180 000	C
	0000	000,	0,0	502,402	201,500	00,00	
Contingent	1,000	1,000			1,000		
TOTAL OPERATIONS INCLUDING CONTINGENT	7,319,988	7,315,988	6,646,553	234,205	255,230	180,000	0
Detail:							
Salaries and Wages	4,092,846	4,085,246	3,897,048	2,444	75,754	110,000	0
Other Expenses	3,227,142	3,230,742	2,749,505	231,761	179,476	70,000	0

DEFERRED CHARGES AND STATUTORY EXPENDITURES:

Deferred Charges:

one

Statutory Expenditures: Contribution to:

	158,540	24,352	314,401	350.462
	170,845	24,352	320,352	350.462
	170,845	24,352	317,352	350.462
	Public Employees Retirement System	Public Employees Retirement System - ERI	Social Security	Police and Fire Retirement System
•			1	6

12,305

5,951

See Accompanying Notes to Financial Statements

See Accompanying Notes to Financial Statements

	STATEMENT OF FOR THE	CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010 (CONTINUED)	ND - REGULATORY I SEMBER 31, 2010 )	BASIS			Sheet 6
	Appro	Appropriations		Expended		Unexpended	
		Budget After	Paid or			Balance	Over-
	Budget	Modification	Charged	Encumpered	Keserved	Canceled	expended
Police and Fire Retirement System - ERI	38,150	38,150	38,150				
Defined Contribution Retirement Program	200	200	476		24		
Unemployment Compensation Insurance	10,800	11,800	11,132		899		
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES	912,461	916,461	897,513	0	18,948	0	0
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	8,232,449	8,232,449	7,544,066	234,205	274,178	180,000	0
OPERATIONS - EXCLUDED FROM "CAPS"							
Maintenance of Free Public Library Other Expenses	419,526	419,526	419,526				
Atlantic County Sewerage Authority Share of Costs	571,406	571,406	571,406				
City of Northfield's Share of Sewer Rents	8,680	8,680	8,680				
Recycling Tax	8,500	8,500	8,109	391			
Group Insurance for Employees	64,471	64,471	64,471				
Contribution to: Public Employees' Retirement System Police and Firemen's Retirement System	5,211 1,870	5,211 1,870	5,211				
Length of Service Awards Program	15,000	15,000			15,000		

See Accompanying Notes to Financial Statements

	Appro	Appropriations		Expended		Unexpended	
		Budget After	Paid or			Balance	Over-
	Budger	Modification	Charged	Encumbered	Keserved	Canceled	expended
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc) Streets & Roads O/E	10,000	10,000	5,963		4,037		
NJPDES Landfill Discharge NJSA 40A:4-45.3(cc) Landfill Tipping Fees	2,500	2,500	2,000		200		
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc) Municipal Clerk O/E	1,000	1,000	405		262		
Dispatch Services - Interlocal Service Agreement	284,000	284,000	284,000				
Total Other Operations - Excluded from "CAPS"	1,392,164	1,392,164	1,371,641	391	20,132	0	0
Public and Private Programs Offset by Revenues Municipal Alliance - Alcoholism and Drug Abuse Grant Share Local Share	11,470 2,868	11,470 2,868	11,470 2,868				
Clean Communities Program	14,291	14,291	14,291				
Body Armor Fund	1,013	1,013	1,013				
Drunk Driving Enforcement Fund	3,660	3,660	3,660				
FEMA Grant #1873	21,324	21,324	21,324				
FEMA Grant #1889	28,187	28,187	28,187				
Safe Routes to Schools	809	809	809				
Community Development Block Grant	22,500	22,500	22,500				

Exhibit A-3 Sheet 8

# CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2010 (CONTINUED)

	Appro	Appropriations		Expended		Unexpended	
	Budget	Budget After Modification	Paid or Charged	Encumbered	Reserved	Balance Canceled	Over- expended
Garden State Historic Preservation Trust	18,000	18,000	18,000				
Clean Air Cool Plant		2,500	2,500				
Total Public and Private Programs Offset by Revenue	123,921	126,421	126,421	0	0	0	0
TOTAL OPERATIONS EXCLUDED FROM "CAPS"	1,516,085	1,518,585	1,498,062	391	20,132	0	0
Detail: Salaries and Wages Other Expenses (Including Contingent)	0 1,516,085	0 1,518,585	0 1,498,062	391	0 20,132	0 0	0
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"							
Capital Improvement Fund	18,998	18,998	18,998				
New Jersey Transportation Trust Fund	190,000	190,000	190,000				
TOTAL CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"	208,998	208,998	208,998	0	0	0	0
MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"							
Payment of Bond Principal Interest on Bonds Interest on Notes	255,000 312,750 110,283	255,000 312,750 110,283	255,000 312,750 109,306			716	
Green Trust Loan Program: Loan Repayments for Principal and Interest NJEIT Loan Principal and Interest	18,787 127,095	18,787 127,095	18,786 123,226			3,869	
6 TOTAL MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"	823,915	823,915	819,068	0	0	4,847	0

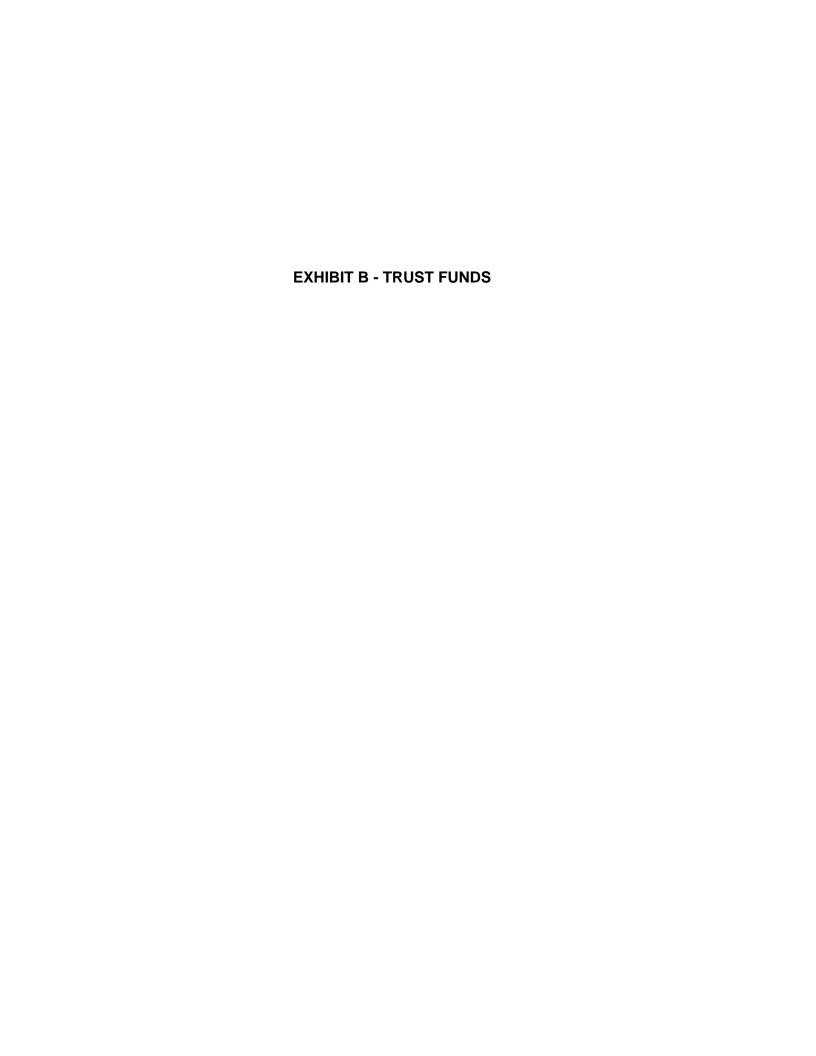
See Accompanying Notes to Financial Statements

CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2010
(CONCLUDED)

	Appro	Appropriations		Expended		Unexpended	
	Budget	Budget After Modification	Paid or Charged	Encumbered	Reserved	Balance Canceled	Over- expended
DEFERRED CHARGES - MUNICIPAL EXCLUDED FROM "CAPS" Emergency Authorizations	250,000	250,000	250,000				
TOTAL DEFERRED CHARGES - MUNICIPAL EXCLUDED FROM "CAPS"	250,000	250,000	250,000	0	0	0	0
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	2,798,998	2,801,498	2,776,128	391	20,132	4,847	0
FOR LOCAL DISTRICT SCHOOL PURPOSES - EXCLUDED FROM "CAPS" Type 1 District School Debt Service Payment of Bond Principal Interest on Bonds Interest on Notes Principal and Interest on Loans	790,000 222,741 6,924 429,692	790,000 222,741 6,924 429,692	790,000 222,741 6,777 429,691			147	
TOTAL TYPE 1 DISTRICT SCHOOL DEBT SERVICE	1,449,357	1,449,357	1,449,209	0	0	148	0
SUBTOTAL GENERAL APPROPRIATIONS	12,480,804	12,483,304	11,769,403	234,596	294,310	184,995	0
Reserve for Uncollected Taxes	310,585	310,585	310,585				
TOTAL GENERAL APPROPRIATIONS	\$12,791,389	12,793,889	12,079,988	234,596	294,310	184,995	0
	A-2		A-1	٨	A:A-1		4
Budget Emergency Authorization	A-3	12,791,389 0			0		
Appropriations by 40A:4-87	A-2	2,500					
		\$12,793,889					

	Ref.	PAID OR CHARGED
Federal and State Grants Deferred Charges	A-11	\$316,421 \$250,000
Reserve for Uncollected Taxes Disbursed	A-4	310,585 11,539,008
		12,416,014
Appropriation Refunds		336,026
		_\$12,079,988







### TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

Assets Animal Control Fund	Ref.	2010	2009
Cash	B-1	18,003	17,886
		18,003	17,886
LOSAP (unaudited)			
Investment		88,132	76,461
		88,132	76,461
Other Funds:			
Cash - Treasurer	B-1	272,841	194,712
Prepaid Payroll Taxes		0	44,522
		272,841	239,234
Total		\$378,976	333,581

### TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

Liabilities, Reserves, and Fund Balance		2010	2009
Animal Control Fund			
Due to Current Fund	B-3	1,135	1,695
Due to State of New Jersey	B-4	0	4
Reserve for Cat Fund	B-5	10,237	9,850
Reserve for Dog Fund	B-2	6,631	6,337
		18,003	17,886
LOSAP (unaudited)			
Reserve for LOSAP		88,132	76,461
		88,132	76,461
Other Funds:			
Due to Current Fund	А	101	101
Cash Deficit	, ,	2,901	46,149
Reserves for:		_,~~.	,
POAA		28	18
Surety		42,063	89,082
Planning and Zoning Escrows		121,005	42,315
Street Openings		15,088	9,496
Accumulated Absences		37,772	7,560
Arboretum maintenance		3,872	500
Bike Path Beautification	B-6	3,981	3,760
Law Enforcement	B-7	3,238	368
Police Bequest Account	B-7	555	555
Recycling	B-8	9,966	10,151
Drug Alliance	B-11	5,594	7,211
Tax Title Lien Redemption	B-10	100	1,200
Public Defender	B-9	50	50
Development Fees		22,985	17,338
Uniform Fire Safety Fees		3,542	3,380
		272,841	239,234
Total		\$378,976	333,581

# EXHIBIT C - GENERAL CAPITAL FUND



### GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	Ref.	2010	2009
Assets Cash Deferred Charges to Future Taxation:	C-2	\$1,283,527	2,118,311
Funded Unfunded Due from School - Grant	C-4 C-5	18,709,011 2,888,223 62,712	16,836,318 3,954,223 62,712
Due Holli School - Grant			
		22,943,473	22,971,564
Liabilities, Reserves and Fund Balance			
Bond Anticipation Notes	C-8	0	3,954,143
General Serial Bonds	C-9	11,689,222	7,845,000
Green Trust Loan Payable	C-10	162,330	177,640
School Serial Bonds	C-11	5,402,778	5,962,000
School Loans	C-12	1,216,103	1,621,472
NJ Environmental Infrastructure			
Trust Loans	C-13	238,578	355,206
Due to Atlantic County		51,450	0
Reserve for School Grant		62,712	62,712
Improvement Authorizations:			
Funded	C-7	911,749	3,719
Unfunded	C-7	2,889,382	2,180,624
Capital Improvement Fund	C-6	58,305	94,255
Encumbrances Payable		186,616	527,545
Fund Balance	C-1	74,248	187,248
		\$22,943,473	\$22,971,564

There were Bonds and Notes Authorized But Not Issued at December 31, 2010 and 2009 in the amounts \$2,888,223 and \$875,080, respectively.

#### GENERAL CAPITAL FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref.	Dec. 31, 2010	Dec. 31, 2009
Balance at beginning of the year	С	\$187,248	33,201
Increased by: Premium on Bond Anticipation Notes Funded Improvement Authorizations			12,953
Canceled	C-7		173,594
		187,248	219,748
Decreased by: Realized in Current Operating Budget	A-2	113,000	32,500
Balance at the end of the year	С	\$74,248	187,248

# EXHIBIT G - GENERAL FIXED ASSETS



#### GENERAL FIXED ASSETS ACCOUNT GROUP STATEMENT OF GENERAL FIXED ASSETS - REGULATORY BASIS AS OF DECEMBER 31,

	2010	2009
General Fixed Assets:		
Land	\$1,220,177	1,220,177
Buildings	5,887,539	5,887,539
Machinery and Equipment	4,889,784	4,819,988
Total General Fixed Assets	11,997,500	11,927,704
Investment in General Fixed Assets	\$11,997,500	11,927,704



#### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. Reporting Entity

Except as noted below, the financial statements of the City of Linwood include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the City of Linwood, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The Linwood Board of Education, Belhaven Avenue, Linwood, NJ 08221 and the Linwood Public Library, 301 Davis Avenue, Linwood, NJ 08221 are component units. However, under the regulatory basis of accounting in New Jersey, the component units are neither blended nor shown in a discrete presentation in the financial statements of the City. The Board of Education does have an independent audit performed and a copy is available at the Board's offices. The Linwood Public Library also has an independent audit performed and a copy is available at the Library.

#### **B.** Description of Funds

The accounting policies of the City of Linwood conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the City of Linwood accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

#### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the City budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the City's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the City which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

<u>General Fixed Assets</u> -- The City has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from accounting principles generally accepted in the United States of America.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Fixed assets with an original cost of less than \$500 are not capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

The following schedule is a summarization of the changes in general fixed assets for the calendar year ended December 31, 2010.

	Balance			Balance
	as of			as of
	12/31/09	<b>Additions</b>	<u>Deletions</u>	12/31/10
Land	\$1,220,177			1,220,177
<b>Buildings and Improvements</b>	5,887,539			5,887,539
Furniture, Fixtures & Equip	4,819,988	93,070	(23,274)	4,889,784
Total	\$11,927,704	93,070	(23,070)	11,997,500

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. A ten (10) day grace period is permitted provided a resolution has been adopted by the City Council. NJSA 54:4-67 permits municipalities to charge interest on delinquent balances at a rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount of taxes in excess of \$1,500. Any taxes that have not been paid by the 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Capitalization of Interest</u> -- It is the policy to the City of Linwood to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

<u>Basic Financial Statements</u> – GASB 34 prescribes the financial statement presentation requirements for governmental units which are significantly different from the reporting requirements under the regulatory basis of accounting in the State of New Jersey. GAAP prescribes that the financial statements must be presented on an entity wide basis including all funds exclusive of fiduciary funds and segregating only government type and business type funds. The statements are presented on a full accrual basis and include all of the non fiduciary assets and liabilities of the entity. In addition, GAAP requires separate fund basis financial statements for all governmental, proprietary and fiduciary funds. The New Jersey Regulatory basis requires reporting of the appropriate separate fund financial statements and the fixed asset account group.

#### **D.** Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the City's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenues-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

#### **Note 2: BUDGETARY INFORMATION**

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2010 and 2009 statutory budgets included a reserve for uncollected taxes in the amount of \$310,585 and \$295,339, respectively. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2010 and 2009 statutory budgets was \$475,000 and \$455,363 respectively.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by City Council. The following significant budget transfers were approved in the 2010 and 2009 calendar years:

	2010	2009
Police		
Salaries and Wages	(39,700)	(26,810)
Legal Services and Costs		
Other Expenses		95,000
Emergency Medical Services		(70,489)
Gasoline	(37,300)	
Accumulated Leave	77,000	

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2010 calendar year, no significant budget insertions were approved by City Council. During the 2009 calendar year, City Council approved a budget insertion in the amount of \$160,000 for the Safe Routes to Schools Program

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. During the 2010 calendar year, no emergency authorizations were approved by City Council. During the 2009 calendar year, City County approved an emergency authorization in the amount of \$250,000 for Legal Services and Costs, Other Expenses.

In addition, NJSA 40A:4-60 permits the Governing Body to cancel, by resolution, any unexpended balances of appropriations prior to year end. The following significant cancellations were approved in the 2010 and 2009 calendar years:

	2010	2009
Legal Services and Costs		
Other Expenses		50,000
Police		
Salaries and Wages	100,000	
Employee Group Insurance		55,000
Municipal Court		
Salaries and Wages		20,000
Landfill – Tipping Fees	40,000	37,415

#### **Note 3: INVESTMENTS**

As of December 31, 2010 and 2009, the municipality had investments totaling \$0 and \$0, respectively.

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk**. New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

Concentration of Credit Risk. The municipality places no limit on the amount the City may invest in any one issuer.

#### **Unaudited Investments**

As more fully described in Note 19, the City has created a Length of Service Award Program (LOSAP) for emergency service volunteers. The LOSAP investments are similar to those allowed in a deferred compensation program as specified in NJSA 43:15B-1 et. seq. except that all investments are retained in the name of the City. All investments are valued at contract value. In accordance with NJAC 5:30-14.37 the investments are maintained by Lincoln Benefit Life Company, which is an authorized provider approved by the Division of Local Government Services. The balance in the account on December 31, 2010 and 2009 amounted to \$88,132 and \$76,461, respectively. The information on 5% or more invested with Lincoln Benefit Life Company is not yet available.

#### Note 4: CASH

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. As of December 31, 2010, \$0 of the municipality's bank balance of \$3,373,844 was exposed to custodial credit risk. As of December 31, 2009, \$0 of the municipality's bank balance of \$4,534,650 was exposed to custodial credit risk.

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#### **Note 5: LONG TERM DEBT**

Long-term debt as of December 31, 2010 consisted of the following:

	Balance			Ending	Due in
	<b>Beginning</b>	<b>Additions</b>	<b>Payments</b>	<b>Balance</b>	One Year
General	\$8,377,846	4,099,222	386,938	12,090,130	465,362
School	7,583,472	230,778	1,195,369	6,618,881	1,191,366
Comp. Absences	878,485		67,727	810,758	
Total	\$16,839,803	4,330,000	1,650,034	19,519,769	1,656,728

As of December 31, 2010, all outstanding bonds are included in the general capital fund and interest and principal reductions are included in the current operating budget of the City.

The regulatory basis of accounting in New Jersey does not recognize accumulated absences as long-term debt. Accumulated absence liabilities are more fully described in Note 13.

#### Summary of Municipal Debt

Long-term debt as of December 31, 2010 consisted of the following:

\$6,950,000 General Obligations Bonds dated July 1, 2003 for various improvements in the City with a balance due on December 31, 2010 of \$6,390,000. The bonds are payable annually on July 15 with interest paid semi-annually on January 15 and July 15. Interest rates vary from 4% to 4.5%. The final payment is due July 15, 2023. Bonds maturing on or after 7/15/14 are redeemable at the option of the City in whole or in part on any date on or after 7/15/13.

\$2,020,000 General Obligations Bonds dated September 15, 2005 for various improvements in the City with a balance due on December 31, 2010 of \$1,200,000. The bonds are payable annually on August 1 with interest paid semi-annually on February 1 and August 1. Interest rates vary from 3.25% to 3.625%. The final payment is due August 1, 2016.

\$4,099,222 General Obligation Bonds dated September 1, 2010 for various improvements in the City with a balance due on December 31, 2010 of \$4,099,222. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$148,500 Green Trust Loan dated December 22, 1997 for Construction of a bike path in the City. This is a direct reduction loan payable semiannually with interest and principal with a balance due on December 31, 2010 of \$62,706. The bonds are payable semiannually on March 22 and September 22. Interest is calculated at 2%. The final payment is due March 22, 2018.

\$150,000 Green Trust Loan dated July 9, 2002 for Lighting at All Wars Memorial Park in the City. This is a direct reduction loan payable semiannually with interest and principal with a balance due

on December 31, 2010 of \$99,624. The bonds are payable semiannually on January 15 and July 15. Interest is calculated at 2%. The final payment is due January 15, 2022.

\$237,500 New Jersey Environmental Infrastructure Trust Loan dated November 28, 2007 for the purchase of a public works vehicle. Principal payments on this loan are payable annually on August 1, with a balance due on December 31, 2010 of \$122,500 with interest paid semi-annually on February 1 and August 1. Interest rates vary from 3.20% to 3.32%. The final payment is due August 1, 2012.

\$237,500 New Jersey Environmental Infrastructure Trust Loan dated November 28, 2007 for the purchase of a public works vehicle. Semiannual principal payments are due on February 1 and August 1, with a balance due on December 31, 2010 of \$116,078. Based on the agreement with the State, this loan is interest free. The final payment is due August 1, 2012.

\$1,947,000 School Bonds dated July 1 1996 for school addition construction in the City with a balance due on December 31, 2010 of \$172,000. The bonds are payable annually on July 1 with interest paid semi-annually on January 1 and July 1. Interest is calculated at 5.45%. The final payment is due July 1, 2011.

\$1,510,000 School Bonds dated July 1, 2003 for school renovations, additions and improvements and real property acquisition with a balance due on December 31, 2010 of \$1,370,000. The bonds are payable annually on July 15 with interest paid semi-annually on January 15 and July 15. Interest rates vary from 4% to 4.2%. The final payment is due July 15, 2021.

\$4,740,000 School Refunding Bonds dated July 1, 2003 with a balance due on December 31, 2010 of \$1,425,000. The bonds are payable annually on May 15 and November 15. Interest rates vary from 2% to 3.125%. The final payment is due November 15, 2013. Bonds maturing on or after 7/15/14 are redeemable at the option of the City in whole or in part on any date on or after 7/15/13.

\$2,755,000 School Bonds dated September 15, 2005 for school renovations and upgrades with a balance due on December 31, 2010 of \$2,205,000. The bonds are payable annually on August 1 with interest paid semi-annually on February 1 and August 1. Interest rates vary from 3.5% to 4.0%. The final payment is due August 1, 2024. Bonds maturing on or after 8/1/16 are redeemable at the option of the City in whole or in part on any date on or after 8/1/15.

\$230,778 School Bonds dated September 1, 2010 for construction and various improvements to the two elementary schools located within the City with a balance due on December 31, 2010 of \$4,099,222. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$7,702,000 School Loans dated August 18, 1993 with a balance due on December 31, 2010 of \$1,216,103. The loans are payable annually on July 15. Interest is calculated at 1.5%. The final payment is due July 15, 2013.

Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

Year Ending				
December 31,	<b>Principal</b>		<u>Interest</u>	<u>Total</u>
2011	1,656,728		616,662	2,273,390
2012	1,541,134		568,820	2,109,954
2013	1,506,618		528,767	2,035,385
2014	1,476,576		488,476	1,965,052
2015	1,511,911		440,465	1,952,376
2016-2020	7,921,722		1,447,215	9,368,937
2021-2024	3,094,322	_	268,418	3,362,740
Total	\$ 18,709,011	_	4,358,823	 23,067,834

As of December 31, 2010, the carrying value of the above bonds approximates the fair value of the bonds. The debt service for the School Bonds is included in the municipal budget as a component of the Amount to be Raised by Taxation but is a component of the school tax levy. During the calendar years 2010 and 2009, the City's total amount to be raised by taxation included \$1,188,209 and \$1,191,125, respectively, for Local District School Tax.

Summary of Municipal Debt	Year 2010	Year 2009	Year 2008
Bonds & Notes Issued:			
General	\$ 12,090,130	12,101,211	11,891,634
School	6,618,881	7,814,250	10,333,841
Net Bonds & Notes Issued	18,709,011	19,915,461	22,225,475
Bonds & Notes Authorized But Not Issued:			
General	2,888,223	875,080	133
School	0	0	0
Net Bonds & Notes Authorized But Not			
Issued	2,883,223	875,080	133
Net Bonds & Notes Issued and Authorized			
But Not Issued	\$ 21,597,234	20,790,541	22,225,608

#### Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 1.21%.

	Gross Debt	<u>Deductions</u>	Net Debt
Local School Debt	\$6,618,881	6,618,881	0
Regional School District Debt	15,050,084	15,050,084	0
General Debt	14,978,353	0	14,978,353
	\$36,647,318	21,668,965	14,978,353

Net Debt \$14,978,353 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$1,239,193,903 = 1.21%. The above information is not in agreement with the Annual Debt Statement filed by the City. An amended Statement will be filed with the State of New Jersey.

#### Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2 % of Equalized Valuation Basis (Municipal)	\$43,371,787
Net Debt	14,978,353
Remaining Borrowing Power	\$28,393,434

#### **Note 6: BOND ANTICIPATION NOTES**

The City has outstanding at December 31, 2010 the following bond anticipation notes:

	Balance			Balance
<u>Bank</u>	12/31/09	<u>Issued</u>	<u>Paid</u>	12/31/10
Sun National Bank	\$2,240,843		2,240,843	0
Depository Trust Co.	1,713,300		1,713,300	0
	\$3,954,143	0	3,954,143	0

The City permanently financed these notes during the 2010 calendar year.

#### **Note 7: OPERATING LEASES**

The City is leasing two (2) copy machines under operating leases. The total lease payments in 2010 and 2009 were \$10,904 and \$10,904 respectively. The term for both leases was 36 months and they will expire April 24, 2012. Future minimum payments under these leases, which provide for the option to purchase the equipment at the termination of the lease for the fair market value are:

<u>Year</u>	<u>Amount</u>
2011	\$9,792
2012	3,264
	\$13,056

#### **Note 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2010 and 2009 which were appropriated and included as anticipated revenue in the current operating budget for the year ending December 31, 2011 and 2010 were as follows:

Current Fund 
$$\$$$
  $\frac{2011}{300,000}$   $\frac{2010}{475,000}$ 

As of the date of this audit report, the City has not adopted their 2011 Local Municipal Budget and the above amount is subject to change.

#### **Note 9: SCHOOL TAXES**

Local District and Regional High School Taxes have been raised and remitted to the respective district in the following amounts:

	<u>2010</u>	<u>2009</u>
Local School District	\$10,518,382	10,078,557
Regional High School District	5,756,210	5,052,803

Since the school districts operate on a July 1 to June 30 fiscal year the school tax levy is determined by taking 50% of the prior year and 50% of the current year requirements, plus the actual amount needed for debt service.

#### **Note 10: TAXES COLLECTED IN ADVANCE**

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance	Balance
	12/31/10	12/31/09
Prepaid Taxes	\$223,437	271,784
Cash Liability for Taxes Collected in Advance	223,437	271,784

#### **Note 11: PENSION FUNDS**

#### Description of Plans

Substantially all of the City's employees are covered by the Public Employees' Retirement System cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet <a href="http://www.state.nj.us/treasury/pensions/annrpts">http://www.state.nj.us/treasury/pensions/annrpts</a> archive.htm.

#### Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full time employees of the State or any county,

municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system or other state of local jurisdiction.

#### Police and Fireman's Retirement System

The contribution policy for the Police and Fireman's Retirement System (PFRS) is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee contributions of 8.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate.

#### Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of new Jersey legislation. PERS provided for employee contributions of 5.5% of employees' annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The current PERS rate is 6.9% of covered payroll. The City's contributions to PERS for the years ended December 31, 2010, 2009 and 2008 were \$188,103, \$178,130, and \$125,371.

The contribution policy for the PFRS is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee contributions of 8.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate.

#### **Note 12: POST-RETIREMENT BENEFITS**

The New Jersey State Health Benefits Commission administers cost-sharing multiple-employer health care plans under the State Health Benefits Program and the School Employees' health plan. The New Jersey State Health Benefits Plan (SHBP) provides access to health care coverage to eligible retirees who qualify based on state law and local requirements. Coverage under the current program includes medical, prescription drug mental health/substance abuse and Medicare Part B reimbursement to retirees and their covered dependents. The State of New Jersey pays a portion of the cost for retirees, spouses and dependents.

**{This space intentionally left blank}** 

Members of the Public Employees' Retirement System would generally qualify for coverage under the following criteria:

Service Retirement Eligible at age 60

Early Retirement Eligible after 25 years of service

Service or Early Retirement

Eligibility for State-paid SHBP

Benefits

Ordinary Disability Retirement Eligible after 10 years of service

Eligible upon total and permanent

Attainment of 25 years of service

Accidental Disability disability prior to age 65 as a result

of a duty injury

Members of the Police and Firemen's Retirement System would generally qualify for coverage under the following criteria:

Eligibility means age 55 or 20 years of credited service for an employee

who is a member of the Retirement System as of January 18, 2000 and age 55 for an employee who became a member of the Retirement System

after January 18, 2000. Mandatory

at age 65.

Service or Early retirement Eligibility for State-paid SHBP

Service Retirement

**Benefits** 

Attainment of 25 years of service

A member is eligible for Ordinary

**Ordinary Disability Retirement** 

Disability Retirement if he/she has 4 years of service and is totally and permanently incapacitated from the performance of usual or available

duties.

Accidental Disability
Retirement

A member is eligible upon total and permanent incapacitation from the performance of usual and available duties as a result of injury during the performance of regular duties.

A member is eligible for Special Disability Retirement if he/she has 5 years of credited service, is under age 55, and has received a heart

transplant.

Special Disability Retirement

The New Jersey State Health Benefits Plan issues a stand-alone financial report under GASB 43. To view the report, go to http://www.state.nj.us/treasury/pensions/shbp.htm.

The City of Linwood is a member of the SHBP and provides that its retirees will be covered for medical care. During 2010, \$979,014 was paid by the City for health care of employees and retirees. The amount paid for retirees was \$255,492. The amount paid during 2009 was \$874,369 for employees and \$238,620 for retirees.

#### **Note 13: ACCRUED SICK AND VACATION BENEFITS**

The City has permitted employees to accrue unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed upon rate. The monetary value of these earned and unused employee benefits has not been accrued by either charges to operations or to budgets of prior years, although in some cases they might be material. At December 31, 2010 and 2009, we have estimated this liability to be approximately \$810,758 and \$878,485, respectively. The realization of this liability may be affected by conditions that could preclude an employee from receiving full payment of the accrual.

#### **Note 14: ECONOMIC DEPENDENCY**

The City of Linwood is not economically dependent on any one business or industry within the City.

#### **Note 15: LITIGATION**

During the normal course of operations, lawsuits are occasionally brought against the governmental unit. There are presently no outstanding lawsuits that would result in a contingent liability to the City.

#### **Note 16: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> – The City maintains commercial insurance coverage for property, liability and surety bonds. During the years ended December 31, 2010 and 2009 the City did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

The City of Linwood is a member of the Atlantic County Municipal Joint Insurance Fund and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The City is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The City

has a liability limit of \$10,000,000 under MEL. There has not been a reduction in coverage and there have not been any claims in excess of coverage.

<u>New Jersey Unemployment Compensation Insurance</u> – The City has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the City is required to annually appropriate funds to pay the projected costs of contributions at a rate determined by the Commissioner of Labor. The expense for the years ended December 31, 2010 and 2009 was \$11,132 and \$9,717 respectively.

#### **Note 17: LENGTH OF SERVICE AWARDS PROGRAM (UNAUDITED)**

During the year 2003 the voters of the City of Linwood approved the establishment of a Length of Service Awards Program (LOSAP) Deferred Compensation Plan. This plan was approved by the voters of the City of Linwood by referendum at the general election in November of 2003. This plan is made available to all bona fide eligible volunteers who are performing qualified services which are defined as fire fighting and prevention services, emergency medical services and ambulance services pursuant to Section 457 of the Internal Revenue Code of 1986, as amended, except for provisions added by reason of the LOSAP as enacted into federal law in 1997. The establishment of this LOSAP also complies with New Jersey Public Law 1997, Chapter 388 and the LOSAP Document. The balance is subject to the general creditors of the City. Contributions by the City for qualified participants were \$10,197 and \$14,950 for 2009 and 2008 respectively.

#### **Note 18: TAX ABATEMENT PROGRAM**

The tax abatement program was established to encourage commercial and industrial development in the City. It is a five year program where real estate taxes on the approved buildings are abated and payments are made in lieu. Specific qualifications for properties are delineated in the Code Book of the City. Qualifying properties are tax exempt until the project is complete. Once completed, the taxpayer pays no tax in the first year after completion. Beginning in the second year, the taxpayer is assessed taxes on 20% of the assessed value, with annual increases of 20% until the end of five years. During the 2010 and 2009 calendar years, the tax abatement program generated \$498,951 and \$353,412, respectively, in revenue for the City.

#### **Note 19: GRANTS AND CONTRACTS**

During the 2010 calendar year, the City was awarded a grant for the Reconstruction of Maple Avenue. No contracts had been awarded for this project as of December 31, 2010.

In addition, the City awarded a contract in the amount of \$237,638 for drainage improvements along Hemlock Drive. This project is funded by bond ordinance #11-2009 and 10-2010. As of December 31, 2010, a balance of \$0 remained on this contract.

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#### **Note 20: UNION CONTRACTS**

As of December 31, 2010, the City's employees are organized in five collective bargaining units.

Bargaining Unit	Job Category	Members	Term
PBA	Police	All uniformed police excluding	1/1/08-12/31/11
		Chief and Superior Officers	
PBA	Police	Superior Officers	1/1/08-12/31/11
IAFF	Firefighters	All uniformed firefighters	1/1/10-12/31/14
Teamsters	Other Police Employees	Dispatchers and Police	1/1/08-12/31/10
		Secretary	
Teamsters	Public Works	All public works employees	1/1/08-12/31/10
		excluding Superintendent	

As of the date of this audit report, the City and the Teamsters Union are negotiating a new employee contract for public works employees. Effective January 1, 2010, the City entered into an agreement with another municipality to provide dispatch services for the City of Linwood. Under the new Teamsters contract, the police secretary will be included in the public works contract.

#### **Note 21: INTERFUND BALANCES**

As of December 31, 2010, the following interfunds were included on the balance sheets of the various funds of the City of Linwood:

	Due	Due
	From	To
Current Fund:		
Animal Control Fund	\$ 1,135	
Grant Fund	127,864	
Other Trust Funds	101	
Grant Fund:		
Current Fund		127,864
Trust Fund:		
Current Fund-		
Animal Control Fund		1,135
Other Trust Funds	 	101
	\$ 129,100	129,100

The amounts due to the Current Fund from the Animal Control Fund is the result of excess funds in the reserve for dog expenditures. The amount due from Other Trust Funds to the Current Fund is due to interest earned on bank accounts that has not yet been transferred. The amount due from the Grant Fund to the Current Fund is the result of unexpended grant reserves which have been drawn down from the funding agencies.

#### **Note 22: DEFERRED COMPENSATION**

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans With Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the City has an obligation of due care in selecting the third party administrator. In the opinion of the City's legal counsel, the City has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

#### **Note 23: SUBSEQUENT EVENTS**

The City has evaluated subsequent events through May 25, 2011, the date which the financial statements were available to be issued and no additional items were noted for disclosure.







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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of City Council City of Linwood, New Jersey

We have audited the financial statements – regulatory basis of the City of Linwood, New Jersey as of and for the year ended December 31, 2010, and have issued our report thereon dated May 25, 2011. Our report disclosed that, as described in Note 1 to the financial statements – regulatory basis, the City of Linwood, New Jersey prepares its financial statements on a basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, that demonstrates compliance with a modified accrual basis of accounting, with certain exceptions, and the budget laws of the State of New Jersey, which practices differ from accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division").

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Linwood, New Jersey's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements – regulatory basis but not for the purpose of expressing an opinion on the effectiveness of the City of Linwood's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Linwood's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses to be a material weakness - #10-1.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Linwood, New Jersey's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the requirements of the Division of Local Government Services.

We noted certain matters that we reported to management of the City of Linwood, New Jersey in a separate letter dated May 25, 2011.

The City of Linwood's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the City of Linwood's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Governing Body and the State of New Jersey, Division of Local Government Services and is not intended to be and should not be used by anyone other than these specified parties.

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC Certified Public Accountants

May 25, 2011

SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2010

Total Cumulative State Expenditures			14,910 14,291	18,000	1,381	150,000 145,000 2,209 10,323	2,045 973	
Balance 12/31/10		0	0		1,348 820 2,168	147,791 190,000 160,285 498,076	40	500,284
Adjustments		0	(4,437)		0	0	0	(4,437)
Disbursements/ Expenditures	22,500	49,511 72,011	3 14,291 14,294	18,000	2,840	4,138 46,118 2,209 5,309 57,774	695 973 1,668	94,576 166,587
Receipts or Revenue Recognized	22,500	49,511 72,011	14,291	18,000	3,660	190,000 608 190,608	1,013	227,572
Balance at 1/1/10		0	4,440		1,348	4,138 46,118 150,000 164,986 365,242	695	371,725 \$371,725
Program or Award Amount	22,500	49,511	14,910 14,291	18,000	2,729 3,660	150,000 145,000 150,000 190,000 170,000	2,045 1,013	
Grant Period	1/1/10-12/31/10	1/1/10-12/31/10	1/1/09-12/31/09 1/1/10-12/31/10	1/1/10-12/31/10	1/1/09-12/31/09 1/1/10-12/31/10	1/1/07-12/31/07 1/1/08-12/31/08 1/1/09-12/31/09 1/1/10-12/31/10 1/1/09-12/31/09	1/1/09-12/31/09 1/1/10-12/31/10	
Pass-Through Grantor #	14.228		4900-765-178920 4900-765-178920	N/A	1110-101-030000-129040 1110-101-030000-129040	6320-480-601381-61 6320-480-601381-61 6320-480-601381-61 6320-480-601381-61	1020-718-066-1020-001 1020-718-066-1020-001	
Federal or State Grantor/Pass- Through Grantor/Program Title	Federal Passed through State of New Jersey Department of Community Affairs Small Cities Block Grant	FEMA Total Federal Funds	State of New Jersey: Passed through: Department of Environmental Protection Clean Communities Clean Communities Clean Communities Total Department of Environmental Protection	Department of Community Affairs: Garden State Historic Preservation Trust	Division of Motor Vehicles Drunk Driving Enforcement Fund Drunk Driving Enforcement Fund Total Division of Motor Vehicles	Department of Transportation Road Reconstruction Reconstruction of Central Avenue Reconstruction of Maple Avenue Reconstruction of Maple Avenue Safe Routes to Schools Total Department of Transportation	Division of Criminal Justice Body Armor Fund Body Armor Fund Total Division of Criminal Justice	Total State Funds Total Federal and State Financial Assistance

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS DECEMBER 31, 2010

#### **Note 1: BASIS OF PRESENTATION**

The accompanying schedule of federal and state financial assistance includes the federal and state grant activity of the City of Linwood, New Jersey and is presented on the basis of accounting prescribed by the State of New Jersey, Department of Community Affairs, Division of Local Government Services, which is a regulatory basis of accounting other than generally accepted accounting principles. Encumbrances are considered in determining the single audit threshold on major programs.

#### Note 2: RELATIONSHIP TO GENERAL PURPOSE FINANCIAL STATEMENTS

Amounts reported in the accompanying schedule agree with amounts reported in the City's financial statement. Receipts from federal and state grants are realized as revenue when anticipated in the City's budget. Expenditures are recognized when they become payable. Financial assistance revenue and expenditures are reported in the City's financial statements on the basis of accounting prescribed by the State of New Jersey, Department of Community Affairs, Division of Local Government Services, as follows:

	Federal	State	Total
Expenditures per Schedule of Federal			
And State Awards	\$72,011	94,576	166,587
Add: Local Funding		21,909	21,909
Expenditures Reported in Basic			
Financial Statements	\$72,011	116,485	188,496

#### **AUDIT FINDINGS AND RESPONSES**

#### 10-1. Criteria

The general ledger is required to be maintained in an accurate manner in order for City personnel to determine the financial status at any point in time.

#### Condition

Significant adjusting year end closing entries were not posted to the general ledger during the 2010 calendar year which resulted in incomplete financial information provided to City officials.

#### Cause

Finance office personnel had posted many of the adjusting entries to the general ledger but there were several, in particular year end closing entries, that were not posted prior to year end. As a result, City officials did not have sufficient information to properly monitor the financial condition of the City.

#### **Effect**

The City does not have sufficient information to accurately monitor financial activity throughout the year.

#### Recommendation

That all adjusting year end closing entries be posted to the general ledger in a timely manner.

#### **Management Response**

The long term Chief Financial Officer retired during the 2010 and was in the process of training the current Chief Financial Officer in the day to day operations of the office. The above condition is the result of this learning process.

#### CURRENT FUND SCHEDULE OF CASH - TREASURER

	Ref.	Current F	und
Balance December 31, 2009			\$2,247,149
Increased by Receipts:			
Taxes Receivable	A-5	27,968,325	
Tax Title Liens Receivable	A-6	2,343	
Prepaid Taxes	Α	223,437	
Sewer Rents Receivable	A-7	755,924	
Prepaid Sewer	Α	330,005	
Sewer Liens Receivable		470	
Revenue Accounts Receivable	A-8	1,869,592	
Appropriation Refunds		341,343	
State of New Jersey -		,	
Senior Citizens and Veterans		93,293	
Marriage License Fees		100	
Interfunds		1,695	
Miscellaneous Revenue	A-2	14,001	
Due to State - Construction Training Fees		2,150	
Due From Grant Fund	A-11	143,274	
	_		31,745,952
			33,993,101
Decreased by Disbursements:			
2010 Appropriations	A-3	11,539,008	
2009 Appropriation Reserves	A-9	468,299	
State of New Jersey -		·	
Marriage License Fees		225	
Burial Permit Fees		10	
Emergency Note Payable		250,000	
Due to State - Construction Training Fees		1,450	
Petty Cash Fund		100	
County Taxes		3,718,007	
County Added Taxes		18,510	
Local District School Tax		10,591,053	
Regional High School Tax		5,756,210	
			32,342,872
Balance December 31, 2010	А	_	\$1,650,229

See Accompanying Auditor's Report

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

YEAR	Balance Dec. 31, 2009	2010 Levy	Added	6% Penalty	Overpayments Created	Collections by Cash 2009 2010	oy Cash 2010	Overpayments Applied	Canceled	Transferred to Tax Title Liens	Balance Dec. 31, 2010	
5009	269,751						269,751				0	
	269,751	0	0	0	0	0	269,751	0	0	0	0	
2010		28,720,845				271,784	27,790,824		285,152	223	372,862	
	\$269,751	\$269,751 28,720,845	0	0	0	271,784	28,060,575	0	285,152	223	372,862	
Ref.	∢									A-6	∢	
			Cash Collected Senior Citizen &	ected zen & Vete	Veteran Allowances	A-4	\$27,968,325 92,250					
						II	\$28,060,575	II.				

2009

2010

# CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY (CONTINUED)

Analysis of 2010 Property Tax Levy

Tax Yield			
General Property Tax		\$28,673,472	
Added Taxes (54:4-63.1,63.12 et.seq.)		47,373	
		:	28,720,845
Tax Levy	Ref.		
Local District School Tax		10 510 202	
(Abstract)		10,518,382	
Regional High School Tax (Abstract) County Tax (Abstract)		5,756,210 3,718,007	
Due County for Added and		3,7 10,007	
Omitted Taxes			
(54:4-63.1,63.12 et. seq.)		6,135	
(0 00,001.12 0 004.)		3,100	
			19,998,734
Local Tax for Municipal			
Purposes	A-2	7,492,773	
Addition to Local School Tax	A-2	1,188,209	
Add: Additional Tax Levied		41,129	
Local Tax for Municipal Purposes			
Levied			8,722,111
			\$28,720,845

# CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	Ref.		
Balance December 31, 2009	Α		\$7,336
Increased by: Transfers from Taxes Receivable Interest and Costs Accrued on Sale	A-5	223	
of October 21, 2010		0	223
			7,559
Decreased by: Collections	A-4	-	2,343
Balance December 31, 2010	Α	<u>-</u>	\$5,216
CURR SCHEDULE C		ENTS	Exhibit A-7
	<u>Ref.</u>		
Balance December 31, 2009	Α		\$23,765
Increased by: Sewer Charges Levied in 2010 Overpayments Created		1,087,899 1,990	1,089,889
		-	
Decreased by: Prepaid in 2009	А	328,615	1,113,654
Cash	A-4	755,924 	1,084,539
Balance December 31, 2010	А	_	\$29,115

See Accompanying Auditor's Report

CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

			Dec. 2010						
Balance Dec. 31, 2010			11,109					11,109	∢
Collected by Treasurer	68,064	131,320 41,023	219,157 7,055	11,150 525,149	46,459 213,968 13.043	53,090 498,951	41,163	1,869,592	A-4
Accrued in 2010	68,064	131,320 41,023	214,998 7,055	11,150 525,149	46,459 213,968 13.043	53,090 498,951	41,163	1,865,433	Res.
Balance Dec. 31, 2009			15,268					15,268	⋖
Ref.	A-2	A-2 A-2	A-2 A-2	A-2 A-2	A-2 A-2 A-2	A-2 A-2	A-2		Ref.
	Interest on Taxes Code Enforcement:	Building Permits Other Licenses Municipal Court:	Fines and Costs Parking Permits	Planning and Zoning Permits Energy Receipts Tax	Consolidated Municipal Property Tax Relief Building Aid Allowance for Schools Uniform Fire Fees	Bell Atlantic Nynex Tower Tax Abatements	Investment Interest		

#### CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - 2009

_	Balance Dec. 31, 2009	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- expended
Municipal Clerk					
Other Expenses	12,854	12,854	1,266	11,588	
Financial Administration	12,001	12,001	1,200	11,000	
Other Expenses	2,315	2,315	38	2,277	
Assessment of Taxes	_,0.0	_,0.0		_,	
Other Expenses	439	439	11	428	
Municipal Prosecutor	.00	.00		0	
Other Expenses	2,451	2,451	1,451	1,000	
Legal Services and Costs	_,	_,	,,	1,000	
Other Expenses	237,896	237,896	195,000	42,896	
Engineering Services and Costs	- ,	, , , , , , ,	,	,	
Other Expenses	11,535	11,535	1,710	9,825	
Public Buildings and Grounds	,	,	, -	-,-	
Other Expenses	12,898	12,898	1,912	10,986	
Municipal Land Use Law(NJSA 40:55D-1)	•	,	,	•	
Planning Board					
Other Expenses	6,722	6,722	2,510	4,212	
Insurance					
Group Insurance for Employees	68,447	68,447	54,710	13,737	
Other Insurance	2,552	2,552	825	1,727	
Uniform Fire Safety Act					
Other Expenses	3,152	3,152	3,025	127	
Fire					
Miscellaneous Other Expenses	8,409	8,409	2,250	6,159	
Police					
Salaries and Wages	70,134	30,434	30,343	91	
Other Expenses	27,126	27,126	21,994	5,132	
Communications					
Other Expenses	4,578	4,578	4,570	8	
Emergency Management Services					
Other Expenses	1,316	1,316	1,316		
Municipal Court					
Other Expenses	2,122	2,122	306	1,816	
Road Repairs and Maintenance					
Other Expenses	19,869	19,869	16,382	3,487	
Sewer System					
Other Expenses					
Operation and Maintenance	33,081	33,081	27,744	5,337	
Parks and Playgrounds					
Other Expenses	6,503	6,503	1,632	4,871	
Construction Official					
Other Expenses	2,178	2,178	21	2,157	
Utilities	07.000				
Gasoline	37,328	28	222	28	
Electricity	9,543	9,543	289	9,254	
Street Lighting	10,024	10,024	575	9,449	
Fire Hydrant Service	5,347	5,347	5,319	28	
Water and Sewer	2,873	2,873	586	2,287	
Accumulated Leave	4	77.004	77.000	4	
Salaries and Wages	1	77,001	77,000	1	
LOSAP	15,000	15,000	10,197	4,803	
Other Accounts - No Changes	44,950	44,950		44,950	
	\$661,643	661,643	462,982	198,661	0_
<del>-</del>					

A-4 A-1

See Accompanying Auditor's Report

366,365

0

481,473

313,553

\$534,285

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A-4

A-2

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Ref.

#### 537 4,000 358 11,470 160,000 190,000 Dec. 31, 2010 Balance Canceled 36,250 150,000 14,291 44,816 21,324 27,829 1,013 3,123 14,000 10,608 500 11,470 2,500 143,749 Received SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE 22,500 21,324 11,470 1,013 3,660 2010 Budget 190,000 18,000 608 2,500 14,291 28,187 Transferred Revenues STATE GRANT FUND \$36,250 150,000 11,470 Dec. 31, 2009 22,316 500 143,749 170,000 Balance Community Development Block Grant - 2009 Community Development Block Grant - 2008 Garden State Historic Preservation Trust New Jersey Transportation Trust Fund Reconstruction of Central Avenue Atlantic County Drug Alliance - 2010 Atlantic County Drug Alliance - 2009 Reconstruction of Maple Avenue Grant Verizon Osprey Nesting Grant Clean Communities Program Open Space Belhaven Park **Drunk Driving Enforcement** Safe Routes to Schools State of New Jersey: Clean Air Cool Planet FEMA Grant # 1873 FEMA Grant # 1889 **Body Armor** Federal: County: Other:

STATE GRANT FUND SCHEDULE OF APPROPRIATED RESERVE FOR FEDERAL AND STATE GRANTS

	-	Transferred from				1
Grant	Balance Dec. 31, 2009	2010 Budget Appropriations	Expended	Encumpered	Canceled	Balance Dec. 31, 2010
<b>State of New Jersey:</b> Body Armor Grant - 2009 Body Armour Grant- 2010	\$692	1,013	695 973			40
Clean Communities Grant - 2009 Clean Communities Grant - 2010	က	14,291	3 13,064	1,227		
New Jersey Transportation Trust Fund 2007 Road Reconstruction Reconstruction of Central Avenue Reconstruction of Maple Avenue Safe Routes to Schools	4,138 46,118 2,209 164,701	190,000	4,138 46,118 2,209 5,309			190,000
Garden State Historic Preservation Trust		18,000	18,000			
Drunk Driving Enforcement Fund - 2009 Drunk Driving Enforcement Fund-2010	1,318	3,660	283	2,557		1,318 820
Federal: Community Development Block Grant - 2009		22,500	22,500			
		21,324 28,187	21,324 28,187			
<b>County:</b> Atlantic County Drug Alliance- County 2009 Atlantic County Drug Alliance- Local 2009	4,977 1,087	11,470 2,868	13,107 2,688	2,674 543		666
Verizon Osprey Nesting Grant	397		397			
<b>Other:</b> Cool Air Clean Planet		2,500		2,500		
	\$225,643	316,421	178,995	9,501	0	353,568

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See Accompanying Auditor's Report

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Ref.

See Accompanying Auditor's Report

STATE GRANT FUND SCHEDULE OF UNAPPROPRIATED RESERVE FOR FEDERAL AND STATE GRANTS

<u>Grant</u> Drunk Driving Enforcement Fund	Balance Dec. 31, 2009 \$2,415	Transferred to 2010 Budget Appropriations	Received	Balance Dec. 31, 2010 2,415
			2,077	2,077
			9,141	9,141
	2,415	0	11,218	13,633
Ref.	∢ .	A-11	A-4	∢

### TRUST FUND SCHEDULE OF CASH - TREASURER

		Ani	mal		
	Ref.	Cor		Othe	
Balance December 31, 2009	В		17,886		194,712
Increased by Receipte:					
Increased by Receipts:	B-2	2.024			
Dog License Fees Cat License Fees	B-2 B-5	2,924 387			
Dog License Fees - State Share	B-4	636		4.500	
Bike Path Beautification	B-6			1,500	
Bequest - Law Enforcement Fund	B-7			2,875	
Municipal Recycling Receipts	B-8			345	
Tax Premiums	B-10			114,807	
Municipal Drug Alliance	B-11			1,934	
Street Openings				16,169	
Payroll Withholdings				2,336,682	
Fire Safety				141	
Arboretum Donations				5,164	
Surety Deposits				44,444	
Developer's Escrow				22,905	
POAA				10	
Development Fees				5,647	
Accumulated Absences				77,005	
Due Current		189		553	
			4,136		2,630,181
			22,022	_	2,824,893
Decreased by Disbursements:					
Dog Fund Expenditures	B-2	1,495			
Due to Current Fund	B-3	1,884			
Due to State of New Jersey	B-4	640			
Reserve for Bike Path Beautification	B-6			1,279	
Law Enforcement Expenditures	B-7			5	
Municipal Recycling Expenditures	B-8			530	
Tax Premiums	B-10			115,907	
Municipal Drug Alliance	B-11			3,551	
Street Openings				10,642	
Payroll Withholdings				2,335,290	
Accumulated Absences				46,793	
Arboretum Maintenance				1,792	
Developer's Escrow				15,505	
Surety Deposits				20,205	
Payments to Current Fund				553	
r dymonio to odmoni r dna			4,019	000	2,552,052
Balance December 31, 2010	В		18,003	_	272,841
Balaires Bessinser 51, 2516		;	10,000	=	272,011
Analysis of Balance:					
Payroll Agency					3,002
Accumulated Absences					37,772
Developer's Escrow					121,005
Development Fees					22,985
Surety Deposits					42,063
Bike Path Beautification					3,981
Law Enforcement					3,793
Street Openings					15,088
Public Defender					50
Recycling					9,966
Municipal Alliance					5,594
Tax Title Lien Redemptions					
					100
Arboretum Maintenance					3,872
Parking Offenses Adjudication Act					28
Uniform Fire Safety				_	3,542 272,841
				=	212,041

# TRUST FUND SCHEDULE OF RESERVE FOR DOG FUND EXPENDITURES

	Ref.		
Balance December 31, 2009	В		\$6,337
Increased by: Dog License Fees Collected	B-1		2,924
			9,261
Decreased by: Expenditures Excess Due to Current Fund	B-1 B-3	1,495 1,135	2,630
Balance December 31, 2010	В		\$6,631

#### License Fees Collected:

Year	Amount
2009	3,176
2008	3,455
	6,631

# TRUST FUND SCHEDULE OF AMOUNT DUE TO/(FROM) CURRENT FUND - DOG LICENSE FUND

	Ref.		
Balance December 31, 2009	В		\$1,695
Increased by: Excess Due Current Fund Interest Due Current Fund	B-2 —	1,135 189	1,324 3,019
Decreased by: Payments	B-1	-	1,884
Balance December 31, 2010	В	=	\$1,135

Exhibit B-4

#### SCHEDULE OF AMOUNT DUE TO STATE OF NEW JERSEY - DEPARTMENT OF HEALTH

	Ref.	
Balance December 31, 2009	В	\$4
Increased by: 2010 State License Fees	B-1	636 640
Decreased by: Disbursements to the State	B-1	640
Balance December 31, 2010	В	\$0

# TRUST FUND SCHEDULE OF RESERVE FOR CAT REGISTRATIONS

	Ref.	
Balance December 31, 2009		\$9,850
Increased by: Cat License Fees Collected	B-1	387_
Balance December 31, 2010	В	\$10,237

Exhibit B-6

# SCHEDULE OF RESERVE FOR BIKE PATH BEAUTIFICATION OTHER TRUST FUNDS

	Ref.	
Balance December 31, 2009	В	\$3,760
Increased by: Contributions for Trees and Benches	B-1	1,500 5,260
Decreased by: Disbursements	B-1	1,279
Balance December 31, 2010	В	\$3,981

# TRUST FUND SCHEDULE OF RESERVE FOR LAW ENFORCEMENT TRUST FUND OTHER TRUST FUNDS

	Ref.	
Balance December 31, 2009	В	\$923
Increased by: Bequest Received	B-1	2,875
		3,798
Decreased by: Law Enforcement Expenditures	B-1	5_
Balance December 31, 2010	В	\$3,793
Balance consists of: Law Enforcement Trust Fund Police Bequest Account		3,238 555
		\$3,793

# SCHEDULE OF RESERVE FOR RECYCLING TRUST OTHER TRUST FUNDS

	Ref.	
Balance December 31, 2009	В	\$10,151
Increased by: Municipal Recycling Receipts	B-1	345 10,496
Decreased by: Recycling Expenditures Balance December 31, 2010	B-1 B	<u>530</u> \$9,966
		-

Exhibit B-9

# TRUST FUND SCHEDULE OF RESERVE FOR PUBLIC DEFENDER OTHER TRUST FUNDS

	Ref.	
Balance December 31, 2009	В	\$50
No activity during 2010		
Balance December 31, 2010	В	\$50

# TRUST FUND SCHEDULE OF RESERVE FOR TAX TITLE LIEN REDEMPTIONS OTHER TRUST FUNDS

	Ref.	
Balance December 31, 2009	В	\$1,200
Increased by Receipts: Tax Title Lien Redemptions Collected	B-1	114,807
Decreased by: Tax Title Lien Redemptions Returned	B-1	116,007 115,907
Balance December 31, 2010	В	\$100
		Exhibit B-11
	ERVE FOR DRUG ALLIANCE TRUST FUNDS	EXHIBIT D TT
	TRUST FUNDS	\$7,211
OTHER	TRUST FUNDS  Ref.	
Balance December 31, 2009 Increased by: Drug Alliance Receipts	Ref.	\$7,211
OTHER To December 31, 2009  Increased by:	Ref.	\$7,211 1,934

# GENERAL CAPITAL FUND SCHEDULE OF CASH - TREASURER

	Ref.		
Balance December 31, 2009	С		\$2,118,311
Increased by:  Budget Appropriation:	C-6	19 009	
Capital Improvement Fund Miscellaneous	C-0	18,998 13,381	
Due to Atlantic County		51,450	
Serial Bonds Issued		31,430	
General	C-9	4,099,222	
School	C-11	230,778	
			4,413,829
			6,532,140
Decreased by:			
Improvement Authorizations	C-7	1,181,470	
Payment of Bond Anticipation Notes Budget Appropriations	C-8	3,954,143	
Capital Surplus	C-1	113,000	
			5,248,613
Balance December 31, 2010	С		\$1,283,527

GENERAL CAPITAL FUND ANALYSIS OF CASH

		•		Receipts			Disbursements		Transfers	ers	
		Balance Dec. 31, 2009	Budget Appropriation	Miscellaneous	Serial Bonds	Bond Anticipation Notes	Miscellaneous	Improvement Authorizations	From	То	Balance Dec. 31, 2010
Fund Balance		\$187,248					113,000				74,248
Capital Improvement Fund		94,255	18,998						54,948		58,305
Due to Atlantic County Encumbrance Payable		527.545		51,450					527.545	186.616	51,450 186.616
									i		
Improvement Authorizations: Ordinance											
Number											
9-02	Various Improvements							2,741		3,075	334
10-03	Various Improvements	4,524									4,524
1-04	Various Improvements	49,867									49,867
12-04	Various Improvements	(49,866)									(49,866)
9-05	Various Improvements	(4,525)		1,175						11,537	8,187
10-05	School Improvements	91,758			230,778	230,778		89,228	3,702	3,702	2,530
13-06	Various General Improvements				587,816	587,816					0
14-07	Various General Improvements	474,789			1,404,127	1,404,127		226,448	23,560	30,266	255,047
15-07	Various General Improvements				248,900	248,900					0
14-08	Various General Improvements	452,057			865,102	865,102		454,718	15,074	175,062	157,327
60-2	Clean Water Project - NJEIF	(12,207)		12,206							<u>(5)</u>
11-09	Various General Improvements	302,866			617,277	617,420		352,395	23,253	303,903	230,978
8-10	Clean Water Project - NJEIF							202			(202)
9-10	Purchase of Police Vehicle							29,587		30,000	413
10-10	Various General Improvements				376,000			23,718	119,827	19,948	252,403
17-10	Puchase of Computer Server							2,433	1,200	2,000	1,367

1,283,527

769,109

769,109

1,181,470 C-2:C-7

113,000

3,954,143

4,330,000

64,831

18,998 C-2

\$2,118,311 C

C:C-2

# GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

	Ref.		
Balance December 31, 2009	С		\$16,836,318
Increased by: Improvement Costs Funded by: Serial Bonds Issued	C-5		4,330,000
			21,166,318
Decreased by:			
Reclass to Deferred Charges to Future Taxation-Unfunded	C-5	875,000	
Municipal Bonds	C-9	255,000	
School Bonds	C-11	790,000	
School Loans	C-12	405,369	
Green Trust Loan	C-10	15,310	
Environmental Infrastructure		,	
Trust Loans	C-13	116,628	
		<u> </u>	2,457,307
Balance December 31, 2010	С		\$18,709,011

GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

				Reclass from	Transferred	I		Analysis of Balance December 31, 2010	Popularyou
Improvement Description		Balance Dec. 31, 2009	Improvement Authorization	Deferred Taxation- Funded	to Deferred Taxation - Funded	Balance Dec. 31, 2010	Financed by Bond Anticipation Notes	Expended	Unexpended Improvement Authorization
School Improvements (d) Pipe Project		230,778			230,778				
(a) Improvements to Building and Recreation Areas (b) Improvements to Roads (c) Purchase of CAD System for Police Dept. (d) Purchase of 2 Dodge Durango Trucks (e) Purchase of Public Works Equipment (f) Purchase of Trash Truck	nd or Police Dept. ngo Trucks Equipment	11,541 332,803 21,615 32,205 32,902 156,750			11,541 332,803 21,615 32,205 32,902 156,750				
Various Improvements  (a) Public Safety Equipment (b) Public Works Equipment (c) Office Equipment and Computers (d) Dodge Durangos for Police Department (e) Tractor for Public Works Department (e) Pick Up Truck for Public Works (f) Improvements to Bldg & Grounds (g) Improvements to Roads	puters Department spartment forks	85,864 63,646 43,981 42,556 46,356 44,456 288,962 788,306			85,864 63,646 43,981 42,556 46,356 44,456 288,962 788,306				
Purchase of Fire Truck		248,900			248,900				
Various Improvements (a) Improvements to Bldg and Grounds (b) Various Public Safety Equipment (c) Public Works Generator (d) Purchase of Various Vehicles (e) Improvements to Roadways	Grounds pment les	57,456 45,220 46,318 142,350 573,758			57,456 45,220 46,318 142,350 573,758				
Clean Water Project - NEIF				875,000		875,000		_	874,999
Various Improvements (a) Improvements to Roads & Drainage (b) Purchase of Trash Truck (c) Purchase of Public Safety Equipment	Drainage Equipment	518,700 66,892 31,908			518,477 66,892 31,908	223		80	143
Clean Water Project - NEIF			2,010,000			2,010,000		202	2,009,798
Various General Improvements  (a) Improvements to Roads & Drainage (b) Purchase of Public Safety Equipment (c) Purchase of Sewer System (d) Purchase of Computer Equipment (e) Purchase of Computer Service (e) Purchase of Public Works Vehicle	S Drainage Equipment ipment /ehicle		214,462 23,042 45,736 4,987 90,773		211,462 23,042 45,736 4,987 90,773	3,000			3,000
		\$3,954,223	2,389,000	875,000	4,330,000	2,888,223	0	283	2,887,940
		S	C-3:C-7	C-4	C-7:C-11	O	C-8		

Exhibit C-6

# GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2009	Ref. C		\$94,255
Increased by: Budget Appropriation	A-3:C-2	18,998	18,998
			113,253
Decreased by: Appropriated to Finance Improvement Authorizations	C-7		54,948
improvement Authorizations	C-7		34,940
Balance December 31, 2010	С		\$58,305

# See Accompanying Auditor's Report

2,889,382

911,749 C

12,206

186,616

528,720

1,181,470

2,389,000

54,948 C-6

\$3,719 2,180,624

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C-2

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# GENERAL CAPITAL FUND STATEMENT OF IMPROVEMENT AUTHORIZATIONS

Improvement		Ordinance		talan . 31,	'	Aut	horizations Deferred Charge to	Paid or	Prior Year				Balance Dec. 31, 2010	ce 2010
Description Date Amount		Amonut		Funded	Unfunded		Future Taxation	Charged	Encumbered	Encumpered	Canceled	Transferred	Funded	Unfunded
Various Improvements 4/10/02 3,100,000		3,100,000						2 741	3.075				334	
Various Improvements 5/11/05 1,120,995		1,120,995						î					3	
(a) Building Improvements (g) Roadway Improvements									1,175 11,537				1,175 11,537	
School Improvements 5/11/05 4,356,000 (a) HVAC		4,356,000			33.598			32.156						1.442
	1,0	1,0	1,0	1,088									1,088	!
(i) Roofing Project Various Improvements 5/24/06 648,585		648,585			57,072			57,072						
ads									3,702	3,702				
Various Improvements 5/9/07 1,478,028		1,478,028						0	0					
<ul> <li>b. Public Works Equipment</li> <li>c. Office Equipment and Computers</li> </ul>					6.503			2,695	2,695				1 163	
b. Improvements to Bldg & Grounds					26,064			14,139	1,594				13,519	
Roads					442,222			201,049	22,752	23,560			240,365	
5/23/07		262,000												
a Improvements to Bldg and Grounds 8/13/08 910,634		910,634			15,824			1,324	202				15,005	
b Various Public Safety Equipment					10,212			23,210	12,998				9	
c Public Works Generator d Purchase of Various Vehicles					30,982			21,3/2					9,610 69,846	
e Improvements to Roadways					317,170			400,789	161,559	15,074			62,866	
Clean Water Project - NEIF 3/25/09 875,000		875,000			862,793						12,206			874,999
Various General Improvements 6/24/09 650,000		650,000												
(a) Improvements to Roads & Drainage (b) Purchase of Trash Trink	2 631	2 631	2 631		223,859			341,281	294,709	23,253			153,891	143
y Equipment			S		9,564			11,114	9,194				7,644	
Clean Water Project - NEIF 3/24/10 2,010,000		2,010,000					2,010,000	202						2,009,798
Purchase of Police Vehicle 7/14/10 30,000		30,000				30,000		29,587					413	
6/9/10	.,	225,750				11,288	214,462	5,223		99,827			117,700	3,000
(b) Purchase of Public Safety Equipment 24,255 (c) Sewer System Improvements 48,143 (d) Purchase of Computer Equipment 5,250 (e) Purchase of Public Works Vehicle 95,550	24,255 48,143 5,250 95,550	24,255 48,143 5,250 95,550				1,213 2,407 263 4,777	23,042 45,736 4,987 90,773	18,495		20,000			4,255 29,648 5,250 95,550	
Purchase of Computer Server 11/10/10 5,000		5,000				5,000		2,433		1,200			1,367	

See Accompanying Auditor's Report

# GENERAL CAPITAL FUND SCHEDULE OF GENERAL BOND ANTICIPATION NOTES

Balance Dec. 31, 2010							0	O
Transfer to Authorized But Not Issued						143	143	C-14
Paid	230,778	587,816	1,404,127	248,900	865,102	617,277	3,954,000	6-O
Increased							0	C-2
Balance Dec. 31, 2009	230,778	587,816	1,404,127	248,900	865,102	617,420	\$3,954,143	O
Interest Rate	3.00%	2.13%	2.13%	2.13%	3.00%	3.00%	"	
Date of Maturity	9/16/10	6/17/10	6/17/10	6/17/10	9/16/10	9/16/10		
Date of Issue of Original Note	9/17/08	6/26/06	6/25/07	6/25/07	9/18/08	9/17/09	Ref.	
Improvement Description	School Improvements	Various General Improvements						
Ordinance Number	10-05	13-06	14-07	15-07	14-08	11-09		

			GENEI SCHEDULE OI	GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS	FUND RIAL BONI	SQ			
			Maturities Outsta Dec. 3	Maturities of Bonds Outstanding Dec. 31, 2010				Decreased Paid by	
Sewer Bonds	Date of Issue	Original Issue	Date	Amount	Int. Rate	Balance Dec. 31, 2009	penss	Budget Appropriation	Balance Dec. 31, 2010
General Improvement Bonds	7/1/03	0,950,000	7/15/14 7/15/14 7/15/15 7/15/16 7/15/17 7/15/19 7/15/20 7/15/20 7/15/20	80,000 505,000 525,000 550,000 570,000 625,000 650,000 680,000 710,000	4.000% 4.000% 4.000% 4.000% 4.000% 4.000% 4.125% 4.125% 4.250%	6,470,000		80,000	6,390,000
General Improvement Bonds	9/15/2005	2,020,000	8/01/11 8/01/12 8/01/13 8/01/14 8/01/15	180,000 190,000 195,000 205,000 210,000 220,000	3.500% 3.500% 3.500% 3.500% 3.625% 3.625%	1,375,000		175,000	1,200,000
General Improvement Bonds	9/1/2010	4,099,222	9/1/11 9/1/12 9/1/13 9/1/14 9/1/16 9/1/17 9/1/19	71,002 94,670 179,873 449,684 449,684 577,489 596,423 620,090 610,623	2.000% 2.000% 2.000% 2.000% 2.000% 2.250% 2.500%		4,099,222		4,099,222
					II	\$7,845,000	4,099,222	255,000	11,689,222
					Ref.	O		C-4	O

See Accompanying Auditor's Report

3,723,222 376,000

C-8 C-14

Bond Anticipation Notes Authorized But Not Issued

4,099,222

## GENERAL CAPITAL FUND SCHEDULE OF GREEN TRUST LOAN PAYABLE

Balance December 31, 2009		Ref.		\$70,382
Decreased by: Principal Paid by Budget Appropriation		C-2		7,676
Balance December 31, 2010		С	:	62,706
Purpose	Date of Issue	Amount of Original Issue	Maturities Outsta December	
Construction of Bike Path	12/22/97	148,500	3/22/2011 9/22/2011 3/22/2012 9/22/2012 3/22/2013 9/22/2013 3/22/2014 9/22/2015 9/22/2015 3/22/2016 9/22/2016 3/22/2017 9/22/2017 3/22/2017	3,895 3,934 3,974 4,014 4,054 4,094 4,135 4,176 4,218 4,261 4,303 4,346 4,390 4,434 4,478
			:	\$62,706

#### **GENERAL CAPITAL FUND** SCHEDULE OF GREEN TRUST LOAN PAYARLE

SCHEDULE OF GREEN TRUST LOAN PAYABLE					
		Ref.			
Balance December 31, 2009		С		\$107,258	
Decreased by: Loan payments		C-4		7,634	
Balance December 31, 2010		С		99,624	
	Date of	Amount of Original	Maturities Outsta Decembe	anding	
Purpose	Issue	Issue	Date	Amount	
Lighting at All Wars Memorial Park	7/09/2003	150,000	01/15/11 07/15/11 01/15/12 07/15/12 01/15/13 07/15/13 01/15/14 01/15/14 01/15/15 01/15/15 01/15/16 01/15/16 01/15/17 07/15/17 01/15/18 01/15/18 01/15/19 07/15/19 01/15/20 01/15/20	3,874 3,913 3,952 3,991 4,031 4,072 4,112 4,153 4,195 4,237 4,279 4,322 4,365 4,409 4,453 4,498 4,543 4,588 4,634 4,680 4,727	

4,774

4,822

99,624

01/15/21 07/15/21

01/15/22

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See Accompanying Auditor's Report

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Ref.

GENERAL CAPITAL FUND SCHEDULE OF (TYPE I) SCHOOL SERIAL BONDS

	Balance Dec. 31, 2010	172,000	1,425,000	1,370,000	2,205,000	230,778	5,402,778
Decreased	Paid 2010	175,000	480,000	20,000	115,000		790,000
	Issued 2010					230,778	230,778
	Balance Dec. 31, 2009	347,000	1,905,000	1,390,000	2,320,000		\$5,962,000
	Int. Rate	5.450%	3.000% 3.000% 3.125%	4.100% 4.100% 4.100% 4.100% 4.100% 4.100% 4.200%	3.500% 3.500% 3.500% 3.750% 3.750% 4.000% 4.000% 4.000% 4.000% 4.000% 4.000%	2.000% 2.000% 2.000% 2.000% 2.000% 2.000% 2.375% 2.375%	
of Bonds Iding 2010	Amount	172,000	470,000 485,000 470,000	20,000 140,000 145,000 155,000 160,000 165,000 175,000 180,000	125,000 125,000 130,000 135,000 145,000 155,000 165,000 160,000 185,000 185,000 195,000	3,998 5,330 10,127 25,316 25,316 25,316 32,511 33,577 34,910 34,377	
Maturities of Bonds Outstanding Dec. 31, 2010	Date	7/1/11	11/15/11 11/15/12 11/15/13	7/15/11-13 7/15/14 7/15/15 7/15/16 7/15/17 7/15/18 7/15/19 7/15/20	8/01/11 8/01/12 8/01/13 8/01/15 8/01/16 8/01/16 8/01/17 8/01/19 8/01/20 8/01/22 8/01/22 8/01/22 8/01/22	9/1/11 9/1/12 9/1/13 9/1/14 9/1/15 9/1/17 9/1/18 9/1/20	
	Original Issue	1,947,000	4,740,000	1,510,000	2,755,000	230,778	
	Date of Issue	7/1/96	7/1/2004	7/1/2004	9/15/2005	9/1/2010	
	Purpose	School Bonds	School Bonds (Refunding)	School Bonds	School Bonds	School Bonds	

See Accompanying Auditor's Report

GENERAL CAPITAL FUND SCHEDULE OF (TYPE I) SCHOOL LOANS

	Balance Dec. 31, 2010	650,282	20,846	544,975	1,216,103	O
Decreased Paid by	Budget Appropriation	216,764	6,947	181,658	405,369	C-4
	Balance Dec. 31, 2009	\$867,046	27,793	726,633	\$1,621,472	O
	Int. Rate	1.50%	1.50%	1.50%		Ref.
of Bonds nding , 2010	Amount	216,764	6,947	181,658		
Maturities of Bonds Outstanding Dec. 31, 2010	Date	7/15/11-13	7/15/11-13	7/15/11-13		
	Original Issue	4,118,500	132,000	3,451,500		
	Date of Issue	8/18/93	8/18/93	8/18/93		
	Purpose	School Loan	School Loan	School Loan		

See Accompanying Auditor's Report

GENERAL CAPITAL FUND SCHEDULE OF ENVIRONMENTAL INFRASTRUCTURE TRUST LOANS

	Balance Dec. 31, 2010	116,078	122,500	238,578	O
Decreased Paid by	Budget Appropriation	58,128	58,500	116,628	C-4
	Increased			0	
	Balance Dec. 31, 2009	174,206	181,000	\$355,206	O
	Int. Rate	ı	3.26%		Ref.
of Bonds Inding , 2010	Amount	1,811 56,433 929 56,905	60,500 62,000		
Maturities of Bonds Outstanding Dec. 31, 2010	Date	2/1/2011 8/1/2011 2/1/2012 8/1/2012	8/1/2011 8/1/2012		
	Original Issue	237,500	237,500		
	Date of Issue	11/28/07	11/28/97		
	Purpose	Insfrastructure	Infrastructure		

GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

Balance Dec. 31, 2010	875,000	223	2,010,000	3,000	2,888,223	O
Bonds <u>Issued</u>				376,000	376,000	6-0
2010 Authorizations			2,010,000	379,000	2,389,000	C-7
Transferred from Bond Anticipation <u>Notes</u>		143			143	8-O
Balance <u>Dec. 31, 2009</u>	\$875,000	80			\$875,080	O
Improvement Description	(Construction of Clean Water Project)	Various General Improvements	Stormwater Drain System Improvements (Construction of Clean Water Project)	Various General Improvements		Ref.
Ordinance Number	6002-7	11-2009	8-2010	10-2010		



#### **CITY OF LINWOOD**

#### **PART II**

## LETTER OF COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2010



#### **GENERAL COMMENTS**

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states, "Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding the aggregate \$29,000 except by contract or agreement." Effective July 1, 2010 the bid threshold was increased to \$36,000 for municipalities with a Qualified Purchasing Agent. Effective November 1, 2010 the City appointed a new Chief Financial Officer who is not a Qualified Purchasing Agent. As a result, the bid threshold was decreased to \$26,000.

The governing body of the City of Linwood has the responsibility of determining whether the expenditures in any category will exceed \$29,000 (between January 1, 2010 and June 30, 2010), \$36,000 (between July 1, 2010 and October 31, 2010), or \$26,000 (effective November 1, 2010) within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the district counsel's opinion should be sought before a commitment is made.

The minutes indicate that bids were requested by public advertising for the following items:

Reconstruction of Maple Avenue – Phase I, ADA Curb Ramp Improvements, Hemlock Avenue Drainage Improvements.

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per NJS 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

Our examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$29,000 (between January 1, 2010 and June 30, 2010) or \$36,000 (effective July 1, 2010) "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

#### **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The governing body, on January 6, 2010, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"WHEREAS, R.S. 54:4-67 permits the governing body of each municipality to fix the rate of interest to be charged for nonpayment of taxes or assessments; and

WHEREAS, R.S. 54:4-67 has been amended to permit the fixing of said rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount in excess of \$1,500;

NOW, THEREFORE, BE IT RESOLVED, by the Common Council of the City of Linwood, County of Atlantic, State of New Jersey as follows:

The Tax Collector is hereby authorized and directed to charge eight (8) percent per annum on the first \$1,500 of delinquency, and eighteen (18) percent per annum on any amount in excess of \$1,500, said amounts to be calculated from the date the tax is payable until the date of actual payment."

In addition, the governing body, on January 6, 2010, adopted the following resolution authorizing the allowance of a grace period before charging a penalty for late payment of taxes:

"WHEREAS, NJSA 54:4-67 allows the governing body to fix the rate of interest to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent, and may provide that no interest shall be charged if payment of any installment is made within the tenth calendar day following the date upon which the same became payable; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to allow such a grace period of taxes, assessments and sewer charges;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood City Tax Collector is hereby duly authorized, empower and directed to charge a penalty starting on February 11, 2010 for the first quarter, May 11, 2010 for the second quarter, August 11, 2010 for the third quarter and November 11, 2011 for the fourth quarter."

Further, the governing body on January 6, 2010, adopted the following resolution to impose a penalty on tax delinquencies in excess of \$10,000:

"WHEREAS, NJSA 54:4-67 allows the governing body to charge a taxpayer having a tax delinquency in excess of \$10,000 at the end of the calendar year, an amount not to exceed 6% of said delinquency; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to assess such a penalty;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood Tax Collector be and is hereby duly authorized, empowered and directed to charge a penalty in the amount of 6% for all delinquent taxes, assessments, or other municipal liens or charges in excess of \$10,000 which have not been paid prior to the end of this calendar year."

Our examination of interest collected on delinquent taxes did not reveal any charges that were not in agreement with the above resolution.

#### **Delinquent Taxes and Tax Title Liens**

Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit. The last tax sale was held on October 16, 2009 and was complete,

The following comparison is made of the number of tax title liens receivable on December 31st of the last three years:

Year	Tax	Sewer
2010	2	0
2009	2	1
2008	2	0

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

#### **Verification of Delinquent Taxes and Other Charges**

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	Number Mailed
Payments of 2010 and 2011 Taxes	15
Delinquent Taxes	5
Payment of 2010 and 2011 Sewer Charges	15
Municipal Court	8

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

#### **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Cash	Percentage of
<u>Year</u>	Tax Levy	Collections	Collections
2010	\$28,720,845	28,062,608	97.71%
2009	27,061,581	26,768,111	98.92%
2008	26,292,679	26,022,597	98.97%
2007	25,216,157	24,932,106	98.87%
2006	24,451,439	24,108,356	98.60%

#### **Comparative Schedule of Tax Rate Information**

	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Tax Rate	3.652	3.448	3.361	3.243	3.187
Apportionment of Tax					
Rate:					
Municipal	0.958	0.921	0.891	0.822	0.792
County	0.470	0.436	0.414	0.419	0.442
Local School	1.491	1.444	1.436	1.392	1.346
Regional High School	0.733	0.647	0.620	0.610	0.607
Assessed Valuation	785,144,340	780,446,294	778,584,511	773,023,780	759,035,835

#### **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

	Amount of	Amount of		Percentage
	Tax Title	Delinquent	Total	of Tax
<u>Year</u>	<u>Liens</u>	<u>Taxes</u>	<u>Delinquent</u>	<u>Levy</u>
2010	\$5,216	372,862	378,078	1.32%
2009	7,336	269,751	277,087	1.02%
2008	4,782	241,960	246,742	0.94%
2007	4,577	256,669	261,246	1.04%
2006	4,379	302,899	307,278	1.26%

#### SCHEDULE OF FINANCIAL STATEMENT FINDINGS

**NONE** 

#### STATUS OF PRIOR RECOMMENDATIONS

#### 09-1. Condition

Significant adjusting entries were not posted to the general ledger during the 2009 calendar year which resulted in incomplete financial information provided to City officials.

#### **Current Status**

Although progress was made during the 2010 calendar year, this recommendation was not cleared prior to year end.

#### **Corrective Action to be Taken**

The Chief Financial Officer is receiving additional training in posting all adjusting entries to the general ledger, including year-end closing entries.

#### RECOMMENDATIONS

That all adjusting year end closing entries be posted to the general ledger in a timely manner.

The problems and weaknesses noted in my review were not of such magnitude that they would affect my ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call.

Very truly yours,

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Swartz & Co., LLC

Swartz & Co., LLC

Certified Public Accountants